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MASSACHUSETTS PAROLE BOARD

PAROLE BOARD HEARINGS

IN

MASSACHUSETTS

1984

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SEP 13 1984

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SUMMARY DATA

This report provides a detailed summary of the 7,004 parole-related hearings held by the Massachusetts Parole Board in 1984. Following are some of the major highlights that resulted from the Parole Board's actions during the year.

State Institutions

- A total of 2770 release, revocation, and rescission hearings were held at state correctional institutions throughout Massachusetts in 1984. This represents a 2% decrease below the total of 2819 hearings held in 1983.
- A total of 1996 release hearings were held in state institutions in 1984. This represents a 6% decrease below the total of 2134 release hearings held in 1983.
- The paroling for state cases in 1984 was 58%, compared to the 1983 paroling rate of 56%.
- The number of inmates released to parole supervision from state institutions decreased by 40 from 1202 in 1983 to 1162 in 1984.
- A total of 563 revocation hearings were held in state institutions in 1984. This represents a 25% increase over the total of 450 revocations held in 1983.
- The number of rescission hearings totaled 211 in 1984. This represents a decrease of 10% below the 235 rescission hearings held in 1983.

County Houses of Corrections

- A total of 4234 release, revocation and rescission hearings were held at county houses of corrections in 1984. This represents a 5% decrease below the total of 4477 release hearings held in 1983.
- A total of 3948 release hearings were held at county houses of corrections in 1984. This represents a 6% decrease below the total of 4202 hearings held in 1983.
- The paroling rate for all county cases was 68% compared to the 69% paroling rate in 1983.
- The number of inmates released to parole supervision from county facilities decreased by 231 from 2899 in 1983 to 2668 in 1984.
- A total of 199 revocation hearings were held for county cases in 1984. This represents a 3% increase over the total 193 revocation hearings held in 1983.
- A total of 87 rescission hearings were held in 1984. This represents an increase of 6% over the 82 rescission hearings held in 1983.

Combined Totals for State and County Hearings

- . The number of release hearings held at all state and county institutions totaled 5944 in 1984. This represents a decrease of 2% below the total of 6082 release hearings held in 1983.
- . The grand total of institutional hearings held in 1984 was 7004. This represents a decrease of 4% below the grand total of 7296 institutional hearings held in 1983.
- . The overall paroling rate for state and county cases was 64% in 1984. This represents a decrease of 1% below the 1983 rate of 65%.
- . The overall number of inmates released to parole supervision in Massachusetts decreased by 271 from 4101 in 1983 to 3830 in 1984.

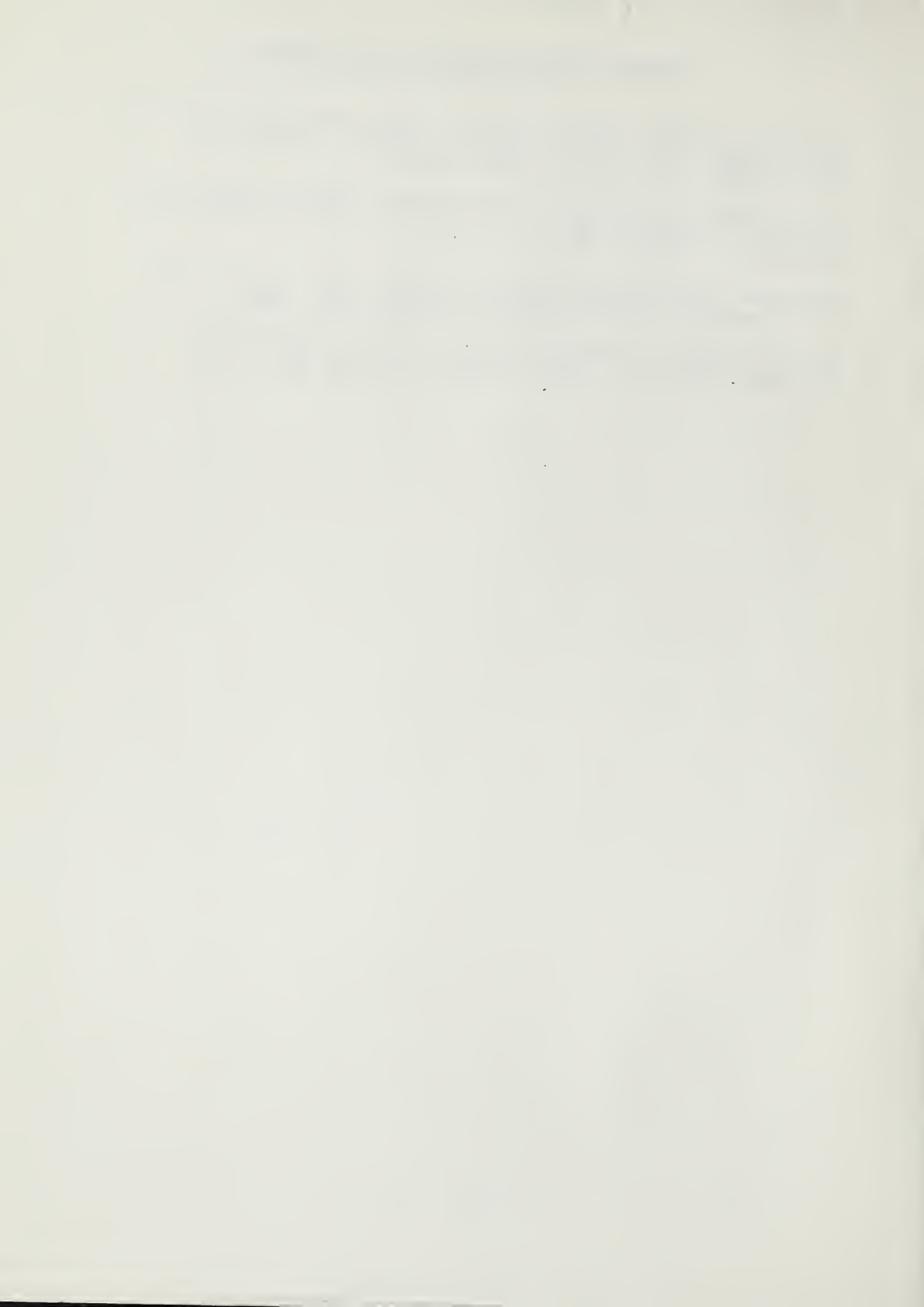


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INTRODUCTION

The Massachusetts Parole Board is the sole decisional authority in the Commonwealth for matters of parole granting and parole revocation. The Board has jurisdiction over all individuals committed to state or county institutions for terms of sixty (60) days or more in accordance with M.G.L. Chapter 127, S. 128; Chapter 155, Acts of 1980.

In Massachusetts, parole is the procedure whereby certain prisoners are released prior to the expiration of sentence, permitting the remainder of the sentence to be served in the community under supervision and subject to specific rules and conditions of behavior.

The statutory responsibilities of the Massachusetts Parole Board are to determine whether and under what conditions an eligible individual, sentenced to a correctional institution or committed as a sexually dangerous person, should be issued a parole permit; to supervise all individuals released under parole conditions; to determine whether or not alleged parole violations warrant revocation of parole permits and to decide when to terminate sentences for individuals under parole supervision. The Board also serves as the Advisory Board of Pardons in making recommendations to the Governor on the merits of all petitions for pardons or commutations.

Massachusetts Parole Board Members conduct release hearings at all state institutions and at all county houses of correction for individuals sentenced to terms of more than one year. Hearing Officers of the Parole Board conduct release hearings for county cases of one year or less and make recommendations to Parole Board Members who then vote on these cases.

This report is divided into three parts. Part I presents a summary of information regarding hearings held at state institutions by Parole Board members during 1984. Part II presents summary of the results of all the hearings held by Board members and Hearing Officers at county institutions during 1984. Part III presents the combined total of hearings held at both state and county institutions during 1984. Information is reported for all release, revocation and rescission hearings.

PART I.

PAROLE BOARD HEARINGS AT STATE INSTITUTIONS



RELEASE HEARINGS AT STATE INSTITUTIONS

In 1984, the Massachusetts Parole Board conducted 1996 release hearings at state institutions. As a result of these hearings, 1162 inmates were either paroled and placed under the supervision of field parole officers in seven regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. Of the 1996 release hearings held, 1346 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order hearings, special consideration hearings for inmates sentenced to M.C.I. Walpole and early consideration hearings.

During 1984, there were 16 special consideration hearings, 20 early consideration hearings and 1310 regular order hearings conducted. In addition to first hearings, there were 317 annual review hearings, six (6) open reserve interviews, 192 postponement hearings, 111 reconsideration hearings and 14 third year reviews. Third year reviews are release hearings for sexually dangerous persons confined to the Bridgewater State Hospital Treatment Center. Table 1 presents information about release hearings and the paroling rate for each type of hearing.

TABLE 1

Release Hearings at State Institutions: Paroling Rate by Type of Hearing

Type of Hearing	Release Hearings Held ¹	Number Released	Paroling Rate(%) ²
Regular Order	1310	825	63%
Special Consideration	16	11	69%
Early Consideration	20	15	75%
Annual Review	317	119	38%
Open Reserve Interview	6	4	67%
Postponement	192	110	57%
Reconsideration	111	73	66%
Third Year Review	14	0	0%
Resolve Action Pending	10	5	50%
Total	1996	1162	58%

¹In addition, 139 inmates waived their right to a hearing and 63 were not seen due to other reasons.

²The paroling rate is the percentage of hearings which result in a vote to parole, reserve or parole to custody.



Table 2 depicts the number of release hearings held and the paroling rate for each month of 1984. The greatest number of release hearings, 223, was held in the month of November and the smallest number, 115, in the month of July. The paroling rate was highest in July (64%) and lowest (51%) in the month of November.

Table 2
Release Hearings at State Institutions:
Paroling Rate by Month

Month	Release Hearings Held	Number Released	Paroling Rate(%)
January	184	97	53%
February	155	90	58%
March	170	96	57%
April	154	82	53%
May	166	93	56%
June	204	127	62%
July	115	73	64%
August	163	103	63%
September	170	105	62%
October	189	109	58%
November	223	114	51%
December	132	73	55%
Total.	1996	1162	58%



Table 3 depicts the paroling rate by the institutions in which inmates were being held at the time of their hearing during 1984. The lowest paroling rates were for inmates being held at the maximum security institutions of Bridgewater (26%) and Walpole (35%). Warwick (72%) and the Pre-Release facilities (75%) had the highest paroling rates.

TABLE 3

Release Hearings at State Institutions:
Paroling Rate by Current Institution

Institution	Release Hearings Held	Number Released	Paroling Rate(%)
MCI- Plymouth	59	33	56%
Warwick	36	26	72%
Gardner (NCCI)	211	112	53%
Walpole	158	55	35%
Concord	162	82	51%
Framingham	158	105	67%
Shirley - Lancaster	218	146	67%
Norfolk	289	149	51%
SECC	101	44	44%
Bridgewater	27	7	26%
Bay State CC.	25	13	52%
NECC	72	30	42%
Pre-Release	480	360	75%
Total	1996	1162	58%



Table 4 shows the paroling rate for state cases by the institution where inmates were being held at the time of their hearing for the four quarterly periods of 1984. As table 4 shows the paroling rate remained fairly consistent through the four quarterly periods of 1984. The highest paroling rate was 63% during the third quarter, while the lowest paroling rate was 56% during the first quarter.

TABLE 4
Quarterly Breakdown:
Paroling Rates by Current State Institution

Current Institution	Quarter and Paroling Rate (%)				
	First	Second	Third	Fourth	Total
M.C.I. Plymouth	48	68	44	60	56
Warwick	100	36	100	70	72
Gardner(NCCI)	55	44	57	57	53
Walpole	19	34	37	45	35
Concord	60	44	51	46	55
Framingham	63	56	77	71	67
Shirley/Lancaster	62	75	68	64	67
Norfolk	33	61	57	50	51
Bridgewater	0	100	20	18	26
SECC	32	31	65	52	44
Bay State CC	56	75	25	25	52
NECC	49	46	14	0	42
Pre-Release	78	77	81	67	75
Total	56	58	63	58	58



Table 5 shows the paroling rate for state cases by the level of institutional security from which the inmates were released during 1984. As might be expected the lowest paroling rate was 34% at the maximum security institutions and the highest paroling rate was 75% from the pre-release facilities.

TABLE 5

Release Hearings at State Institutions:
Paroling Rate by Level of Institutional Security

Security Level	Release Hearings Held	Number Released	Paroling Rate (%)
Maximum	185	62	34%
Medium	921	491	53%
Minimum	98	44	45%
Pre-Release/ Minimum	312	205	66%
Pre-Release	480	360	75%
Total	1996	1162	58%



REVOCATION HEARINGS AT STATE INSTITUTIONS

Revocation is the process by which a parolee's permit to be at liberty may be permanently or temporarily taken away as a result of violating one or more of the conditions of parole.

In 1984, the Parole Board held 563 revocation hearings at state institutions of which 149 resulted in the granting of a new release date and 12 to a parole to custody. This produced a re-paroling rate of 29% for state parole violators in 1984. Table 6 depicts the results of the 563 revocation hearings by month at state institutions in 1984. The largest number of revocation hearings, 62, was held in the month of November and the smallest, 33, in the month of February.

TABLE 6
Revocation Hearings at
State Institutions by Month

Month	Revocation Hearings Held	Persons Re-Paroled		Persons Re-Incarcerated	
		N	%	N	%
January	34	8	24%	26	76%
February	33	12	36%	21	64%
March	45	8	18%	37	82%
April	40	9	23%	31	77%
May	42	18	43%	24	57%
June	54	14	26%	40	74%
July	45	15	33%	30	67%
August	44	15	34%	29	66%
September	53	14	26%	39	74%
October	54	19	35%	35	65%
November	62	13	21%	49	79%
December	57	16	28%	41	72%
Total	563	161	29%	402	71%

RESCISSION HEARINGS AT STATE INSTITUTIONS

Rescission is the process by which the inmate's parole release date is either withdrawn or reactivated depending on the outcome of the hearing.

In 1984 there were, 211 rescission hearings held at state institutions. The largest number of rescission hearings (23) was held in January, while the smallest number of rescission hearings (10) was held in July.

TABLE 7

Rescission Hearings at State Institutions by Month

Month	Rescission Hearings Held	New Release Dates Assigned		No New Release Dates Assigned	
		N	%	N	%
January	23	7	30%	16	70%
February	22	8	36%	14	64%
March	22	10	45%	12	55%
April	15	8	53%	7	47%
May	20	12	60%	8	40%
June	13	8	62%	5	38%
July	10	6	60%	4	40%
August	17	10	59%	7	41%
September	17	14	82%	3	18%
October	20	9	45%	11	55%
November	16	7	44%	9	56%
December	16	7	44%	9	56%
Total	211	106	50%	105	50%



PART II.

PAROLE BOARD HEARINGS AT COUNTY INSTITUTIONS



RELEASE HEARINGS: COUNTY CASES OF MORE THAN ONE YEAR

In 1984, the Massachusetts Parole Board conducted 966 release hearings at county institutions for cases of more than one year. As a result of these hearings, 716 inmates were released from institutions and placed under the supervision of field parole officers in seven regions across the Commonwealth. Of the 966 release hearings held, 893 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order, early consideration, special consideration and Mutual Agreement Programming (MAP) Negotiation hearings.

During 1984, there were 780 regular order, 7 early consideration, 4 special consideration and 102 MAP Negotiation hearings conducted. In addition to first hearings, there were 10 annual review hearings, 34 postponement hearings and 29 reconsideration hearings conducted. Table 8 presents this information and the paroling rate for each type of hearing.

TABLE 8
Release Hearings for County
Cases of More Than One Year:
Paroling Rate by Type of Hearing

Type of Hearing	Release Hearings Held ¹	Number Released	Paroling Rate(%)
Regular Order	780	563	72%
Annual Review	10	3	30%
Early Consideration	7	5	71%
Special Consideration	4	3	75%
Mutual Agreement Program	102	93	91%
Postponement	34	25	74%
Reconsideration	29	24	83%
Total	966	716	74%

¹In addition 51 inmates waived their right to a hearing and 12 were not seen due to other reasons.

THE HISTORY OF THE UNITED STATES

The history of the United States is a story of growth and change. From the first settlers to the present day, the nation has evolved through various stages of development. The early years were marked by exploration and settlement, followed by a period of rapid expansion and industrialization. The American Revolution and the Civil War were pivotal moments in the nation's history, shaping its identity and values. The 20th century brought significant social and political changes, including the rise of the American Dream and the challenges of the Cold War. Today, the United States continues to evolve, facing new challenges and opportunities in the global landscape.

Year	Event	Significance
1492	Columbus discovers America	First European contact with the continent
1607	First permanent English settlement in Jamestown	Beginning of continuous European habitation
1776	Declaration of Independence	Establishment of the United States as a sovereign nation
1789	Adoption of the Constitution	Foundation of the federal government
1861-1865	Civil War	Resolution of the issue of slavery and preservation of the Union
1898	Spanish-American War	Acquisition of overseas territories
1901	Antitrust legislation	Regulation of big business
1914	Progressive Era reforms	Addressing social and economic issues
1917	Entry into World War I	Global involvement and industrial mobilization
1929	Stock market crash	Beginning of the Great Depression
1933	New Deal programs	Economic recovery and social reform
1941	Entry into World War II	Global conflict and eventual victory
1945	End of World War II	Establishment of the United Nations
1954	Desegregation of schools	Civil Rights Movement gains momentum
1963	Assassination of Martin Luther King Jr.	Peak of the Civil Rights Movement
1968	Vietnam War protests	Social unrest and anti-war sentiment
1974	Watergate scandal	Political crisis and reform
1980	Reagan Revolution	Conservative resurgence
1991	End of the Cold War	Global peace and new challenges
2001	9/11 attacks	Global terrorism and the War on Terror
2008	Financial crisis	Economic challenges and recovery
2016	Trump's election	Political shift and new challenges
2020	COVID-19 pandemic	Global health crisis and social changes

The history of the United States is a complex and multifaceted story. It is a story of the struggles and triumphs of a young nation, of the values and ideals that have shaped its identity, and of the challenges it has faced in the world. The history of the United States is a story that continues to unfold, and it is one that we must all understand and appreciate.

Table 9 depicts the number of release hearings and the paroling rate by month for 1984. The largest number of release hearings, 105, was held in the months of April and August and the smallest, 48, in the month of July. The paroling rate was highest (84%) in the month of September, and lowest (61%) in the month of March.

TABLE 9

Release Hearings for County
Cases of More Than One Year:
Paroling Rate by Month

Month	Release Hearings Held	Number Released	Paroling Rate(%)
January	57	45	79%
February	88	65	74%
March	72	44	61%
April	105	69	66%
May	85	65	77%
June	102	82	80%
July	48	37	77%
August	105	74	71%
September	73	61	84%
October	102	82	80%
November	53	41	77%
December	76	51	67%
Total	966	716	74%



Table 11 shows the paroling rate for county cases of more than one year by the institution where the inmates were being held at the time of their hearing for the four quarterly periods of 1984. The highest paroling rate was 76% during the third and fourth quarters and the lowest paroling rate was 71% during the first quarter.

TABLE 11

Quarterly Breakdown:
Paroling Rates by County Institution
for Cases of More than One Year

Institution	Quarter and Paroling Rate (%)				
	First	Second	Third	Fourth	Total
Barnstable	58	100	100	91	84
Billerica	79	81	76	83	79
Dedham	58	75	83	80	71
Deer Island	60	67	71	56	65
Greenfield	75	43	50	75	57
Lawrence	75	69	83	56	70
New Bedford	67	100	85	78	79
Northampton	83	92	70	88	84
Pittsfield	80	63	83	77	75
Plymouth	57	80	69	77	69
Salem	80	80	33	67	74
Springfield	82	79	74	74	78
Worcester	77	63	76	87	72
Total	71	74	76	76	74



Table 10 depicts the number of release hearings and the paroling rates by county institutions for 1984. The largest number of release hearings, 170, was held in Springfield and the smallest number 28 in Greenfield. The paroling rate was the highest (84%) at the Barnstable and Northampton facilities, and lowest (65%) at the Deer Island House of Corrections.

TABLE 10

Release Hearings for County
Cases of More than One Year:
Paroling Rate by Institution

Institution	Release Hearings Held	Number Released	Paroling Rate(%)
Barnstable	37	31	84%
Billerica	160	127	79%
Dedham	35	25	71%
Deer Island	139	90	65%
Greenfield	28	16	57%
Lawrence	56	39	70%
New Bedford	66	52	79%
Northampton	44	37	84%
Pittsfield	36	27	75%
Plymouth	62	43	69%
Salem	31	23	74%
Springfield	170	132	78%
Worcester	102	74	73%
Total	966	716	74%

Release Hearings: County Cases of One Year or Less

In 1984, Hearing Officers of the Massachusetts Parole Board conducted 2982 release hearings for all county cases of one year or less in accordance with Chapter 647 of the Acts of 1973 and M.G.L. Chapter 127, S. 128; Chapter 155 of Acts of 1980. Release hearings for county cases of one year or less are heard by hearing officers, who then make recommendations to the Parole Board members for a final vote. All release hearings were first hearings, those in which the inmate was seen by the hearing officer for the first time on that sentence. In addition, 275 inmates waived their right to a hearing and 25 were not seen due to other reasons.

The Parole Board voted parole, reserve or parole to custody for 1952 of the total 2982 cases under consideration. This resulted in a paroling rate of 66% for county cases of one year or less in 1984. Table 12 on the next page depicts this information.

Table 13 shows the paroling rates by quarter for county cases of less than one year during 1984. The highest paroling rate 69% occurred during the first quarter of 1984, while the lowest paroling rate 60% was during the fourth quarter.

TABLE 12
Release Hearings for County
Cases of One Year or Less:
Paroling Rate by Institution

INSTITUTION	Release Hearings Held 1	Number Released	Paroling Rate %
Barnstable	123	88	72%
Billerica	408	298	73%
Charles St.	7	4	57%
Dedham	159	88	55%
Deer Island	350	222	63%
Greenfield	32	20	63%
Lawrence	121	89	74%
New Bedford	159	119	75%
Northampton	78	48	62%
Pittsfield	128	82	64%
Plymouth	238	142	60%
Salem	138	85	62%
Springfield	333	212	64%
Worcester	428	245	57%
Edgartown	11	4	36%
E. Cambridge	40	34	85%
Framingham	173	128	74%
Lancaster	27	21	78%
Pre-Release	8	6	75%
Other State2	21	17	81%
TOTAL	2982	1952	66%

1 In addition 275 inmates waived their right to a hearing and 25 were not seen due to other reasons.

2 Other state included hearings held at Concord, MCI Plymouth and Warwick.

TABLE 13
Quarterly Breakdown:
Paroling Rate by County Institution
for Cases of One Year or Less

Institution	Quarter and Paroling Rate (%)				Total
	First	Second	Third	Fourth	
Barnstable	79	80	65	56	72
Billerica	70	74	78	67	73
Charles St.	0	60	100	n/h	57
Dedham	54	69	32	65	55
Deer Island	65	71	54	60	63
Greenfield	64	67	50	50	63
Lawrence	90	50	60	95	74
New Bedford	66	83	84	59	75
Northampton	61	67	80	41	62
Pittsfield	51	70	67	62	64
Plymouth	76	74	44	36	60
Salem	68	47	75	66	62
Springfield	55	58	55	73	64
Worcester	68	67	49	47	57
E. Cambridge	91	78	60	n/h	85
Framingham	82	58	83	63	74
Lancaster	100	100	70	57	78
Edgartown	n/h	0	n/h	40	36
Dukes	25	n/h	n/h	n/h	25
Other State ¹	71	n/h	83	91	81
Total	69	68	61	60	66

n/h indicates there were no hearings recorded for the quarter.

¹/Other State included hearings held at MCI Plymouth, Warwick, and Pre-Release

REVOCATION HEARINGS AT COUNTY INSTITUTIONS

In 1984, the Parole Board conducted 199 revocation hearings at county houses of correction. Of this number, 44 resulted in the granting of a new release date and six (6) to a parole to custody. This produced a re-paroling rate of (25%) for county parole violators in 1984. Table 14 depicts the results of the 199 revocation hearings held at county houses of correction in 1984. The largest number of revocation hearings, 36, was held in the month of August and the smallest, eight (8), in the months of March, June and July.

TABLE 14

Revocation Hearings: County Institutions by Month

Month	Revocation Hearings Held	Persons Re-Paroled		Persons Re-Incarcerated	
		N	%	N	%
January	18	4	22%	14	78%
February	23	5	22%	18	78%
March	8	4	50%	4	50%
April	12	2	17%	10	83%
May	9	4	44%	5	56%
June	8	5	63%	3	37%
July	8	2	25%	6	75%
August	36	12	33%	24	67%
September	19	2	11%	17	89%
October	21	1	5%	20	95%
November	13	4	31%	9	69%
December	14	5	36%	9	64%
Total	199	50	25%	149	75%

RESCISSION HEARINGS AT COUNTY INSTITUTIONS

In 1984 there were, 87 rescission hearings held at county institutions. The largest number of rescission hearings (15) was held in April, while the smallest number (1) was held in July. In 61% of the county cases new release dates were assigned.

TABLE 15

Rescission Hearings at County Institutions by Month

Month	Rescission Hearings Held	New Release Dates Assigned		No New Release Dates Assigned	
		N	%	N	%
January	8	3	38%	5	62%
February	7	5	71%	2	29%
March	3	1	33%	2	67%
April	15	11	36%	4	64%
May	5	3	60%	2	40%
June	13	6	46%	7	54%
July	1	0	0%	1	100%
August	11	7	64%	4	36%
September	2	1	50%	1	50%
October	9	7	78%	2	22%
November	6	5	83%	1	17%
December	7	4	57%	3	43%
Total	87	53	61%	34	39%

PART III.

PAROLE BOARD HEARINGS AT STATE AND COUNTY INSTITUTIONS

RELEASE HEARINGS AT STATE AND COUNTY INSTITUTIONS

In 1984, the Parole Board conducted 1996 release hearings at state institutions, 966 release hearings at county institutions for persons sentenced to more than one year and voted on 2982 Hearing Officer cases for persons sentenced to less than one year. As a result of these hearings, 3830 persons were given release dates. This represents an overall paroling rate for 1984 of 64 percent. The following table depicts this information.

TABLE 16

Paroling Rate by Institution Type

Institution Type	Release Hearings Held 1	Number Released	Paroling 2 Rate (%)
State Institutions	1996	1162	58%
County Cases of More than One Year	966	716	74%
County Cases of Less than One Year	2982	1952	66%
Totals	5944	3830	64%

1 These figures do not include 465 inmates who waived their right to a hearing and 100 who were not seen for other reasons.

2 The paroling rate is the percentage of inmates granted release by a vote of parole, reserve, or parole to custody.

REVOCATION HEARINGS AT STATE AND COUNTY INSTITUTIONS

In 1984, the Parole Board conducted a total of 762 final revocation hearings at state and county institutions. As a result of these hearings, 211 persons were re-released to parole supervision. Table 17 on the following page depicts this information.

TABLE 17

Revocation Hearings by Decision

	Revocation Hearings Held	Persons Re-Paroled N	%	Persons Re-Incarcerated N	%
State Institutions	563	161	29%	402	71%
County Institutions	199	50	25%	149	75%
Total	762	211	28%	551	72%

RESCISSION HEARINGS AT STATE AND COUNTY INSTITUTIONS

In 1984, the Parole Board conducted a total of 298 rescission hearings. In 53% of the cases new release dates were assigned. Table 18 depicts this information.

TABLE 18

Rescission Hearings by Decision

	Rescission Hearings Held	New Release Dates Assigned N	%	No New Release Dates Assigned N	%
State Institutions	211	106	50%	105	50%
County Institutions	87	53	61%	34	39%
Total	298	159	53%	139	47%

MAP NEGOTIATION HEARINGS

MAP or Mutual Agreement Programming consists of a contract between the inmate, Parole Board and the institution whereby the inmate receives a fixed parole release date for the successful achievement of behavioral, treatment, training and work objectives while in the institution.

In 1984, 102 Mutual Agreement Program (MAP) negotiation hearings took place at the Hampden County House of Correction at Springfield. As a result of these hearings, 93 persons received release dates. MAP negotiation hearings are counted as release hearings in Table 14.

Balanced Decision-Making
Effective Community Supervision
Parole in Massachusetts



GOVERNMENT DOCUMENTS
COLLECTION
APR 27 1987
University of Massachusetts
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MASSACHUSETTS PAROLE BOARD
PAROLE BOARD HEARINGS IN
MASSACHUSETTS IN 1985

The fact is that over 95% of the people incarcerated in Massachusetts jails and prisons will return to the community either under parole supervision or by wrapping up their sentences. A system which includes balanced decision making at release hearings, effective supervision and services in the community to enhance reintegration, and a vehicle for immediate return to custody if the offender's welfare or public safety dictates, provides the public with far greater protection than a straight discharge from an institution and maximizes the offender's chances for success in the community.

Parole is that system.

Massachusetts Parole Board

Parole Board Hearings in Massachusetts in 1985

Credits

Massachusetts Parole Board

Michael S. Dukakis, Governor
Philip W. Johnston, Secretary of Human Services
John J. Curran, Jr., Chairman
Ruth Ann Jones, Executive Director
Edward J. Dolan, Director of Research and Planning
Richard Lunden, Research Analyst

Massachusetts Parole Board Members During 1985

John J. Curran, Jr., Chairman
Michael J. Albano
Kevin Burke
Robert P. Gittens
Rev. Michael E. Haynes
John W. McKean
Donald J. Myers
Gertrude Pina
Ruth Atkins Suber

For further information or additional copies, please call 727-3271, or write Public Information Office, Massachusetts Parole Board, 100 Cambridge Street, Boston, MA 02202.

INTRODUCTION - PAROLE IN MASSACHUSETTS

PERCEPTION VS. FACT

The parole process in Massachusetts is an integral component of the criminal justice system. Yet it is one that is oftentimes misunderstood by criminal justice practitioners and the general public alike. Certain perceptions of parole do not match the reality of the system.

Parole is the process of allowing selected inmates to serve a portion of their sentences in the community under strict supervision and subject to specific rules and conditions. Striving to achieve its mission of reintegration while protecting the public and preventing further criminal behavior, the Parole Board seeks to provide -

BALANCED DECISION-MAKING EFFECTIVE COMMUNITY SUPERVISION

Parole is not an early release for good behavior. The Parole Board does not release every offender when he or she reaches his/her initial parole eligibility date but only those who pose no more than a reasonable risk and who have earned an opportunity to be paroled. Parolees are under supervision in the community and must adhere to strict conditions of release in addition to all laws. A parolee can and will be reincarcerated immediately for serious non-compliance with any conditions of parole. Commission of a new offense is not necessary for revocation.

The purpose of this report is to provide a detailed breakdown of the hearings held in 1985.

A companion volume, 1985 Annual Report, provides a narrative outline of the agency's activities during 1985 and gives an historical perspective of the agency's workload.

SUMMARY DATA

This report provides a detailed summary of the 7,325 parole-related hearings voted on by the Massachusetts Parole Board in 1985. Following are some of the major highlights that resulted from the Parole Board's actions during the year.

State Institutions

- A total of 2968 release, revocation, and rescission hearings were held at state correctional institutions throughout Massachusetts in 1985. This represents a 7% increase above the total of 2770 hearings held in 1984.
- A total of 2154 release hearings were held in state institutions in 1985. This represents an 8% increase above the total of 1996 release hearings held in 1984.
- The paroling for state cases in 1985 was 55%, slightly lower than the 1984 paroling rate of 58%.
- The number of state inmates receiving parole dates increased by 18 from 1162 in 1984 to 1180 in 1985.
- A total of 655 revocation hearings were held in state institutions in 1985. This represents a 16% increase over the total of 563 revocation hearings held in 1984.
- The number of rescission hearings totaled 159 in 1985. This represents a decrease of 25% below the 211 rescission hearings held in 1984.

County Houses of Corrections

- A total of 4357 release, revocation and rescission hearings were held at county houses of corrections in 1985. This represents a 3% increase above the total of 4234 release hearings held in 1984.
- A total of 4002 release hearings were held at county houses of corrections in 1985. This represents a 1% increase above the total of 3948 release hearings held in 1984.
- The paroling rate for all county cases decreased from 68% in 1984 to 55% in 1985.
- The number of inmates granted parole dates from the county facilities decreased by 466 from 2668 in 1984 to 2202 in 1985.
- A total of 278 revocation hearings were held for county parolees in 1985. This represents a 40% increase over the total 199 revocation hearings held in 1984.
- A total of 77 rescission hearings were held for county inmates in 1985. This represents a decrease of 12% below the 87 rescission hearings held in 1984.

Combined Totals for State and County Hearings

- . The number of release hearings held at all state and county institutions totaled 6156 in 1985. This represents an increase of 4% over the total of 5944 release hearings held in 1984.
- . The grand total of institutional hearings held in 1985 was 7325. This represents an increase of 5% over the grand total of 7004 institutional hearings held in 1984.
- . The overall paroling rate for state and county cases was 55% in 1985. This represents a decrease of 9% below the 1984 paroling rate of 64%.
- . The overall number of inmates receiving parole dates in Massachusetts decreased by 448 from 3830 in 1984 to 3382 in 1985.

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INTRODUCTION

The Massachusetts Parole Board is the sole decisional authority in the Commonwealth for matters of parole granting and parole revocation. The Board has jurisdiction over all individuals committed to state or county institutions for terms of sixty (60) days or more in accordance with M.G.L. Chapter 127, S. 128; Chapter 155, Acts of 1980.

In Massachusetts, parole is the procedure whereby certain prisoners are released prior to the expiration of sentence, permitting the remainder of the sentence to be served in the community under supervision and subject to specific rules and conditions of behavior.

The statutory responsibilities of the Massachusetts Parole Board are to determine whether and under what conditions an eligible individual, sentenced to a correctional institution or committed as a sexually dangerous person, should be issued a parole permit; to supervise all individuals released under parole conditions; to determine whether or not alleged parole violations warrant revocation of parole permits and to decide when to terminate sentences for individuals under parole supervision. The Board also serves as the Advisory Board of Pardons in making recommendations to the Governor on the merits of all petitions for pardons or commutations.

Massachusetts Parole Board Members conduct release hearings at all state institutions and at all county houses of correction for individuals sentenced to terms of more than one year. Hearing Officers of the Parole Board conduct release hearings for county cases of one year or less and make recommendations to Parole Board Members who then vote on these cases.

This report is divided into three parts. Part I presents a summary of information regarding hearings held at state institutions by Parole Board members during 1985. Part II presents a summary of the results of all the hearings held by Board members and Hearing Officers at county institutions during 1985. Part III presents the combined total of hearings held at both state and county institutions during 1985. Information is reported for all release, revocation and rescission hearings.

PART I.

PAROLE BOARD HEARINGS AT STATE INSTITUTIONS

RELEASE HEARINGS AT STATE INSTITUTIONS

In 1985, the Massachusetts Parole Board conducted 2154 release hearings for inmates being held at state institutions. As a result of these hearings, 1180 inmates were either paroled and placed under the supervision of field parole officers in seven regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. Of the 2154 release hearings held, 1456 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order hearings, special consideration hearings for inmates sentenced to M.C.I. Walpole and early consideration hearings.

During 1985, there were 13 special consideration hearings, 5 early consideration hearings and 1438 regular order hearings conducted. In addition to first hearings, there were 380 annual review hearings, 8 open reserve interviews, 9 hearings to resolve action pending, 142 postponement hearings, 144 reconsideration hearings and 15 third year reviews. Third year reviews are release hearings for sexually dangerous persons confined to the Bridgewater State Hospital Treatment Center. Table 1 presents information about release hearings and the paroling rate for each type of hearing.

TABLE 1
Release Hearings at State Institutions:
Paroling Rate by Type of Hearing

Type of Hearing	Release Hearings Held ¹	Number Released	Paroling Rate(%) ²
Regular Order	1438	829	58%
Special Consideration	13	12	92%
Early Consideration	5	2	40%
Annual Review	380	152	40%
Open Reserve Interview	8	6	75%
Postponement	142	87	61%
Reconsideration	144	89	62%
Third Year Review	15	0	0%
Resolve Action Pending	9	3	33%
Total	2154	1180	55%

¹In addition, 200 inmates waived their right to a hearing and 45 were not seen due to other reasons.

²The paroling rate is the percentage of hearings which result in a vote to parole, reserve or parole to custody.

Table 2 depicts the paroling rate by the institutions in which inmates were being held at the time of their hearing during 1985. The lowest paroling rates were for inmates being held at SECC (29%), Medfield (0% one hearing), Bridgewater (9%) and Walpole (32%). Both the Warwick and the Pre-Release facilities had the highest paroling rates of 77%.

TABLE 2

Release Hearings at State Institutions:
Paroling Rate by Current Institution

Institution	Release Hearings Held	Number Released	Paroling Rate(%)
MCI Plymouth	45	25	56%
Warwick	22	17	77%
Gardner (NCCI)	239	124	52%
Walpole	192	61	32%
Concord	200	91	46%
Framingham	164	102	62%
Shirley - Lancaster	217	142	65%
Norfolk	339	163	48%
SECC	115	33	29%
Bridgewater	55	5	9%
Bay State CC.	23	14	61%
Medfield	1	0	0%
Longwood	14	8	57%
NECC	40	21	53%
Pre-Release	488	374	77%
Total	2154	1180	55%

Table 3 depicts the number of release hearings held and the paroling rate for each month of 1985. The greatest number of release hearings, 214, was held in the month of October and the smallest number, 142, in the month of April. The paroling rate was highest in December (62%) and lowest (47%) in the month of March.

Table 3
Release Hearings at State Institutions:
Paroling Rate by Month

Month	Release Hearings Held	Number Released	Paroling Rate(%)
January	149	79	53%
February	190	97	51%
March	199	94	47%
April	142	86	61%
May	173	87	50%
June	177	103	58%
July	170	100	59%
August	201	118	59%
September	172	89	52%
October	214	118	55%
November	191	100	52%
December	176	109	62%
Total	2154	1180	55%

Table 4 shows the paroling rate for state cases by the institution where inmates were being held at the time of their hearing for the four quarterly periods of 1985. As table 4 shows the paroling rate remained fairly consistent through the four quarterly periods of 1985. The highest paroling rate was 56% during the fourth quarter, while the lowest paroling rate was 46% during the first quarter.

TABLE 4
Quarterly Breakdown:
Paroling Rates by Current State Institution

Current Institution	Quarter and Paroling Rate (%)				
	First	Second	Third	Fourth	Total
M.C.I. Plymouth	44	31	83	65	56
Warwick	86	64	*	75	77
Gardner(NCCI)	32	39	57	68	52
Walpole	17	42	37	33	32
Concord	34	33	48	47	46
Framingham	65	62	61	55	62
Shirley/Lancaster	56	64	71	63	65
Norfolk	38	41	48	51	48
Bridgewater	0	100	15	8	9
SECC	21	39	28	24	29
Bay State CC	*	75	57	40	61
NECC	*	78	42	29	53
Longwood	*	0	50	78	57
Pre-Release	66	73	69	78	77
Total	46	53	55	56	55

* indicates that there were no hearings recorded for that quarter

Table 5 shows the paroling rate during 1985 for state cases by the level of institutional security in which the inmates were being held at the time of their hearing. As might be expected the lowest paroling rate was 27% at the maximum security institutions and the highest paroling rate was 77% at the pre-release facilities.

TABLE 5

Release Hearings at State Institutions:
Paroling Rate by Level of Institutional Security

Security Level	Release Hearings Held	Number Released	Paroling Rate (%)
Maximum	247	66	27%
Medium	1057	513	49%
Minimum	362	227	63%
Pre-Release	488	374	77%
Total	2154	1180	55%

REVOCATION HEARINGS AT STATE INSTITUTIONS

Revocation is the process by which a parolee's permit to be at liberty may be permanently or temporarily taken away as a result of violating one or more of the conditions of parole.

In 1985, the Parole Board held 655 revocation hearings at state institutions of which 180 resulted in the granting of a new release date and 8 to a parole to custody. This produced a re-paroling rate of 29% for state parole violators in 1985. Table 6 depicts the results of the 655 revocation hearings by month at state institutions in 1985. The largest number of revocation hearings, 78, was held in the month of July and the smallest, 43, in the months of January and February.

TABLE 6

Revocation Hearings at State Institutions by Month

Month	Revocation Hearings Held	Persons Re-Paroled		Persons Re-Incarcerated	
		N	%	N	%
January	43	15	35%	28	65%
February	43	12	28%	31	72%
March	49	11	22%	38	78%
April	45	12	27%	33	73%
May	51	10	20%	41	80%
June	53	18	34%	35	66%
July	78	23	30%	55	70%
August	48	14	29%	34	71%
September	59	14	24%	45	76%
October	58	20	35%	38	65%
November	51	21	41%	30	59%
December	77	18	23%	59	77%
Total	655	188	29%	467	71%

RESCISSION HEARINGS AT STATE INSTITUTIONS

A rescission hearing is held when an inmate's behavior during the period from release hearing to release date warrants Parole Board review. At this hearing the inmate's parole release date is either withdrawn, postponed, or reactivated depending on the Board's review of that behavior.

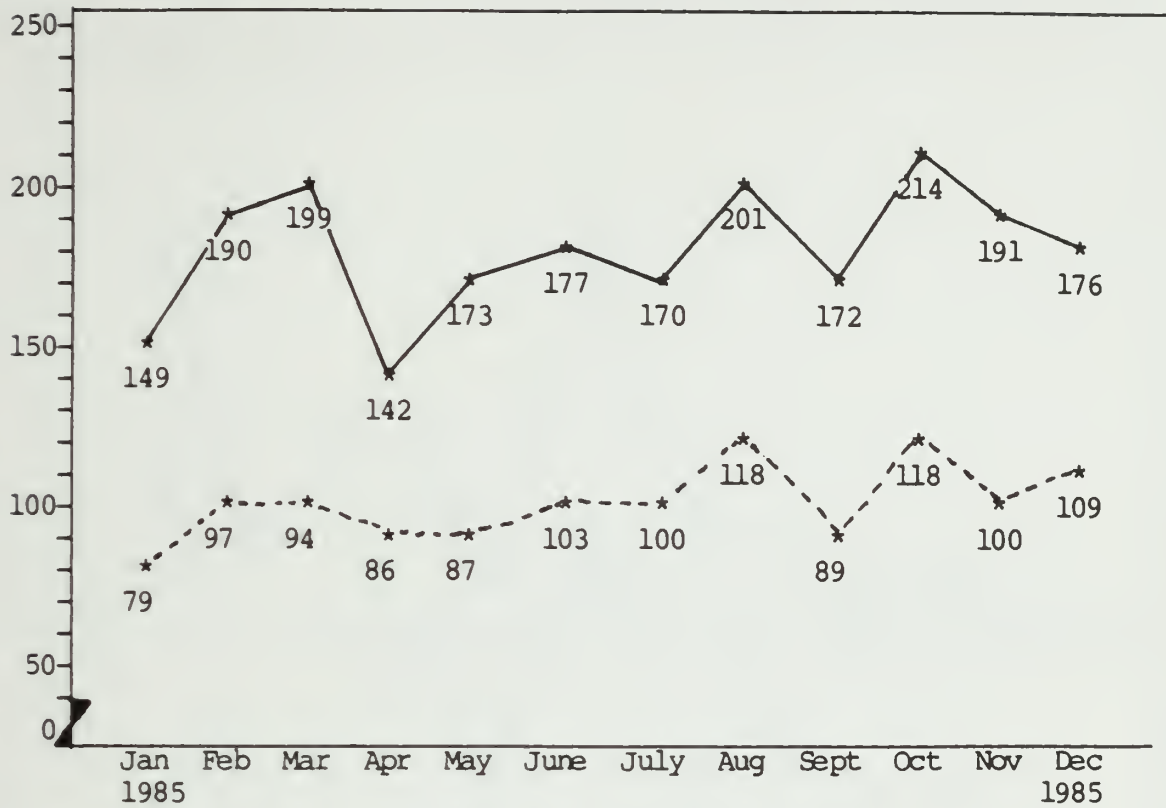
In 1985 there were, 159 rescission hearings held at state institutions. The largest number of rescission hearings (21) was held in October, while the smallest number of rescission hearings (6) was held in July.

TABLE 7

Rescission Hearings at State Institutions by Month

Month	Rescission Hearings Held	New Release Dates Assigned		No New Release Dates Assigned	
		N	%	N	%
January	18	11	61%	7	39%
February	13	4	31%	9	69%
March	20	10	50%	10	50%
April	10	7	70%	3	30%
May	15	6	40%	9	60%
June	8	2	25%	6	75%
July	6	2	33%	4	67%
August	18	7	39%	11	61%
September	11	4	36%	7	64%
October	21	15	71%	6	29%
November	9	7	78%	2	22%
December	10	5	50%	5	50%
Total	159	80	50%	79	50%

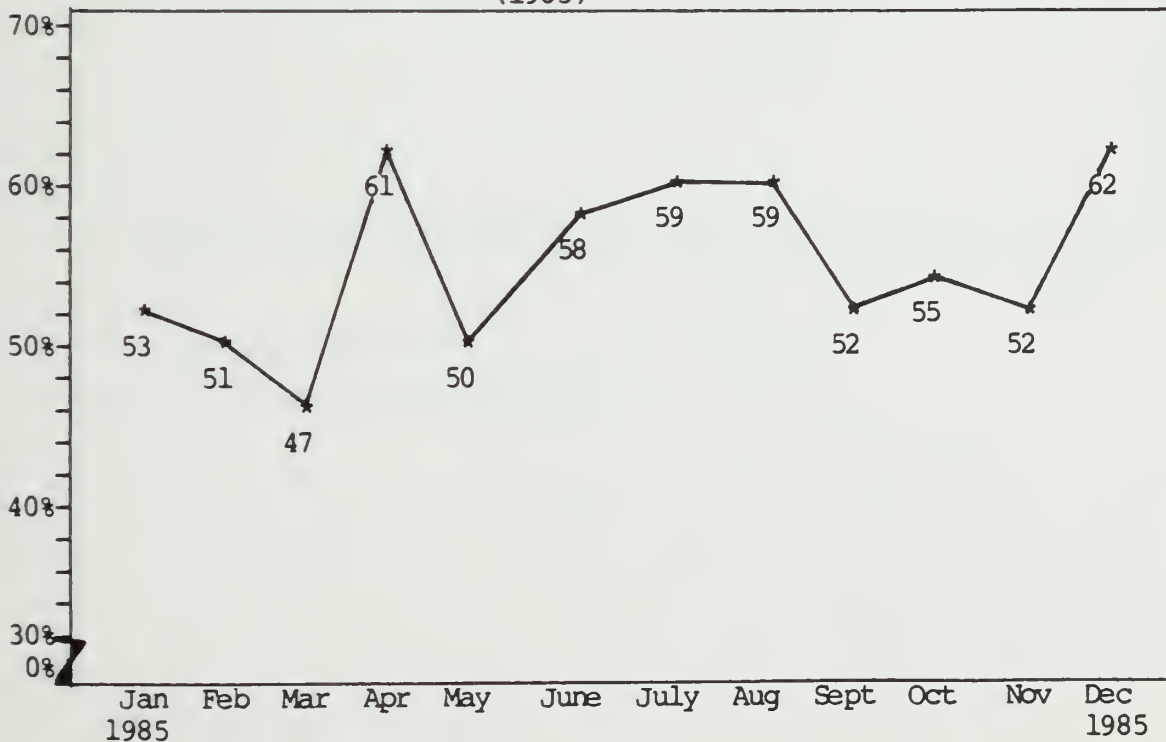
State Institutions: Number of Release Hearings and Paroles granted during the past 12 months (1985)



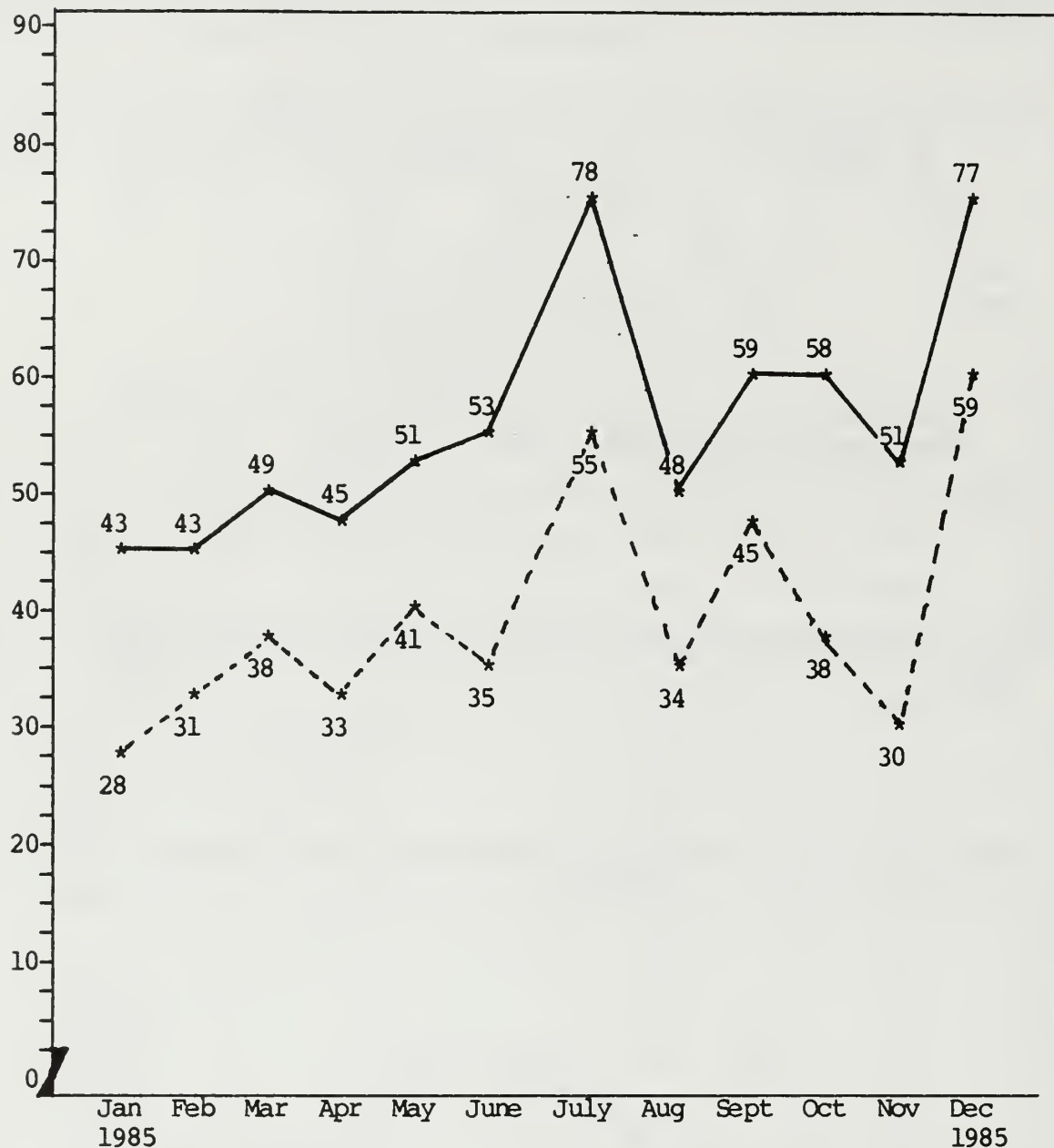
Hearings _____

Paroles - - - - -

State Institutions: Paroling Rates by Month During the Past 12 Months (1985)



State Institutions: Number of Revocation Hearings held and number of parolees re-incarcerated during the past 12 months.



Hearings _____

Re-Incarcerated -----

PART II.

PAROLE BOARD HEARINGS AT COUNTY INSTITUTIONS

RELEASE HEARINGS: COUNTY CASES OF MORE THAN ONE YEAR

In 1985, the Massachusetts Parole Board conducted 1030 release hearings at county institutions for inmates sentenced to more than one year. As a result of these hearings, 733 inmates were released from institutions and placed under the supervision of field parole officers in seven regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. Of the 1030 release hearings held, 961 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order, early consideration, and Mutual Agreement Programming (MAP) Negotiation hearings.

Mutual Agreement Programming consists of a contract between the inmate, Parole Board and the institution whereby the inmate receives a fixed parole release date for the successful achievement of behavioral, treatment, training and work objectives while in the institution.

During 1985, there were 864 regular order, 5 early consideration and 92 MAP Negotiation hearings conducted. In addition to first hearings, there were 9 annual review hearings, 30 postponement hearings and 30 reconsideration hearings conducted. Table 8 presents this information and the paroling rate for each type of hearing.

TABLE 8

Release Hearings for County Cases of More Than One Year: Paroling Rate by Type of Hearing

Type of Hearing	Release Hearings Held ¹	Number Released	Paroling Rate(%)
Regular Order	864	596	69%
Annual Review	9	4	44%
Early Consideration	5	4	80%
Mutual Agreement Program	92	89	97%
Postponement	30	23	77%
Reconsideration	30	17	57%
Total	1030	733	71%

¹In addition 54 inmates waived their right to a hearing and 3 were not seen due to other reasons.

Table 9 depicts the number of release hearings held during 1985 and the paroling rate by month for county inmates sentenced to more than one year. The largest number of release hearings, 112, was held in the month of October, and the smallest, 48, in the month of November. The paroling rate was highest (84%) in the month of August, and lowest (61%) in the month of January. The following table depicts this information.

TABLE 9
Release Hearings for County
Cases of More Than One Year:
Paroling Rate by Month

Month	Release Hearings Held	Number Released	Paroling Rate(%)
January	88	54	61%
February	95	68	72%
March	66	47	71%
April	88	56	64%
May	82	54	66%
June	103	82	80%
July	71	44	62%
August	97	81	84%
September	79	54	68%
October	112	80	71%
November	48	32	67%
December	101	81	80%
Total	1030	733	71%

Table 10 depicts the number of release hearings and the paroling rates by county institutions for 1985. The largest number of release hearings, 186, was held at the Deer Island House of Corrections and the smallest number 20 at the Greenfield facility. The paroling rate was the highest (91%) at the Northampton facility, and lowest (45%) at the Dedham House of Corrections.

TABLE 10

Release Hearings for County
Cases of More than One Year:
Paroling Rate by Institution

Institution	Release Hearings Held	Number Released	Paroling Rate(%)
Barnstable	33	22	67%
Billerica	166	122	74%
Dedham	42	19	45%
Deer Island	186	120	65%
Greenfield	20	15	75%
Lawrence	37	25	68%
New Bedford	68	52	77%
Northampton	42	38	91%
Pittsfield	47	31	66%
Plymouth	60	42	70%
Salem	40	27	68%
Springfield	165	127	77%
Worcester	124	93	75%
Total	1030	733	71%

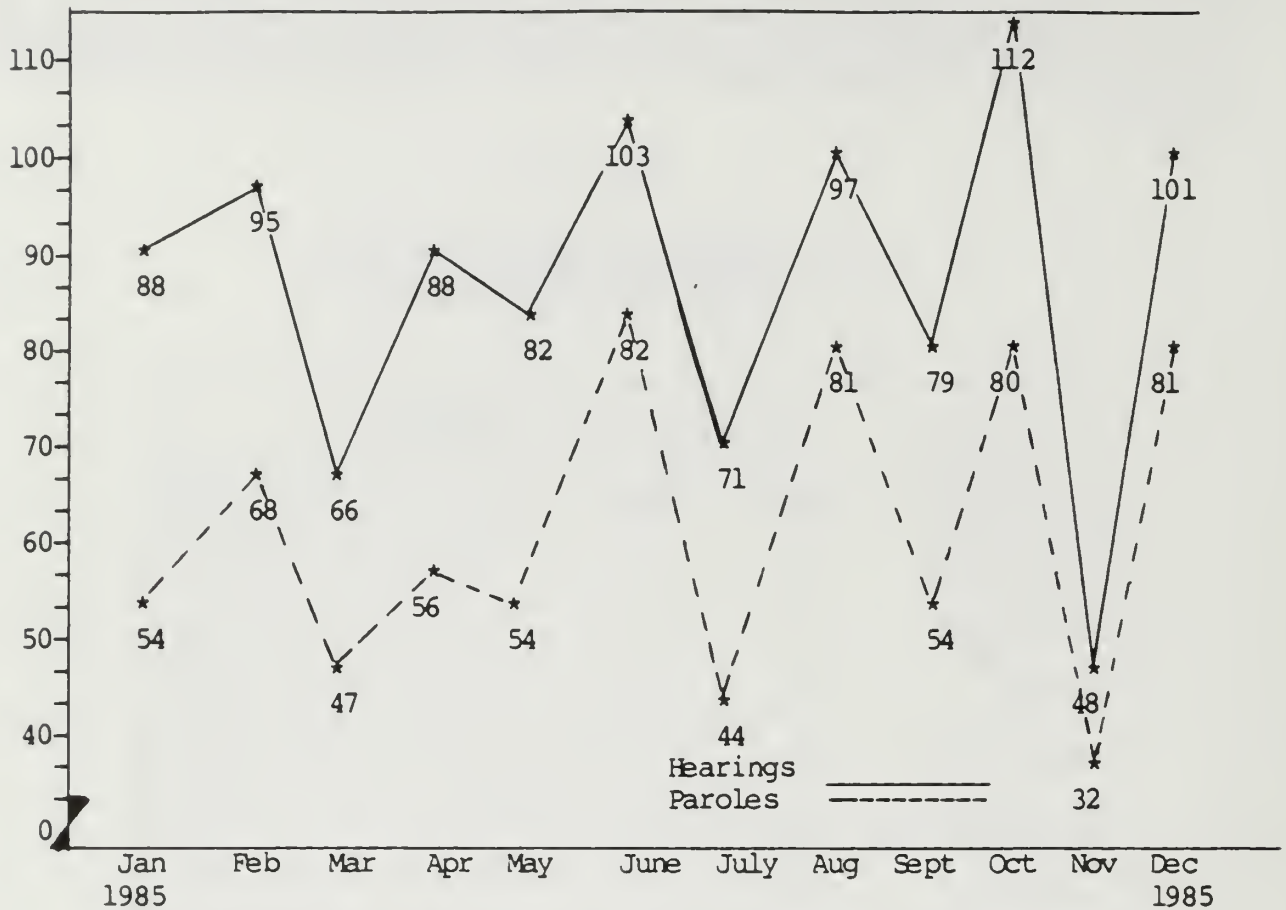
Table 11 shows the paroling rate for county cases of more than one year by the institution where the inmates were being held at the time of their hearing for the four quarterly periods of 1985. The highest paroling rate was 74% during the fourth quarter and the lowest paroling rate was 66% during the first quarter.

TABLE 11

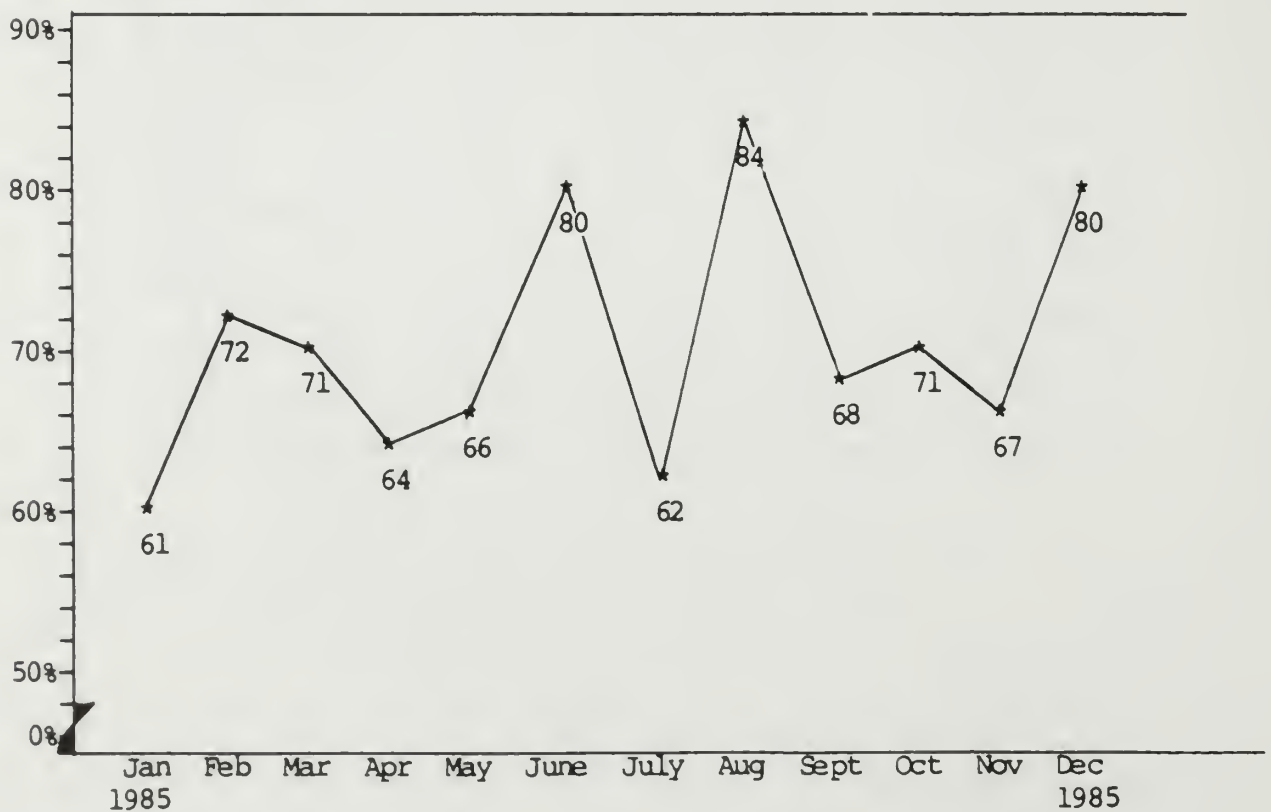
Quarterly Breakdown:
Paroling Rates by County Institution
for Cases of More than One Year

Institution	Quarter and Paroling Rate (%)				Total
	First	Second	Third	Fourth	
Barnstable	50	75	77	50	67
Billerica	67	83	71	74	74
Dedham	44	50	29	83	45
Deer Island	58	60	70	69	65
Greenfield	40	88	100	80	75
Lawrence	25	77	83	64	68
New Bedford	75	57	77	92	77
Northampton	100	75	100	91	91
Pittsfield	86	44	83	69	66
Plymouth	79	56	80	42	70
Salem	75	47	60	91	68
Springfield	67	78	76	77	77
Worcester	72	76	80	70	75
Total	66	69	73	74	71

County Sentences of More than One Year: Number of Release Hearings and Paroles granted during the past 12 months (1985)



County Sentences of More than One Year: Paroling Rates by Month During the past 12 months (1985)



Release Hearings: County Cases of One Year or Less

In 1985, Hearing Officers of the Massachusetts Parole Board conducted 2972 release hearings for all county inmates sentenced to one year or less in accordance with Chapter 647 of the Acts of 1973 and M.G.L. Chapter 127, S. 128; Chapter 155 of Acts of 1980. Release hearings for county cases of one year or less are heard by hearing officers, who then make recommendations to the Parole Board members for a final vote. All release hearings were first hearings, those in which the inmate was seen by the hearing officer for the first time on that sentence. In addition, 316 inmates waived their right to a hearing and 3 were not seen due to other reasons.

The Parole Board voted parole, reserve or parole to custody for 1469 of the total 2972 cases under consideration. This resulted in a paroling rate of 49% for county cases of one year or less in 1985. Table 12 on the next page depicts this information.

TABLE 12
Release Hearing Votes for County
Cases of One Year or Less:
Paroling Rate by Institution

INSTITUTION	Release Hearings Held 1	Number Released	Paroling Rate %
Barnstable	113	53	47%
Billerica	497	241	49%
Dedham	165	69	42%
Deer Island	523	270	51%
Greenfield	33	7	21%
Lawrence	184	94	51%
New Bedford	184	104	57%
Northampton	41	20	49%
Pittsfield	88	38	43%
Plymouth	196	111	57%
Salem	129	68	53%
Springfield	243	105	43%
Worcester	368	175	48%
Edgartown	9	6	67%
Framingham	128	71	56%
Longwood	25	21	84%
Pre-Release	4	4	100%
Other State ²	42	12	29%
TOTAL	2972	1469	49%

1 In addition 316 inmates waived their right to a hearing and 3 were not seen due to other reasons.

2 Other state included hearings held at Walpole, MCI Plymouth, SECC, Norfolk, Shirley, Lancaster, and Warwick.

Table 13 depicts the number of release hearings and the paroling rate by month for county inmates sentenced to one year or less during 1985. The largest number of release hearings, 339, was held in the month of April, and the smallest, 153, in the month of June. The paroling rate was highest (60%) in the month of January, and lowest (43%) in the month of October. The following table depicts this information.

TABLE 13
Release Hearing Votes for County
Cases of One Year or Less:
Paroling Rate by Month

Month	Release Hearings Held	Number Released	Paroling Rate(%)
January	154	93	60%
February	268	138	52%
March	327	155	47%
April	339	172	51%
May	312	167	54%
June	153	76	50%
July	249	124	50%
August	192	105	55%
September	210	95	45%
October	252	109	43%
November	282	132	47%
December	234	103	44%
Total	2972	1469	49%

Table 14 shows the paroling rates by quarter for county inmates sentenced to one year or less during 1985. The highest paroling rate 52% occurred during the second quarter of 1985, while the lowest paroling rate 45% was during the fourth quarter.

TABLE 14

Quarterly Breakdown:
Paroling Rate by County Institution
for Cases of One Year or Less

Institution	Quarter and Paroling Rate (%)				Total
	First	Second	Third	Fourth	
Barnstable	50	59	31	53	47
Billerica	47	49	46	52	49
Dedham	72	37	44	28	42
Deer Island	47	62	51	43	51
Greenfield	33	0	25	14	21
Lawrence	58	55	39	50	51
New Bedford	62	70	65	35	57
Northampton	44	58	33	25	49
Pittsfield	50	43	43	31	43
Plymouth	48	76	57	48	57
Salem	75	40	47	54	53
Springfield	51	42	34	45	43
Worcester	50	44	62	38	48
Framingham	42	53	53	62	56
Edgartown	*	100	50	100	67
Other State ¹	40	43	77	89	52
Total	51	52	50	45	49

* indicates there were no hearings recorded for the quarter.

¹/Other State included hearings held at MCI Plymouth, Warwick, Longwood, Bridgewater, Norfolk, SECC, Walpole, Lancaster and Pre-Release

REVOCATION HEARINGS AT COUNTY INSTITUTIONS

In 1985, the Parole Board conducted 278 revocation hearings at county houses of correction. Of this number, 46 resulted in the granting of a new parole date. This produced a re-paroling rate of (17%) for county parole violators in 1985. The largest number of revocation hearings, 36, was held in the month of February and the smallest, 11, in the month of November. Table 15 depicts the results of the 278 revocation hearings held at county houses of correction in 1985.

TABLE 15

Revocation Hearings: County Institutions by Month

Month	Revocation Hearings Held	Persons Re-Paroled		Persons Re-Incarcerated	
		N	%	N	%
January	28	2	7%	26	93%
February	36	6	17%	30	83%
March	19	2	11%	17	89%
April	24	5	21%	19	79%
May	25	4	16%	21	84%
June	24	5	21%	19	79%
July	22	4	18%	18	82%
August	22	4	18%	18	82%
September	18	3	17%	15	83%
October	32	5	16%	27	84%
November	11	2	18%	9	82%
December	17	4	24%	13	76%
Total	278	46	17%	232	83%

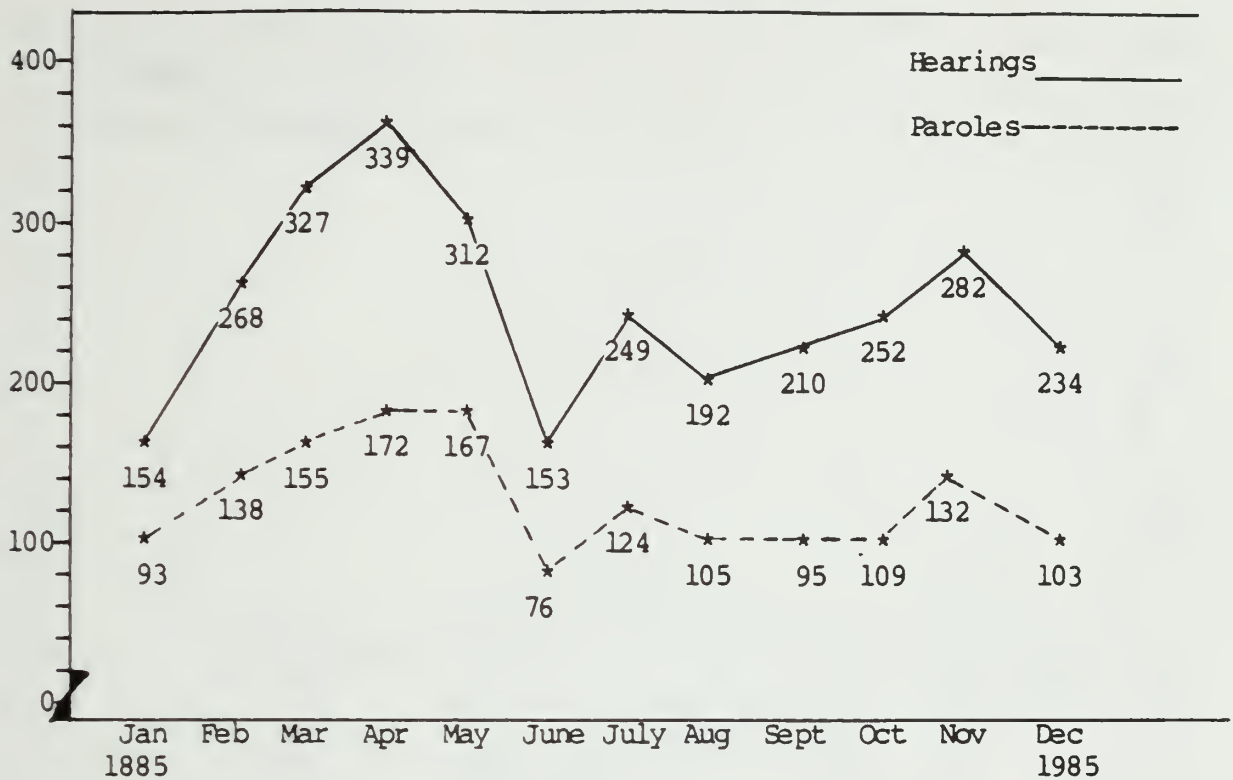
RESCISSION HEARINGS AT COUNTY INSTITUTIONS

In 1985 there were, 77 rescission hearings held at county institutions. The largest number of rescission hearings (13) was held in the months of February and June, while the smallest number (1) was held in January. In 55% of the county cases new release dates were assigned. Table 16 depicts this information.

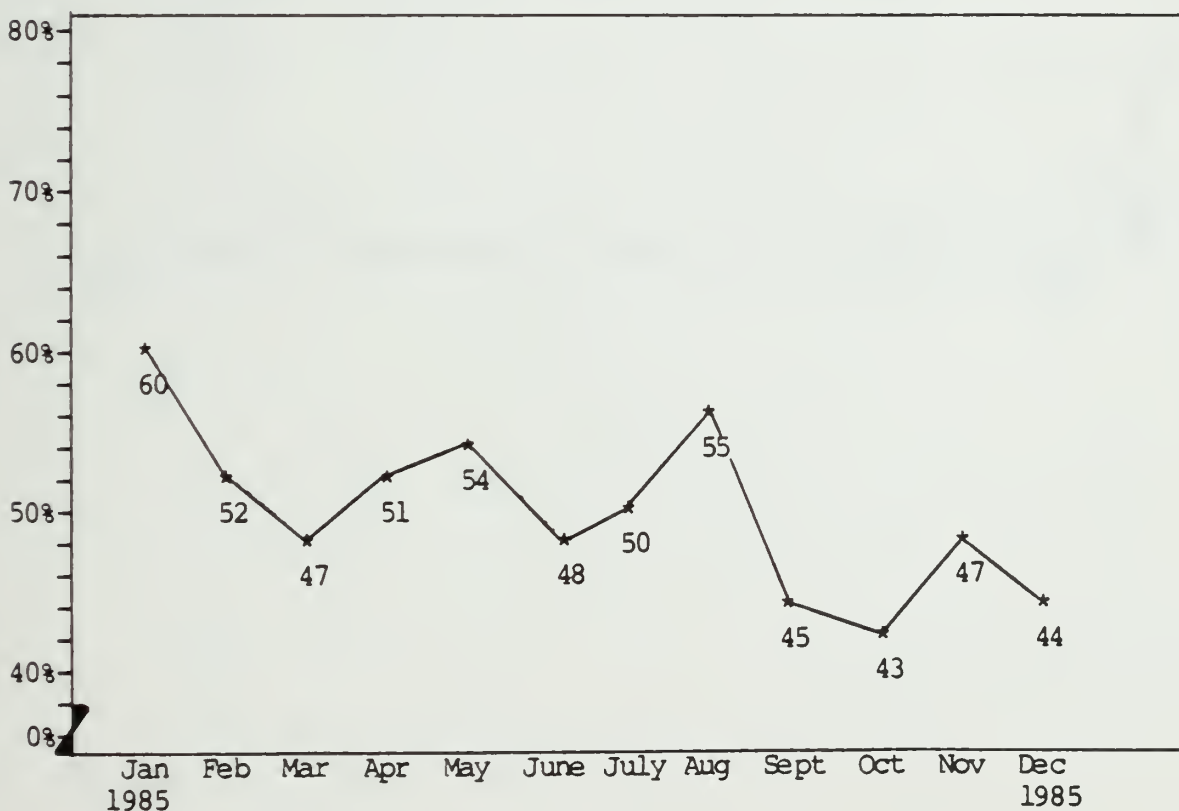
TABLE 16
Rescission Hearings at
County Institutions by Month

Month	Rescission Hearings Held	New Release Dates Assigned		No New Release Dates Assigned	
		N	%	N	%
January	1	1	100%	0	0%
February	13	3	23%	10	77%
March	3	1	33%	2	67%
April	3	1	33%	2	67%
May	7	5	71%	2	29%
June	13	9	69%	4	31%
July	4	2	50%	2	50%
August	7	4	57%	3	43%
September	6	4	67%	2	33%
October	7	5	71%	2	29%
November	3	2	67%	1	33%
December	10	5	50%	5	50%
Total	77	42	55%	35	45%

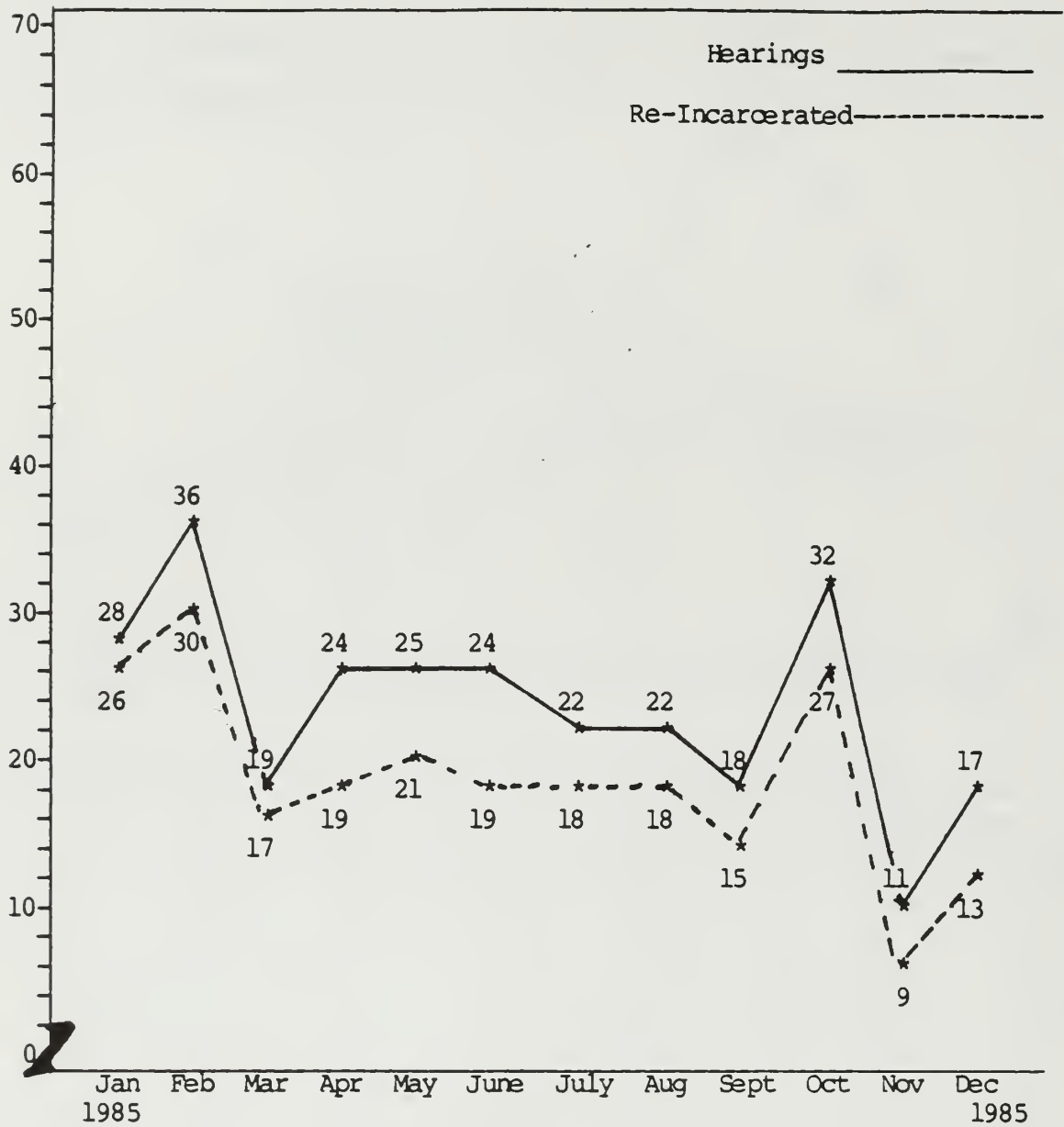
County Sentences of One Year or Less: Number of Release Hearings and Paroles granted during the past 12 months (1985)



County Sentences of One Year or Less: Paroling Rates for the past 12 months (1985)



County Institutions: Number of Revocation Hearings held and number of parolees re-incarcerated during the past 12 months (1985).



PART III.

PAROLE BOARD HEARINGS AT STATE AND COUNTY INSTITUTIONS

RELEASE HEARINGS AT STATE AND COUNTY INSTITUTIONS

In 1985, the Parole Board conducted 2154 release hearings at state institutions, 1030 release hearings at county institutions for persons sentenced to more than one year and voted on 2972 Hearing Officer cases for persons sentenced to one year or less. As a result of these hearings, 3382 persons were given parole dates. This represents an overall paroling rate for 1985 of 55 percent. The following table depicts this information.

TABLE 17

Paroling Rate by Institution Type

Institution Type	Release Hearings Held 1	Number Released	Paroling Rate (%)
State Institutions	2154	1180	55%
County Cases of More than One Year	1030	733	71%
County Cases of One Year or Less	2972	1469	49%
Totals	6156	3382	55%

1 These figures do not include 570 inmates who waived their right to a hearing and 51 who were not seen for other reasons.

REVOCATION HEARINGS AT STATE AND COUNTY INSTITUTIONS

In 1985, the Parole Board conducted a total of 933 final revocation hearings at state and county institutions. As a result of these hearings, 234 persons were given a new parole date.

TABLE 18

Revocation Hearings by Decision

	Revocation Hearings Held	Persons Re-Paroled		Persons Re-Incarcerated	
		N	%	N	%
State Institutions	655	188	29%	467	71%
County Institutions	278	46	17%	232	83%
Total	933	234	25%	699	75%

RESCISSION HEARINGS AT STATE AND COUNTY INSTITUTIONS

In 1985, the Parole Board conducted a total of 236 rescission hearings. In 52% of the cases new release dates were assigned. Table 19 depicts this information.

TABLE 19

Rescission Hearings by Decision

	Rescission Hearings Held	New Release Dates Assigned		No New Release Dates Assigned	
		N	%	N	%
State Institutions	159	80	50%	79	50%
County Institutions	77	42	55%	35	45%
Total	236	122	52%	114	48%





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Parole Board Hearings in Massachusetts State and County Institutions

1986 Annual Report

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Chairman

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Executive Director

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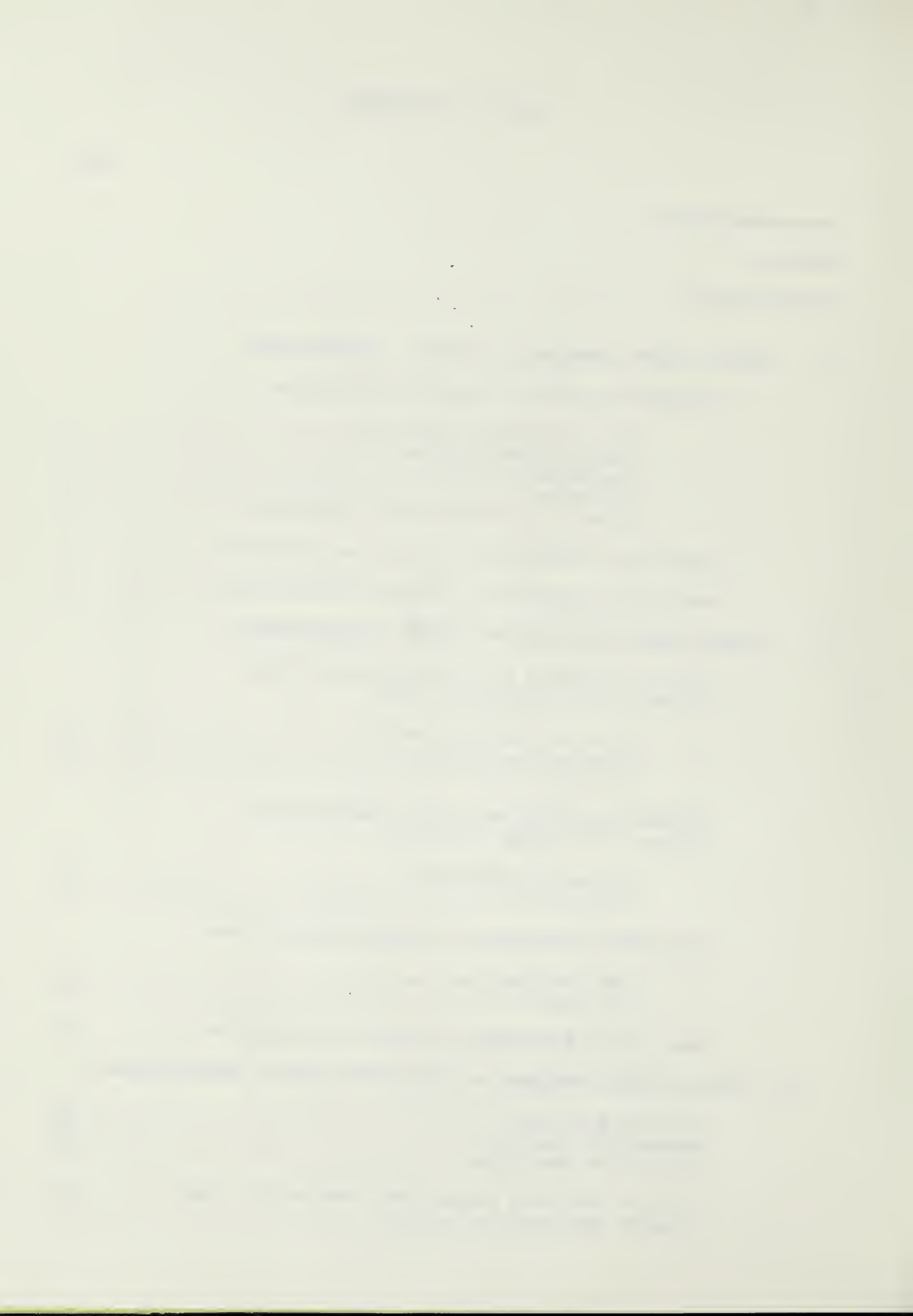
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ACKNOWLEDGEMENTS

Special thanks to Evelyn Acevedo and Joe Toplyn of the Research and Planning Unit for their help in preparing the information needed for this report.



SUMMARY

In 1986, the Massachusetts Parole Board voted on 8,389 parole-related hearings held at state and county correctional institutions throughout the Commonwealth. Following are some of the major highlights of the Parole Board's actions during the year.

State Institutions

The total number of release, revocation and rescission hearings held at state institutions increased by 13% from 2,986 in 1985 to 3,375 in 1986.

The number of release hearings held at state institutions increased by 8% from 2,154 in 1985 to 2,331 in 1986.

The paroling rate for state cases increased substantially from 55% in 1985 to 67% in 1986.

The number of state inmates granted release dates increased by 386 from 1,180 in 1985 to 1,556 in 1986. One hundred-three (7%) of the inmates receiving release dates were paroled to custody.

The number of revocation hearings held at state institutions increased by 31% from 655 revocations hearings in 1985 to 856 in 1986. The reparing rate for state cases also increased from 29% in 1985 to 38% in 1986.

The number of rescission hearings held at state institutions increased by 18% from 159 in 1985 to 188 in 1986.

County Houses of Correction

The total number of release, revocation and rescission hearings held at county houses of correction increased by 15% from 4,357 in 1985 to 5,014 in 1986.

Parole Board Cases

The number of release hearings held for inmates serving sentences of more than one year increased by 2% from 1,030 in 1985 to 1,048 in 1986.

The paroling rate for inmates serving sentences of more than one year increased slightly from 71% in 1985 to 73% in 1986.

The number of inmates granted release dates from sentences of more than one year increased by 35 from 733 in 1985 to 768 in 1986. Twenty-eight (4%) of the inmates receiving release dates were paroled to custody.

Hearing Officer Cases

The number of release hearings for inmates sentenced to one year of less increased by 22% from 2,972 in 1985 to 3,621 in 1986.

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The paroling rate for inmates serving sentences of one year or less decreased by 8% from 49% in 1985 to 41% in 1986.

The number of inmates granted release dates from sentences of one year or less increased by 27 from 1,469 in 1985 to 1,496 in 1986. Sixteen (1%) of the inmates receiving release dates were paroled to custody.

The number of revocation hearings held at county institutions decreased by 12% from 278 in 1985 to 246 in 1986.

The number of rescission hearings held at county institutions increased by 29% from 77 in 1985 to 99 in 1986.

Combined Totals for State and County Parole Hearings

The grand total of institutional hearings held by the Parole Board increased by 15% from a combined total of 7,325 hearings in 1985 to 8,389 in 1986.

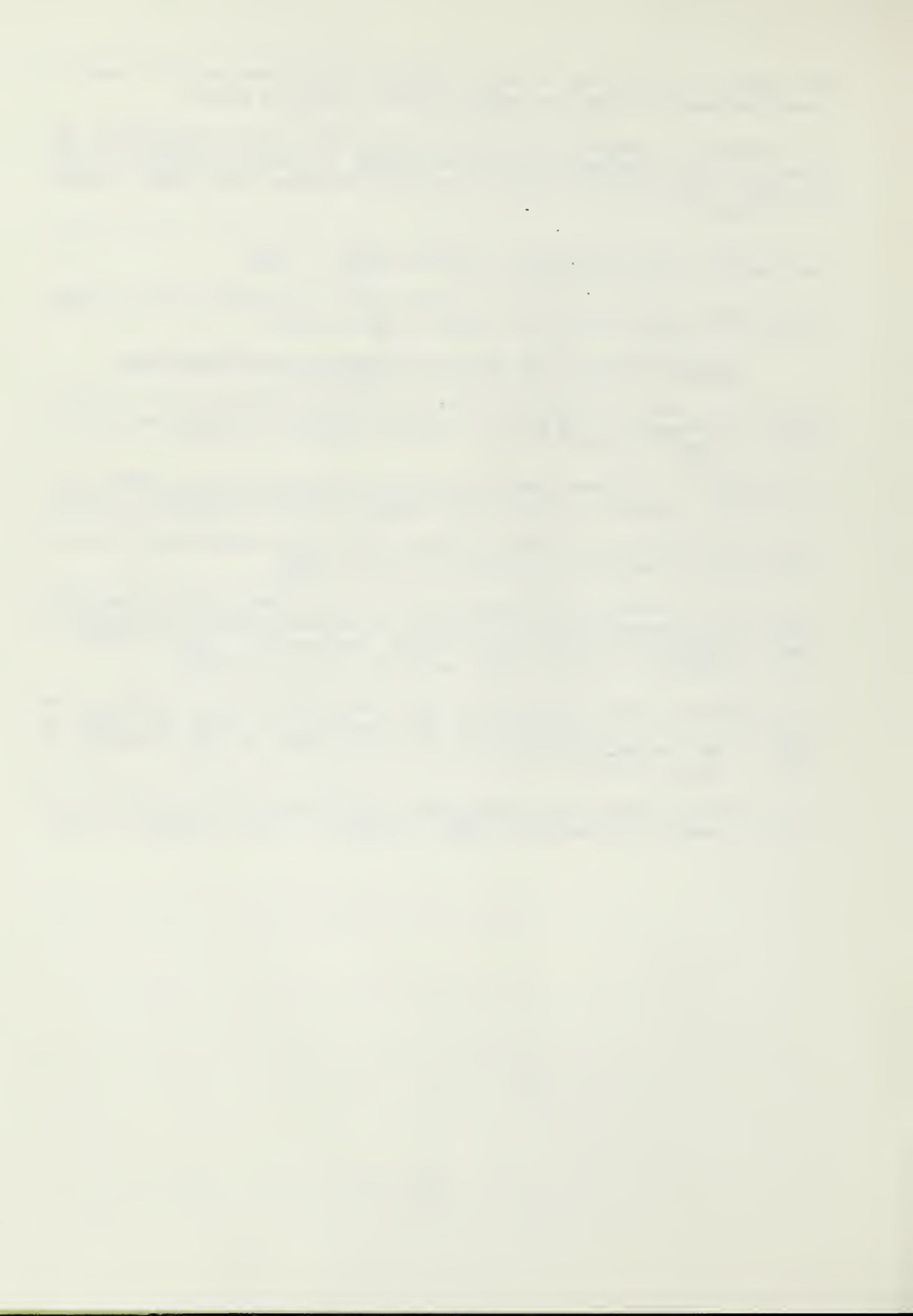
The number of release hearings held at all state and county institutions increased by 14% from 6,156 in 1985 to 7,000 in 1986.

The overall paroling rate for state and county cases in 1986 was identical to last year's paroling rate of 55%.

The overall number of inmates granted a release date from Massachusetts correctional facilities increased by 448 from 3,382 in 1985 to 3,830 in 1986. One hundred forty-seven (4%) of the inmates receiving release dates were paroled to custody.

The combined total of revocation hearings held at state and county facilities increased by 18% from 933 in 1985 to 1,102 in 1986. The overall reparing rate increased by 8% from 25% in 1985 to 33% in 1986.

The combined number of rescission hearings held for state and county inmates increased by 22% from 236 in 1985 to 287 in 1986.



INTRODUCTION

The Massachusetts Parole Board is the sole decisional authority in the Commonwealth for matters of parole granting and parole revocation. The Board has jurisdiction over all individuals committed to state or county institutions for terms of sixty days or more in accordance with M.G.L. Chapter 127, S. 128; Chapter 155, Acts of 1980.

In Massachusetts, Parole is the procedure whereby certain prisoners are released prior to the expiration of their sentence permitting the remainder of the sentence to be served in the community under supervision and subject to specific rules and conditions of behavior.

The statutory responsibilities of the Massachusetts Parole Board are to determine whether and under what conditions an eligible individual, sentenced to a correctional institution or committed as a sexually dangerous person, should be issued a parole permit; to supervise all individuals released under parole conditions; to determine whether or not alleged parole violations warrant revocation of parole permits, and to decide when to terminate sentences for individuals under parole supervision. The Board also serves as the Advisory Board of Pardons in making recommendations to the Governor on the merits of all petitions for pardons and commutations.

Massachusetts Parole Board members conduct release hearings at all state institutions and at all county houses of correction for individuals sentenced to terms of more than one year. Hearing officers of the Parole Board conduct release hearings for county cases of one year or less and make recommendations to Parole Board members who then vote on these cases.

This report is divided into three parts and presents the results of all release, revocation and rescission hearings held by the Massachusetts Parole Board during 1986. Part I presents a summary of information regarding hearings held at state institutions by Parole Board members during 1986. Part II presents a summary of the results of all the hearings held by Board members and hearings officers at county institutions during 1986. Part III presents the combined total of hearings held at state and county institutions in 1986.

In addition, Part III provides a breakdown of the number of inmates who waived their right to a release hearing and the number of inmates who were not seen due to other reasons, by the institution where the inmates were being held at the time of their scheduled hearing. Also included in Part III is a breakdown of the state and county inmates who were paroled to custody during 1986.



PART I.

PAROLE BOARD HEARINGS AT STATE INSTITUTIONS



RELEASE HEARINGS AT STATE INSTITUTIONS

In 1986, the Massachusetts Parole Board conducted 2,331 release hearings for inmates being held at state institutions. As a result of these hearings, 1,566 inmates were either paroled and placed under the supervision of field parole officers in eight regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. Of the 2,331 release hearings held, 1,444 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order hearings, special consideration hearings for inmates sentenced to MCI Cedar Junction, early consideration hearings, and 15 year hearings for inmates sentenced for second degree murder.

During 1986, there were 1,422 regular order hearings, 6 special consideration hearings, 15 early consideration hearings and 1 (one) fifteen year hearing conducted. In addition to first hearings, there were 472 annual review hearings, 3 open reserve interviews, 123 postponement hearings, 261 reconsideration hearings, 21 hearings to resolve action pending and 7 third year reviews. Third year reviews are release hearings for sexually dangerous persons confined to the Bridgewater State Hospital Treatment Center. Table 1 presents the results of state release hearings and the paroling rate for each type of hearing.

TABLE 1
Release Hearings for State Cases:
Paroling Rate by Type Hearing

Type of Hearing	Hearings Held	Granted Parole Date	Other Denied	Other Decisions	Paroling Rate %*
Regular Order.....	1422	1015	303	104	71%
Special Consideration.....	6	4	1	1	67%
Early Consideration.....	15	11	1	3	73%
Annual Review.....	472	234	176	62	50%
Open Reserve Interview.....	3	3	0	0	100%
Postponement.....	123	82	22	19	67%
Reconsideration.....	261	203	38	20	78%
Resolve Action Pending.....	21	13	4	4	62%
Third Year Review.....	7	0	6	1	0%
15 Year Hearing.....	1	1	0	0	100%
Total	2331	1566	551	214	67%

* The paroling rate is the percentage of hearings which result in a vote to parole, reserve or parole to custody.

Note: Other decisions include action pending, no action, refer to full board, postponed and open reserve.

THEORY OF THE EARTH

The theory of the earth is a branch of geology which deals with the origin and development of the earth and its various parts. It is a science which seeks to explain the processes which have shaped the earth and its features. The theory of the earth is based on the study of the earth's history and the changes which have taken place in its structure and composition. It is a science which is constantly developing and changing as new discoveries are made and new theories are proposed.

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THEORY OF THE EARTH

THEORY OF THE EARTH			
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9	10	11	12
13	14	15	16
17	18	19	20
21	22	23	24
25	26	27	28
29	30	31	32
33	34	35	36
37	38	39	40
41	42	43	44
45	46	47	48
49	50	51	52
53	54	55	56
57	58	59	60
61	62	63	64
65	66	67	68
69	70	71	72
73	74	75	76
77	78	79	80
81	82	83	84
85	86	87	88
89	90	91	92
93	94	95	96
97	98	99	100

The theory of the earth is a branch of geology which deals with the origin and development of the earth and its various parts. It is a science which seeks to explain the processes which have shaped the earth and its features. The theory of the earth is based on the study of the earth's history and the changes which have taken place in its structure and composition. It is a science which is constantly developing and changing as new discoveries are made and new theories are proposed.

The paroling rate for state inmates increased substantially from 55% in 1985 to 67% in 1986. The paroling rates were lowest for inmates being held at the maximum security facilities at Cedar Junction (45%) and Bridgewater (10%); and were highest for inmates being held at the Longwood Alcohol Treatment facility (97%); the Lancaster minimum security facility (90%); and the Pre-release facilities (81%). Table 2 depicts the paroling rate by the institution where inmates were being held at the time of their release hearing during 1986.

TABLE 2
Release Hearings for State Cases:
Paroling Rate by Current Institution

Institution	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
MCI Plymouth	37	27	7	3	73%
Warwick	5	3	2	0	60%
NCCI Gardner	251	159	63	29	63%
Cedar Junction	216	97	74	45	45%
Concord	190	106	65	19	56%
Framingham	186	151	26	9	81%
Shirley	121	94	18	9	78%
Lancaster	52	47	2	3	90%
Norfolk	351	206	117	28	59%
Southeastern CC	210	140	49	21	67%
Bridgewater	40	4	34	2	10%
Bay State	15	8	5	2	53%
Longwood	29	28	1	0	97%
Northeastern CC	57	32	18	7	56%
Pre-Release *	571	464	70	37	81%
Total	2331	1566	551	214	67%

* A further breakdown of release hearings and the paroling rate at each pre-release facilities appears on the following page.

The first part of the paper discusses the importance of the study and the objectives of the research. It also provides a brief overview of the methodology used in the study.

The second part of the paper presents the results of the study. It includes a detailed description of the data collected and the analysis performed.

Table 1: Summary of Data		Table 2: Summary of Results	
Variable	Value	Variable	Value
1.1	1.2	2.1	2.2
1.2	1.3	2.2	2.3
1.3	1.4	2.3	2.4
1.4	1.5	2.4	2.5
1.5	1.6	2.5	2.6
1.6	1.7	2.6	2.7
1.7	1.8	2.7	2.8
1.8	1.9	2.8	2.9
1.9	2.0	2.9	3.0
2.0	2.1	3.0	3.1
2.1	2.2	3.1	3.2
2.2	2.3	3.2	3.3
2.3	2.4	3.3	3.4
2.4	2.5	3.4	3.5
2.5	2.6	3.5	3.6
2.6	2.7	3.6	3.7
2.7	2.8	3.7	3.8
2.8	2.9	3.8	3.9
2.9	3.0	3.9	4.0
3.0	3.1	4.0	4.1
3.1	3.2	4.1	4.2
3.2	3.3	4.2	4.3
3.3	3.4	4.3	4.4
3.4	3.5	4.4	4.5
3.5	3.6	4.5	4.6
3.6	3.7	4.6	4.7
3.7	3.8	4.7	4.8
3.8	3.9	4.8	4.9
3.9	4.0	4.9	5.0
4.0	4.1	5.0	5.1
4.1	4.2	5.1	5.2
4.2	4.3	5.2	5.3
4.3	4.4	5.3	5.4
4.4	4.5	5.4	5.5
4.5	4.6	5.5	5.6
4.6	4.7	5.6	5.7
4.7	4.8	5.7	5.8
4.8	4.9	5.8	5.9
4.9	5.0	5.9	6.0
5.0	5.1	6.0	6.1
5.1	5.2	6.1	6.2
5.2	5.3	6.2	6.3
5.3	5.4	6.3	6.4
5.4	5.5	6.4	6.5
5.5	5.6	6.5	6.6
5.6	5.7	6.6	6.7
5.7	5.8	6.7	6.8
5.8	5.9	6.8	6.9
5.9	6.0	6.9	7.0
6.0	6.1	7.0	7.1
6.1	6.2	7.1	7.2
6.2	6.3	7.2	7.3
6.3	6.4	7.3	7.4
6.4	6.5	7.4	7.5
6.5	6.6	7.5	7.6
6.6	6.7	7.6	7.7
6.7	6.8	7.7	7.8
6.8	6.9	7.8	7.9
6.9	7.0	7.9	8.0
7.0	7.1	8.0	8.1
7.1	7.2	8.1	8.2
7.2	7.3	8.2	8.3
7.3	7.4	8.3	8.4
7.4	7.5	8.4	8.5
7.5	7.6	8.5	8.6
7.6	7.7	8.6	8.7
7.7	7.8	8.7	8.8
7.8	7.9	8.8	8.9
7.9	8.0	8.9	9.0
8.0	8.1	9.0	9.1
8.1	8.2	9.1	9.2
8.2	8.3	9.2	9.3
8.3	8.4	9.3	9.4
8.4	8.5	9.4	9.5
8.5	8.6	9.5	9.6
8.6	8.7	9.6	9.7
8.7	8.8	9.7	9.8
8.8	8.9	9.8	9.9
8.9	9.0	9.9	10.0
9.0	9.1	10.0	10.1
9.1	9.2	10.1	10.2
9.2	9.3	10.2	10.3
9.3	9.4	10.3	10.4
9.4	9.5	10.4	10.5
9.5	9.6	10.5	10.6
9.6	9.7	10.6	10.7
9.7	9.8	10.7	10.8
9.8	9.9	10.8	10.9
9.9	10.0	10.9	11.0
10.0	10.1	11.0	11.1
10.1	10.2	11.1	11.2
10.2	10.3	11.2	11.3
10.3	10.4	11.3	11.4
10.4	10.5	11.4	11.5
10.5	10.6	11.5	11.6
10.6	10.7	11.6	11.7
10.7	10.8	11.7	11.8
10.8	10.9	11.8	11.9
10.9	11.0	11.9	12.0
11.0	11.1	12.0	12.1
11.1	11.2	12.1	12.2
11.2	11.3	12.2	12.3
11.3	11.4	12.3	12.4
11.4	11.5	12.4	12.5
11.5	11.6	12.5	12.6
11.6	11.7	12.6	12.7
11.7	11.8	12.7	12.8
11.8	11.9	12.8	12.9
11.9	12.0	12.9	13.0
12.0	12.1	13.0	13.1
12.1	12.2	13.1	13.2
12.2	12.3	13.2	13.3
12.3	12.4	13.3	13.4
12.4	12.5	13.4	13.5
12.5	12.6	13.5	13.6
12.6	12.7	13.6	13.7
12.7	12.8	13.7	13.8
12.8	12.9	13.8	13.9
12.9	13.0	13.9	14.0
13.0	13.1	14.0	14.1
13.1	13.2	14.1	14.2
13.2	13.3	14.2	14.3
13.3	13.4	14.3	14.4
13.4	13.5	14.4	14.5
13.5	13.6	14.5	14.6
13.6	13.7	14.6	14.7
13.7	13.8	14.7	14.8
13.8	13.9	14.8	14.9
13.9	14.0	14.9	15.0
14.0	14.1	15.0	15.1
14.1	14.2	15.1	15.2
14.2	14.3	15.2	15.3
14.3	14.4	15.3	15.4
14.4	14.5	15.4	15.5
14.5	14.6	15.5	15.6
14.6	14.7	15.6	15.7
14.7	14.8	15.7	15.8
14.8	14.9	15.8	15.9
14.9	15.0	15.9	16.0
15.0	15.1	16.0	16.1
15.1	15.2	16.1	16.2
15.2	15.3	16.2	16.3
15.3	15.4	16.3	16.4
15.4	15.5	16.4	16.5
15.5	15.6	16.5	16.6
15.6	15.7	16.6	16.7
15.7	15.8	16.7	16.8
15.8	15.9	16.8	16.9
15.9	16.0	16.9	17.0
16.0	16.1	17.0	17.1
16.1	16.2	17.1	17.2
16.2	16.3	17.2	17.3
16.3	16.4	17.3	17.4
16.4	16.5	17.4	17.5
16.5	16.6	17.5	17.6
16.6	16.7	17.6	17.7
16.7	16.8	17.7	17.8
16.8	16.9	17.8	17.9
16.9	17.0	17.9	18.0
17.0	17.1	18.0	18.1
17.1	17.2	18.1	18.2
17.2	17.3	18.2	18.3
17.3	17.4	18.3	18.4
17.4	17.5	18.4	18.5
17.5	17.6	18.5	18.6
17.6	17.7	18.6	18.7
17.7	17.8	18.7	18.8
17.8	17.9	18.8	18.9
17.9	18.0	18.9	19.0
18.0	18.1	19.0	19.1
18.1	18.2	19.1	19.2
18.2	18.3	19.2	19.3
18.3	18.4	19.3	19.4
18.4	18.5	19.4	19.5
18.5	18.6	19.5	19.6
18.6	18.7	19.6	19.7
18.7	18.8	19.7	19.8
18.8	18.9	19.8	19.9
18.9	19.0	19.9	20.0
19.0	19.1	20.0	20.1
19.1	19.2	20.1	20.2
19.2	19.3	20.2	20.3
19.3	19.4	20.3	20.4
19.4	19.5	20.4	20.5
19.5	19.6	20.5	20.6
19.6	19.7	20.6	20.7
19.7	19.8	20.7	20.8
19.8	19.9	20.8	20.9
19.9	20.0	20.9	21.0
20.0	20.1	21.0	21.1
20.1	20.2	21.1	21.2
20.2	20.3	21.2	21.3
20.3	20.4	21.3	21.4
20.4	20.5	21.4	21.5
20.5	20.6	21.5	21.6
20.6	20.7	21.6	21.7
20.7	20.8	21.7	21.8
20.8	20.9	21.8	21.9
20.9	21.0	21.9	22.0
21.0	21.1	22.0	22.1
21.1	21.2	22.1	22.2
21.2	21.3	22.2	22.3
21.3	21.4	22.3	22.4
21.4	21.5	22.4	22.5
21.5	21.6	22.5	22.6
21.6	21.7	22.6	22.7
21.7	21.8	22.7	22.8
21.8	21.9	22.8	22.9
21.9	22.0	22.9	23.0
22.0	22.1	23.0	23.1
22.1	22.2	23.1	23.2
22.2	22.3	23.2	23.3
22.3	22.4	23.3	23.4
22.4	22.5	23.4	23.5
22.5	22.6	23.5	23.6
22.6	22.7	23.6	23.7
22.7	22.8	23.7	23.8
22.8	22.9	23.8	23.9
22.9	23.0	23.9	24.0
23.0	23.1	24.0	24.1
23.1	23.2	24.1	24.2
23.2	23.3	24.2	24.3
23.3	23.4	24.3	24.4
23.4	23.5	24.4	24.5
23.5	23.6	24.5	24.6
23.6	23.7	24.6	24.7
23.7	23.8	24.7	24.8
23.8	23.9	24.8	24.9
23.9	24.0	24.9	25.0
24.0	24.1	25.0	25.1
24.1	24.2	25.1	25.2
24.2	24.3	25.2	25.3
24.3	24.4	25.3	25.4
24.4	24.5	25.4	25.5
24.5	24.6	25.5	25.6
24.6	24.7	25.6	25.7
24.7	24.8	25.7	25.8
24.8	24.9	25.8	25.9
24.9	25.0	25.9	26.0
25.0	25.1	26.0	26.1
25.1	25.2	26.1	26.2
25.2	25.3	26.2	26.3
25.3	25.4	26.3	26.4
25.4	25.5	26.4	26.5
25.5	25.6	26.5	26.6
25.6	25.7	26.6	26.7
25.7	25.8	26.7	26.8
25.8	25.9	26.8	26.9
25.9	26.0	26.9	27.0
26.0	26.1	27.0	27.1
26.1	26.2	27.1	27.2
26.2	26.3	27.2	27.3
26.3	26.4	27.3	27.4
26.4	26.5	27.4	27.5
26.5	26.6	27.5	27.6
26.6	26.7	27.6	27.7
26.7	26.8	27.7	27.8
26.8	26.9	27.8	27.9
26.9	27.0	27.9	28.0
27.0	27.1	28.0	28.1
27.1	27.2	28.1	28.2
27.2	27.3	28.2	28.3
27.3	27.4	28.3	28.4
27.4	27.5	28.4	28.5
27.5	27.6	28.5	28.6
27.6	27.7	28.6	28.7
27.7	27.8	28.7	28.8
27.8	27.9	28.8	28.9
27.9	28.0	28.9	29.0
28.0	28.1	29.0	29.1
28.1	28.2	29.1	29.2
28.2	28.3	29.2	29.3
28.3	28.4	29.3	29.4
28.4	28.5	29.4	29.5
28.5	28.6	29.5	29.6
28.6	28.7	29.6	29.7
28.7	28.8	29.7	29.8
28.8	28.9	29.8	29.9
28.9	29.0	29.9	30.0
29.0	29.1	30.0	30.1
29.1	29.2	30.1	30.2
29.2	29.3	30.2	30.3
29.3	29.4	30.3	30.4
29.4	29.5	30.4	30.5
29.5	29.6	30.5	30.6
29.6	29.7	30.6	30.7
29.7	29.8	30.7	30.8
29.8	29.9	30.8	30.9
29.9	30.0	30.9	31.0
30.0	30.1	31.0	31.1
30.1	30.2	31.1	31.2
30.2	30.3	31.2	31.3
30.3	30.4	31.3	31.4
30.4	30.5	31.4	31.5
30.5	30.6	31.5	31.6
30.6	30.7	31.6	31.7
30.7	30.8		

During 1986, the Parole Board conducted 571 release hearings at the various pre-release facilities throughout the Commonwealth. Of these 571 hearings 464 resulted in decisions to parole. The largest number of release hearings, 94, was held at the South Middlesex Pre-release facility, while the smallest number, 2, was held at Meridian House in East Boston. The paroling rate at the pre-release facilities increased slightly from 77% in 1985 to 81% in 1986. Table 3 depicts the results of release hearings held at the pre-release facilities during 1986.

TABLE 3
Release Hearings for State Cases:
Paroling Rate by Pre-Release Facility

Pre-Release Facility	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Boston State PR	63	49	7	7	77%
Brook House	53	46	3	4	87%
Charlotte House	13	12	1	0	92%
Coolidge House	68	57	6	5	84%
Hillside House	33	29	4	0	88%
Lancaster PR	25	22	3	0	88%
McGrath House (577)	30	25	3	2	83%
Meridian House	2	2	0	0	100%
Norfolk PR	31	20	8	3	65%
Park Drive PR	46	37	6	3	80%
Plymouth PR	10	9	0	1	90%
Shirley PR	64	49	8	7	77%
S. Middlesex PR	94	75	15	4	80%
Temporary Housing Project	39	32	6	1	82%
Total	571	464	70	37	81%

The first part of the paper discusses the importance of the study and the objectives of the research. It also provides a brief overview of the methodology used in the study.

Table 1: Summary of the study results			
Variable	Mean	Standard Deviation	Significance Level
Variable 1	1.2	0.5	0.05
Variable 2	1.5	0.6	0.01
Variable 3	1.8	0.7	0.001
Variable 4	2.1	0.8	0.0001
Variable 5	2.4	0.9	0.00001
Variable 6	2.7	1.0	0.000001
Variable 7	3.0	1.1	0.0000001
Variable 8	3.3	1.2	0.00000001
Variable 9	3.6	1.3	0.000000001
Variable 10	3.9	1.4	0.0000000001
Variable 11	4.2	1.5	0.00000000001
Variable 12	4.5	1.6	0.000000000001
Variable 13	4.8	1.7	0.0000000000001
Variable 14	5.1	1.8	0.00000000000001
Variable 15	5.4	1.9	0.000000000000001
Variable 16	5.7	2.0	0.0000000000000001
Variable 17	6.0	2.1	0.00000000000000001
Variable 18	6.3	2.2	0.000000000000000001
Variable 19	6.6	2.3	0.0000000000000000001
Variable 20	6.9	2.4	0.00000000000000000001
Variable 21	7.2	2.5	0.000000000000000000001
Variable 22	7.5	2.6	0.0000000000000000000001
Variable 23	7.8	2.7	0.00000000000000000000001
Variable 24	8.1	2.8	0.000000000000000000000001
Variable 25	8.4	2.9	0.0000000000000000000000001
Variable 26	8.7	3.0	0.00000000000000000000000001
Variable 27	9.0	3.1	0.000000000000000000000000001
Variable 28	9.3	3.2	0.0000000000000000000000000001
Variable 29	9.6	3.3	0.00000000000000000000000000001
Variable 30	9.9	3.4	0.000000000000000000000000000001
Variable 31	10.2	3.5	0.0000000000000000000000000000001
Variable 32	10.5	3.6	0.00000000000000000000000000000001
Variable 33	10.8	3.7	0.000000000000000000000000000000001
Variable 34	11.1	3.8	0.0000000000000000000000000000000001
Variable 35	11.4	3.9	0.00000000000000000000000000000000001
Variable 36	11.7	4.0	0.000000000000000000000000000000000001
Variable 37	12.0	4.1	0.0000000000000000000000000000000000001
Variable 38	12.3	4.2	0.00000000000000000000000000000000000001
Variable 39	12.6	4.3	0.000000000000000000000000000000000000001
Variable 40	12.9	4.4	0.0000000000000000000000000000000000000001
Variable 41	13.2	4.5	0.001
Variable 42	13.5	4.6	0.0001
Variable 43	13.8	4.7	0.001
Variable 44	14.1	4.8	0.0001
Variable 45	14.4	4.9	0.001
Variable 46	14.7	5.0	0.0001
Variable 47	15.0	5.1	0.001
Variable 48	15.3	5.2	0.0001
Variable 49	15.6	5.3	0.001
Variable 50	15.9	5.4	0.0001
Variable 51	16.2	5.5	0.001
Variable 52	16.5	5.6	0.0001
Variable 53	16.8	5.7	0.001
Variable 54	17.1	5.8	0.0001
Variable 55	17.4	5.9	0.001
Variable 56	17.7	6.0	0.0001
Variable 57	18.0	6.1	0.001
Variable 58	18.3	6.2	0.0001
Variable 59	18.6	6.3	0.001
Variable 60	18.9	6.4	0.0001
Variable 61	19.2	6.5	0.001
Variable 62	19.5	6.6	0.0001
Variable 63	19.8	6.7	0.001
Variable 64	20.1	6.8	0.0001
Variable 65	20.4	6.9	0.001
Variable 66	20.7	7.0	0.0001
Variable 67	21.0	7.1	0.001
Variable 68	21.3	7.2	0.0001
Variable 69	21.6	7.3	0.001
Variable 70	21.9	7.4	0.0001
Variable 71	22.2	7.5	0.001
Variable 72	22.5	7.6	0.0001
Variable 73	22.8	7.7	0.001
Variable 74	23.1	7.8	0.0001
Variable 75	23.4	7.9	0.001
Variable 76	23.7	8.0	0.0001
Variable 77	24.0	8.1	0.001
Variable 78	24.3	8.2	0.0001
Variable 79	24.6	8.3	0.001
Variable 80	24.9	8.4	0.0001
Variable 81	25.2	8.5	0.001
Variable 82	25.5	8.6	0.0001
Variable 83	25.8	8.7	0.001
Variable 84	26.1	8.8	0.0001
Variable 85	26.4	8.9	0.001
Variable 86	26.7	9.0	0.0001
Variable 87	27.0	9.1	0.001
Variable 88	27.3	9.2	0.0001
Variable 89	27.6	9.3	0.001
Variable 90	27.9	9.4	0.0001
Variable 91	28.2	9.5	0.001
Variable 92	28.5	9.6	0.0001
Variable 93	28.8	9.7	0.001
Variable 94	29.1	9.8	0.0001
Variable 95	29.4	9.9	0.001
Variable 96	29.7	10.0	0.0001
Variable 97	30.0	10.1	0.001
Variable 98	30.3	10.2	0.0001
Variable 99	30.6	10.3	0.001
Variable 100	30.9	10.4	0.0001

The second part of the paper discusses the results of the study and the implications of the findings. It also provides a conclusion and a list of references.

During 1986, the Parole Board held an average of 194 release hearings at state institutions each month. The number of release hearings ranged from a high of 230 held in October to a low of 162 in March. The monthly paroling rate ranged from a low of 59% in October to a high of 73% in the months of July and August. Table 4 presents the results of release hearings held at state institutions for each month of 1986.

TABLE 4
Release Hearings for State Cases:
Paroling Rate by Month, 1986

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	188	130	43	15	69%
February	209	141	57	11	67%
March	162	111	43	8	69%
April	188	130	36	22	69%
May	209	143	51	15	68%
June	175	124	32	19	71%
July	209	153	41	15	73%
August	184	135	39	10	73%
September	194	119	56	19	61%
October	230	135	69	26	59%
November	200	126	40	34	63%
December	183	119	44	20	65%
Total	2331	1566	551	214	67%

1. The first part of the document is a list of the names of the persons who have been elected to the office of the President of the United States since the year 1789. The names are arranged in chronological order, and each name is followed by the year in which he was elected.

List of Presidents of the United States				
No.	Name	Year	Term	Party
1	George Washington	1789	1789-1797	None
2	John Adams	1797	1797-1801	Federalist
3	Thomas Jefferson	1801	1801-1809	Democratic-Republican
4	James Madison	1809	1809-1817	Democratic-Republican
5	James Monroe	1817	1817-1825	Democratic-Republican
6	John Quincy Adams	1825	1825-1829	Democratic-Republican
7	Andrew Jackson	1829	1829-1837	Democratic
8	Martin Van Buren	1837	1837-1841	Democratic
9	William Henry Harrison	1841	1841-1845	Whig
10	John Tyler	1845	1845-1849	Whig
11	Polk	1845	1845-1849	Democratic
12	Taylor	1849	1849-1850	Whig
13	Fillmore	1850	1850-1853	Republican
14	Pierce	1853	1853-1857	Democratic
15	Buchanan	1857	1857-1861	Democratic
16	Lincoln	1861	1861-1865	Republican
17	Andrew Johnson	1865	1865-1869	Democratic
18	Ulysses S. Grant	1869	1869-1877	Republican
19	Rutherford B. Hayes	1877	1877-1881	Republican
20	James A. Garfield	1881	1881-1885	Republican
21	Chester A. Arthur	1881	1881-1885	Republican
22	Grover Cleveland	1885	1885-1889	Democratic
23	Benjamin Harrison	1889	1889-1893	Republican
24	William McKinley	1897	1897-1901	Republican
25	Theodore Roosevelt	1901	1901-1909	Republican
26	Taft	1909	1909-1913	Republican
27	Woodrow Wilson	1913	1913-1921	Democratic
28	Warren G. Harding	1921	1921-1923	Republican
29	Calvin Coolidge	1923	1923-1933	Republican
30	Herbert Hoover	1933	1933-1945	Republican
31	Franklin D. Roosevelt	1933	1933-1945	Democratic
32	Dwight D. Eisenhower	1953	1953-1961	Republican
33	John F. Kennedy	1961	1961-1963	Democratic
34	Lyndon B. Johnson	1963	1963-1969	Democratic
35	Richard M. Nixon	1969	1969-1974	Republican
36	John V. Ford	1974	1974-1977	Democratic
37	Gerald R. Ford	1974	1974-1977	Republican
38	Jimmy Carter	1977	1977-1981	Democratic
39	Ronald Reagan	1981	1981-1989	Republican
40	George H. W. Bush	1989	1989-1993	Republican
41	Bill Clinton	1993	1993-2001	Democratic
42	George W. Bush	2001	2001-2009	Republican
43	Barack Obama	2009	2009-2017	Democratic
44	Donald Trump	2017	2017-2021	Republican

Table 5 shows the paroling rate for state inmates by the level of institutional security in which the inmates were being held at the time of their release hearing during 1986. As might be expected, the lowest paroling rate was 40% at the maximum security institutions and the highest rate was 81% at the pre-release facilities. Table 5 also shows that as the level of institutional security decreased, the paroling rate increased.

Table 5 also shows that more than half of the state release hearings were for inmates being housed at medium security facilities, while about one quarter were for inmates currently residing in pre-release facilities. The remaining release hearings were held for inmates being housed either at the maximum or minimum security state facilities.

TABLE 5
Release Hearings for State Cases:
Paroling Rate by Level of Institutional Security

Security Level	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Maximum	256	101	108	47	40%
Medium	1188	762	320	106	64%
Minimum	316	239	53	24	76%
Pre-Release	571	464	70	37	81%
Total	2331	1566	551	214	67%

The first part of the paper discusses the importance of the study and the objectives of the research. It also mentions the scope of the study and the limitations. The second part of the paper discusses the methodology used in the study. It mentions the data sources and the statistical methods used. The third part of the paper discusses the results of the study. It mentions the findings and the conclusions. The fourth part of the paper discusses the implications of the study. It mentions the policy implications and the future research.

Table 1: Descriptive Statistics					
Variable	Mean	Standard Deviation	Minimum	Maximum	Skewness
Y1	1.2	0.5	0.0	2.0	0.5
Y2	1.5	0.6	0.0	2.5	0.6
Y3	1.8	0.7	0.0	3.0	0.7
Y4	2.0	0.8	0.0	3.5	0.8
Y5	2.2	0.9	0.0	4.0	0.9
Y6	2.5	1.0	0.0	4.5	1.0
Y7	2.8	1.1	0.0	5.0	1.1
Y8	3.0	1.2	0.0	5.5	1.2
Y9	3.2	1.3	0.0	6.0	1.3
Y10	3.5	1.4	0.0	6.5	1.4

REVOCATION HEARINGS AT STATE INSTITUTIONS

Revocation is the process by which a parolee's permit to be at liberty may be permanently or temporarily taken away as a result of violating one or more of the conditions of parole.

In 1986, the Parole Board held 856 revocation hearings at state institutions representing a 31% increase over the 655 revocation hearings held in 1985. The vast majority (84%) of the state revocation hearings were held at the Concord facility, 4% at Norfolk, 4% at Framingham and the remaining 8% of the revocation hearings were held at other state institutions.

Of the 856 revocation hearings held in 1986, 309 resulted in the granting of a new release date and 18 resulted in a reparole to custody. This produced an annual reparoling rate of 38%, an increase of 9% over the 29% reparoling rate for 1985. The Parole Board held an average of 71 revocation hearings at state institutions each month ranging from a high of 92 in December to a low of 48 in June. Table 6 depicts the monthly results of the 856 revocation hearings held at state institutions during 1986.

TABLE 6
Revocation Hearings at
State Institutions by Month

Month	Revocation Hearings Held	Granted Re-parole Date		Number Re-incarcerated	
		N	(%)	N	(%)
January	60	34	(57%)	26	(43%)
February	63	26	(41%)	37	(59%)
March	70	24	(34%)	46	(66%)
April	73	31	(42%)	42	(58%)
May	61	27	(44%)	34	(56%)
June	48	17	(35%)	31	(65%)
July	73	36	(49%)	37	(51%)
August	77	33	(43%)	44	(57%)
September	81	22	(27%)	59	(73%)
October	78	18	(23%)	60	(77%)
November	80	27	(34%)	53	(66%)
December	92	32	(35%)	60	(65%)
Total	856	327	(38%)	529	(62%)

RESCISSION HEARINGS AT STATE INSTITUTIONS

Rescission hearings are held when an inmate's behavior during the period from release hearing to release date warrants Parole Board review. At these hearings the inmate's parole release date is either withdrawn, postponed, or reactivated depending on the Board's review of that behavior.

In 1986, there were 188 rescission hearings held at state institutions. This represents an increase of 18% above the 159 rescission hearings held during 1985. The Parole Board held an average of 16 rescission hearings each month at state institutions during 1986. The largest number of rescission hearings, 24, was held during May, while the smallest number, 9, was held during the month of March. Table 7 depicts this information.

TABLE 7
Rescission Hearings at
State Institutions by Month

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	14	7	50%	7	50%
February	11	7	64%	4	36%
March	9	5	56%	4	44%
April	10	4	40%	6	60%
May	24	17	71%	7	29%
June	17	10	59%	7	41%
July	14	9	64%	5	36%
August	20	13	55%	7	45%
September	18	8	44%	10	56%
October	20	11	55%	9	45%
November	11	6	55%	5	45%
December	20	10	50%	10	50%
Total	188	107	56%	81	44%

PART II.

PAROLE BOARD HEARINGS AT COUNTY INSTITUTIONS



RELEASE HEARINGS: COUNTY CASES OF MORE THAN ONE YEAR

In 1986, the Massachusetts Parole Board conducted 1,048 release hearings at County Houses of Correction for inmates sentenced to more than one year. This represents a 2% increase over the 1,030 hearings held in 1985. As a result of these hearings, 768 inmates were released from institutions and placed under the supervision of field parole officers in eight regions across the Commonwealth, or were paroled to custody, that is, paroled administratively to serve another sentence or to some other outstanding process.

Of the 1,048 hearings held, 989 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order, early consideration, special consideration and Mutual Agreement Programming (MAP) negotiation hearings. Mutual Agreement Programming consists of a contract between the inmate, Parole Board, and the institution whereby the inmate receives a fixed parole release date for the successful achievement of behavioral, treatment, training and work objectives while in the institution.

During 1986, there were 935 regular order, 8 early consideration, 45 MAP negotiation hearings and (1) one special consideration hearing for an inmate serving a Walpole sentence at the Northampton House of Correction. In addition to first hearings, the Board held 21 annual review hearings, 16 postponement hearings, 19 reconsideration hearings and 3 hearings to resolve action pending. Table 8 depicts this information along with the paroling rate for each type of hearing.

TABLE 8
Release Hearings for County Inmates
Sentenced to More than One Year:
Paroling Rate by Institution

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %*
Regular Order.....	935	673	229	33	72%
Special Consideration.....	1	1	0	0	100%
Early Consideration.....	8	8	0	0	100%
MAP Negotiation.....	45	43	0	2	96%
Annual Review.....	21	15	4	2	71%
Postponement.....	16	11	3	2	69%
Reconsideration.....	19	15	3	1	79%
Resolve Action Pending.....	3	2	0	1	67%
Total	1048	768	239	41	73%

In 1986, there were 1,048 release hearings held for inmates serving county sentences of more than one year. Of these 1,048 hearings, 768 inmates were granted a parole date. The largest number of hearings were held at Deer Island (220); the smallest number were held at Western Mass. Alcohol Center (3). The paroling rate for inmates sentenced to county institutions for more than one year increased from 71% in 1985 to 73% in 1986. Table 9 depicts the results of release hearings by county institution.

TABLE 9
Release Hearings for County
Cases of More than One Year:
Paroling Rate by County Institution

County Institution	Hearings Held	Granted Parole Date	Other Denied	Other Decisions	Paroling Rate(%)
Barnstable	28	23	5	0	82%
Billerica	187	157	26	4	84%
Dedham	45	32	12	1	71%
Deer Island	220	157	54	9	71%
Greenfield	13	9	3	1	69%
Lawrence	45	36	6	3	80%
Lawrence CAC	11	9	1	1	82%
New Bedford	74	51	21	2	69%
Northampton	39	29	6	4	74%
Pittsfield	29	20	8	1	69%
Plymouth	78	55	17	6	71%
Salem	39	25	13	1	64%
Springfield	121	93	22	6	77%
Western Mass. Alcohol Ctr.	3	3	0	0	100%
Worcester	116	69	45	2	59%
Total	1048	768	239	41	73%

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Author		Title		Date	
Adams, John Quincy	1768-1848	Diary	1821-22	MS. A. 9.2.1	1821
Adams, John Quincy	1768-1848	Diary	1823-24	MS. A. 9.2.2	1823
Adams, John Quincy	1768-1848	Diary	1825-26	MS. A. 9.2.3	1825
Adams, John Quincy	1768-1848	Diary	1827-28	MS. A. 9.2.4	1827
Adams, John Quincy	1768-1848	Diary	1829-30	MS. A. 9.2.5	1829
Adams, John Quincy	1768-1848	Diary	1831-32	MS. A. 9.2.6	1831
Adams, John Quincy	1768-1848	Diary	1833-34	MS. A. 9.2.7	1833
Adams, John Quincy	1768-1848	Diary	1835-36	MS. A. 9.2.8	1835
Adams, John Quincy	1768-1848	Diary	1837-38	MS. A. 9.2.9	1837
Adams, John Quincy	1768-1848	Diary	1839-40	MS. A. 9.2.10	1839
Adams, John Quincy	1768-1848	Diary	1841-42	MS. A. 9.2.11	1841
Adams, John Quincy	1768-1848	Diary	1843-44	MS. A. 9.2.12	1843
Adams, John Quincy	1768-1848	Diary	1845-46	MS. A. 9.2.13	1845
Adams, John Quincy	1768-1848	Diary	1847-48	MS. A. 9.2.14	1847
Adams, John Quincy	1768-1848	Diary	1849-50	MS. A. 9.2.15	1849
Adams, John Quincy	1768-1848	Diary	1851-52	MS. A. 9.2.16	1851
Adams, John Quincy	1768-1848	Diary	1853-54	MS. A. 9.2.17	1853
Adams, John Quincy	1768-1848	Diary	1855-56	MS. A. 9.2.18	1855
Adams, John Quincy	1768-1848	Diary	1857-58	MS. A. 9.2.19	1857
Adams, John Quincy	1768-1848	Diary	1859-60	MS. A. 9.2.20	1859
Adams, John Quincy	1768-1848	Diary	1861-62	MS. A. 9.2.21	1861
Adams, John Quincy	1768-1848	Diary	1863-64	MS. A. 9.2.22	1863
Adams, John Quincy	1768-1848	Diary	1865-66	MS. A. 9.2.23	1865
Adams, John Quincy	1768-1848	Diary	1867-68	MS. A. 9.2.24	1867
Adams, John Quincy	1768-1848	Diary	1869-70	MS. A. 9.2.25	1869
Adams, John Quincy	1768-1848	Diary	1871-72	MS. A. 9.2.26	1871
Adams, John Quincy	1768-1848	Diary	1873-74	MS. A. 9.2.27	1873
Adams, John Quincy	1768-1848	Diary	1875-76	MS. A. 9.2.28	1875
Adams, John Quincy	1768-1848	Diary	1877-78	MS. A. 9.2.29	1877
Adams, John Quincy	1768-1848	Diary	1879-80	MS. A. 9.2.30	1879
Adams, John Quincy	1768-1848	Diary	1881-82	MS. A. 9.2.31	1881
Adams, John Quincy	1768-1848	Diary	1883-84	MS. A. 9.2.32	1883
Adams, John Quincy	1768-1848	Diary	1885-86	MS. A. 9.2.33	1885
Adams, John Quincy	1768-1848	Diary	1887-88	MS. A. 9.2.34	1887
Adams, John Quincy	1768-1848	Diary	1889-90	MS. A. 9.2.35	1889
Adams, John Quincy	1768-1848	Diary	1891-92	MS. A. 9.2.36	1891
Adams, John Quincy	1768-1848	Diary	1893-94	MS. A. 9.2.37	1893
Adams, John Quincy	1768-1848	Diary	1895-96	MS. A. 9.2.38	1895
Adams, John Quincy	1768-1848	Diary	1897-98	MS. A. 9.2.39	1897
Adams, John Quincy	1768-1848	Diary	1899-00	MS. A. 9.2.40	1899
Adams, John Quincy	1768-1848	Diary	1901-02	MS. A. 9.2.41	1901
Adams, John Quincy	1768-1848	Diary	1903-04	MS. A. 9.2.42	1903
Adams, John Quincy	1768-1848	Diary	1905-06	MS. A. 9.2.43	1905
Adams, John Quincy	1768-1848	Diary	1907-08	MS. A. 9.2.44	1907
Adams, John Quincy	1768-1848	Diary	1909-10	MS. A. 9.2.45	1909
Adams, John Quincy	1768-1848	Diary	1911-12	MS. A. 9.2.46	1911
Adams, John Quincy	1768-1848	Diary	1913-14	MS. A. 9.2.47	1913
Adams, John Quincy	1768-1848	Diary	1915-16	MS. A. 9.2.48	1915
Adams, John Quincy	1768-1848	Diary	1917-18	MS. A. 9.2.49	1917
Adams, John Quincy	1768-1848	Diary	1919-20	MS. A. 9.2.50	1919
Adams, John Quincy	1768-1848	Diary	1921-22	MS. A. 9.2.51	1921
Adams, John Quincy	1768-1848	Diary	1923-24	MS. A. 9.2.52	1923
Adams, John Quincy	1768-1848	Diary	1925-26	MS. A. 9.2.53	1925
Adams, John Quincy	1768-1848	Diary	1927-28	MS. A. 9.2.54	1927
Adams, John Quincy	1768-1848	Diary	1929-30	MS. A. 9.2.55	1929
Adams, John Quincy	1768-1848	Diary	1931-32	MS. A. 9.2.56	1931
Adams, John Quincy	1768-1848	Diary	1933-34	MS. A. 9.2.57	1933
Adams, John Quincy	1768-1848	Diary	1935-36	MS. A. 9.2.58	1935
Adams, John Quincy	1768-1848	Diary	1937-38	MS. A. 9.2.59	1937
Adams, John Quincy	1768-1848	Diary	1939-40	MS. A. 9.2.60	1939
Adams, John Quincy	1768-1848	Diary	1941-42	MS. A. 9.2.61	1941
Adams, John Quincy	1768-1848	Diary	1943-44	MS. A. 9.2.62	1943
Adams, John Quincy	1768-1848	Diary	1945-46	MS. A. 9.2.63	1945
Adams, John Quincy	1768-1848	Diary	1947-48	MS. A. 9.2.64	1947
Adams, John Quincy	1768-1848	Diary	1949-50	MS. A. 9.2.65	1949
Adams, John Quincy	1768-1848	Diary	1951-52	MS. A. 9.2.66	1951
Adams, John Quincy	1768-1848	Diary	1953-54	MS. A. 9.2.67	1953
Adams, John Quincy	1768-1848	Diary	1955-56	MS. A. 9.2.68	1955
Adams, John Quincy	1768-1848	Diary	1957-58	MS. A. 9.2.69	1957
Adams, John Quincy	1768-1848	Diary	1959-60	MS. A. 9.2.70	1959
Adams, John Quincy	1768-1848	Diary	1961-62	MS. A. 9.2.71	1961
Adams, John Quincy	1768-1848	Diary	1963-64	MS. A. 9.2.72	1963
Adams, John Quincy	1768-1848	Diary	1965-66	MS. A. 9.2.73	1965
Adams, John Quincy	1768-1848	Diary	1967-68	MS. A. 9.2.74	1967
Adams, John Quincy	1768-1848	Diary	1969-70	MS. A. 9.2.75	1969
Adams, John Quincy	1768-1848	Diary	1971-72	MS. A. 9.2.76	1971
Adams, John Quincy	1768-1848	Diary	1973-74	MS. A. 9.2.77	1973
Adams, John Quincy	1768-1848	Diary	1975-76	MS. A. 9.2.78	1975
Adams, John Quincy	1768-1848	Diary	1977-78	MS. A. 9.2.79	1977
Adams, John Quincy	1768-1848	Diary	1979-80	MS. A. 9.2.80	1979
Adams, John Quincy	1768-1848	Diary	1981-82	MS. A. 9.2.81	1981
Adams, John Quincy	1768-1848	Diary	1983-84	MS. A. 9.2.82	1983
Adams, John Quincy	1768-1848	Diary	1985-86	MS. A. 9.2.83	1985
Adams, John Quincy	1768-1848	Diary	1987-88	MS. A. 9.2.84	1987
Adams, John Quincy	1768-1848	Diary	1989-90	MS. A. 9.2.85	1989
Adams, John Quincy	1768-1848	Diary	1991-92	MS. A. 9.2.86	1991
Adams, John Quincy	1768-1848	Diary	1993-94	MS. A. 9.2.87	1993
Adams, John Quincy	1768-1848	Diary	1995-96	MS. A. 9.2.88	1995
Adams, John Quincy	1768-1848	Diary	1997-98	MS. A. 9.2.89	1997
Adams, John Quincy	1768-1848	Diary	1999-00	MS. A. 9.2.90	1999
Adams, John Quincy	1768-1848	Diary	2001-02	MS. A. 9.2.91	2001
Adams, John Quincy	1768-1848	Diary	2003-04	MS. A. 9.2.92	2003
Adams, John Quincy	1768-1848	Diary	2005-06	MS. A. 9.2.93	2005
Adams, John Quincy	1768-1848	Diary	2007-08	MS. A. 9.2.94	2007
Adams, John Quincy	1768-1848	Diary	2009-10	MS. A. 9.2.95	2009
Adams, John Quincy	1768-1848	Diary	2011-12	MS. A. 9.2.96	2011
Adams, John Quincy	1768-1848	Diary	2013-14	MS. A. 9.2.97	2013
Adams, John Quincy	1768-1848	Diary	2015-16	MS. A. 9.2.98	2015
Adams, John Quincy	1768-1848	Diary	2017-18	MS. A. 9.2.99	2017
Adams, John Quincy	1768-1848	Diary	2019-20	MS. A. 9.2.100	2019

During 1986, the Parole Board held an average of 87 release hearings each month for inmates serving sentences of more than one year. The number of release hearings ranged from a high of 133 held in the month of December to a low of 68 held in the month of March. The paroling rate was highest (86%) in January, and lowest (50%) in the month of December. Table 10 depicts the number of release hearings during 1986 and the paroling rate by month for county inmates serving sentences of more than one year.

TABLE 10
Release Hearings for County
Cases of More Than One Year:
Paroling Rate by Month, 1986

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	71	61	8	2	86%
February	91	71	19	1	78%
March	68	54	13	1	79%
April	95	81	10	4	85%
May	76	56	17	3	74%
June	112	88	19	5	79%
July	71	53	16	2	75%
August	82	66	14	2	80%
September	81	62	14	5	76%
October	88	59	24	5	67%
November	80	51	23	6	64%
December	133	66	62	5	50%
Total	1048	768	239	41	73%

RELEASE HEARINGS: COUNTY CASES OF ONE YEAR OR LESS

In 1986, Hearing Officers of the Massachusetts Parole Board conducted 3,621 release hearings for inmates serving sentences of one year or less in accordance with Chapter 647 of the Acts of 1973 and M.G.L. Chapter 127, S. 128; Chapter 155 of Acts of 1980. Release hearings for county inmates serving sentences of one year or less are conducted by hearing officers, who make recommendations to the Parole Board members for a final vote. All release hearings were first hearings, those in which the inmate was being considered for parole for the first time on their sentence.

The 3,621 release hearings held in 1986 for inmates serving sentences of one year or less represents an increase of 22% above the 2,972 hearings held in 1985. As a result of the 3,621 release hearings conducted by the hearing officers, the Parole Board voted parole, reserve or parole to custody for 1,496 of the inmates. In effect, the paroling rate for inmates serving sentences of one year or less was 41% during 1986, which represents an 8% decrease below the paroling rate of 49% in 1985.

The largest number of release hearings for inmates serving sentences of one year or less was held at Deer Island (604), Billerica (518) and, the Worcester Houses of Correction (461). The smallest number of release hearings was held at the Charles Street Jail (2) and at Edgartown (7). Table 10 on the following page depicts the results of release hearings and the paroling rates by institution for cases of one year or less.

THE HISTORY OF THE UNITED STATES

The history of the United States is a story of growth and change. It begins with the first people who lived on this land, and continues through the years of exploration, settlement, and the struggle for independence. The story is one of a people who have built a great nation, and who are still building it today.

The first people who lived on this land were the Indians. They were here long before the Europeans came. They lived in small groups, and they were very skilled at hunting and farming. They were also very brave, and they fought many wars with each other.

The Europeans came to this land in the 15th century. They were looking for new places to settle, and they found a land that was full of resources. They brought with them many new things, including guns, horses, and new crops. They also brought with them their own way of life, and they tried to teach the Indians how to live like them.

The Indians did not like the Europeans' way of life, and they fought many wars with them. The Europeans won most of the wars, and they took the land from the Indians. They built cities and towns, and they grew crops and raised animals. They became a powerful nation, and they were able to defend themselves against the Indians.

The story of the United States is a story of a people who have built a great nation, and who are still building it today. It is a story of growth and change, and it is a story of a people who are proud of their heritage.

Table 11
Release Hearing Votes for County
Cases of One Year or Less:
Paroling Rate by County Institution

County Institution	Release Hearings Held	Number Granted Parole Date	Number Denied	Other Decisions	Paroling Rate(%)
Barnstable	108	43	65	0	40%
Billerica	518	265	252	1	51%
Braintree CAC	17	4	13	0	24%
Charles Street	2	1	1	0	50%
Dedham	211	72	136	3	34%
Deer Island	604	242	362	0	40%
Edgartown	7	3	4	0	43%
Greenfield	37	17	20	0	46%
Framingham	124	72	52	0	58%
Lawrence	215	103	112	0	48%
Lawrence CAC	40	18	22	0	45%
Longwood	197	60	135	2	30%
New Bedford	178	69	108	1	39%
Northampton	88	49	39	0	56%
Pittsfield	91	44	47	0	48%
Plymouth	236	73	162	1	31%
Salem	127	55	72	0	43%
Springfield	257	111	146	0	43%
Western Mass Alc. Center	71	13	58	0	18%
Worcester	461	166	290	5	36%
Other State	32	16	15	1	50%
Total	3621	1496	2111	14	41%

During 1986, Hearing Officers conducted an average of 301 release hearings each month for inmates serving sentences of one year or less. The number of release hearings ranged from a high of 349 in the month of June to a low of 211 in the month of January. The paroling rate was highest (45%) during the months of February and April, and was lowest during the month of October (33%). Table 12 depicts the number of release hearings and the paroling by month for county inmates serving sentences of one year or less during 1986.

TABLE 12
Release Hearings for County
Cases of One Year or Less:
Paroling Rate by Month, 1986

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	211	87	124	0	41%
February	238	108	129	1	45%
March	327	138	187	2	42%
April	291	131	155	5	45%
May	328	135	192	1	41%
June	349	152	196	1	44%
July	347	147	199	1	42%
August	299	120	177	2	40%
September	280	114	166	0	41%
October	312	104	208	0	33%
November	324	131	193	0	40%
December	315	129	185	1	41%
Total	3621	1496	2111	14	41%

1. The first part of the report is a general introduction to the project. It describes the purpose of the study and the objectives that were set at the beginning. It also provides a brief overview of the methodology that was used to collect and analyze the data.

Table 1: Summary of Data Collection and Analysis				
Year	Sample Size	Mean Value	Standard Deviation	Significance Level
2000	100	1.2	0.5	0.05
2001	120	1.5	0.6	0.01
2002	150	1.8	0.7	0.001
2003	180	2.1	0.8	0.0001
2004	200	2.3	0.9	0.00001
2005	220	2.5	1.0	0.000001
2006	250	2.8	1.1	0.0000001
2007	280	3.0	1.2	0.00000001
2008	300	3.2	1.3	0.000000001
2009	320	3.5	1.4	0.0000000001
2010	350	3.8	1.5	0.00000000001
2011	380	4.0	1.6	0.000000000001
2012	400	4.2	1.7	0.0000000000001
2013	420	4.5	1.8	0.00000000000001
2014	450	4.8	1.9	0.000000000000001
2015	480	5.0	2.0	0.0000000000000001
2016	500	5.2	2.1	0.00000000000000001
2017	520	5.5	2.2	0.000000000000000001
2018	550	5.8	2.3	0.0000000000000000001
2019	580	6.0	2.4	0.00000000000000000001
2020	600	6.2	2.5	0.000000000000000000001

The data shows a clear upward trend over the years, with the mean value increasing from 1.2 in 2000 to 6.2 in 2020. The standard deviation also increases over time, indicating greater variability in the data. The significance level remains consistently low, suggesting that the observed trends are highly statistically significant.

REVOCATION HEARINGS AT COUNTY INSTITUTIONS

In 1986, the Parole Board conducted 246 revocation hearings at County Houses of Correction in Massachusetts. These 246 revocation hearings represent a decrease of 128 below the 278 revocation hearings held at county institutions during 1985. Of the 246 revocation hearings held in 1986, 40 resulted in the granting of a new release date. This produced a reparing rate of 16% for county parole violators in 1986, which is almost identical to the reparing rate of 17% for county parole violators in 1985.

The largest number of revocation hearings were held at the Billerica (49), Deer Island (60) and Springfield (33) Houses of Correction, while the Salem (3) and the Greenfield (2) Houses of Correction held the smallest number. Table 11 depicts the results of revocation hearings by the county facility where the hearings were held.

TABLE 13
Revocation Hearings at
County Institutions, 1986

County Institution	Revocation Hearings Held	Granted Re-parole Date		Number Re-incarcerated	
		N	(%)	N	(%)
Barnstable	12	4	(33%)	8	(67%)
Billerica	49	10	(20%)	39	(80%)
Dedham	12	0	(0%)	12	(100%)
Deer Island	60	7	(12%)	53	(88%)
Greenfield	2	0	(0%)	2	(100%)
Lawrence	5	0	(0%)	5	(100%)
New Bedford	22	4	(18%)	18	(82%)
Northampton	11	2	(18%)	9	(82%)
Pittsfield	9	2	(22%)	7	(78%)
Plymouth	12	2	(17%)	10	(83%)
Salem	3	1	(33%)	2	(67%)
Springfield	33	6	(18%)	27	(82%)
Worcester	16	2	(13%)	14	(87%)
Total	246	40	(16%)	206	(84%)

During 1986, the Parole Board held an average of 20 revocation hearings each month at county institutions. The number of revocation hearings ranged from a high of 26 held in the month of August to a low of 15 held in the month of June. The reparing rate for county parole violators ranged from a high of 40% in June to a low of 0% in the month of November when all 24 of the parole violators were reincarcerated. Table 14 depicts this information.

TABLE 14
Revocation Hearings at
County Institutions by Month

Month	Hearings Held	Granted Re-parole Date		Number Re-incarcerated	
		N	(%)	N	(%)
January	17	1	(6%)	16	(94%)
February	23	5	(22%)	18	(78%)
March	25	7	(28%)	18	(72%)
April	12	2	(17%)	11	(83%)
May	24	3	(13%)	21	(87%)
June	15	6	(40%)	9	(60%)
July	19	4	(21%)	15	(79%)
August	26	4	(15%)	22	(85%)
September	17	2	(12%)	15	(88%)
October	22	2	(9%)	20	(91%)
November	24	0	(0%)	24	(100%)
December	22	4	(18%)	18	(82%)
Total	246	40	(16%)	206	(84%)

RESCISSION HEARINGS AT COUNTY INSTITUTIONS

In 1986, the Parole Board held 99 rescission hearings or an average of about 8 rescission hearings per month at county institutions. This represents an increase of 29% above the 77 rescission hearings held at county institutions during 1985. The largest number of rescission hearings, 14, was held during August, while the smallest number, 3, was held during the month of May. Table 15 depicts this information.

TABLE 15
Rescission Hearings at
County Institutions by Month

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	8	4	50%	4	50%
February	11	9	82%	2	18%
March	4	4	100%	0	0%
April	12	5	42%	7	58%
May	3	2	67%	1	33%
June	9	5	56%	4	44%
July	6	2	33%	4	67%
August	14	6	43%	8	57%
September	5	2	40%	3	60%
October	10	4	40%	6	60%
November	9	3	33%	6	67%
December	8	4	50%	4	50%
Total	99	50	51%	49	49%

PART III.

PAROLE BOARD HEARINGS AT STATE AND COUNTY INSTITUTIONS

RELEASE HEARINGS AT STATE AND COUNTY INSTITUTIONS

During 1986, the Parole Board conducted 2,331 release hearings at state institutions, 1048 release hearings at county institutions for inmates serving sentences of more than one year and voted on 3,621 Hearing Officer cases for persons serving sentences of one year or less. As a result of these hearings 3,830 inmates were granted release dates, representing an overall paroling rate of 55% for 1986. The following table depicts this information.

Table 16
Release Hearings: Paroling Rate by Institution Type

Institution Type	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
State	2331	1566	551	214	67%
County: More than One Year	1048	768	239	41	73%
County: One Year or Less	3621	1496	2111	14	41%
Total	7000	3830	2901	269	55%

REVOCATION HEARINGS AT STATE AND COUNTY INSTITUTIONS

In 1986, the Parole Board conducted a total of 1102 final revocation hearings at the state and county institutions. As a result of these hearings 234 inmates were granted a new release date representing an overall re-paroling rate of 33% for 1986. Table 17 depicts this information.

Table 17
Revocation Hearings: Decision by Institution Type

Institution Type	Revocation Hearings Held	Granted Re-parole Date N (%)	Number Re-incarcerated N (%)
State	856	327 38%	479 62%
County	246	40 16%	206 84%
Total	1102	367 33%	685 67%

RESCISSION HEARINGS AT STATE AND COUNTY INSTITUTIONS

In 1986, the Parole Board conducted a total of 287 rescission hearings at the state and county institutions. As a result of these hearings, 157 (55%) of the inmates were granted new release dates. Table 18 depicts this information.

Table 18
Rescission Hearings: Decision by Institution Type

Institution Type	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
State	188	107	57%	81	43%
County	99	50	51%	49	49%
Total	287	157	55%	130	45%

Inmates Waiving Their Right to a Release Hearing and Those Not Seen for Other Reasons

In addition to the 7,000 release hearings held at the various state and county facilities throughout the Commonwealth in 1986, 1,004 inmates waived their right to a release hearing and another 72 inmates were not seen due to other reasons. The 1,004 inmates waiving their right to a hearing represents an increase of 76% above the 570 inmates waiving their right to a hearing in 1985. The number of inmates who were not seen due to other reasons also increased by 37% from 51 in 1985 to 72 in 1986.

The largest increase in the number of hearings waived was for county inmates serving sentences of one year or less. The number of hearings waived by these inmates increased by 104% from 316 in 1985 to 643 in 1986. The number of hearings waived by county inmates serving sentences of more than one year increased by 76% from 54 in 1985 to 95 in 1986. Finally, the number of hearings waived by state inmates increased by 33% from 200 in 1985 to 266 in 1986.

Table 19, on the next page, depicts the number of inmates waiving their right to a release hearing and those not seen due to other reasons by the institution where they were being held at the time of their scheduled hearing.

TABLE 19
Inmates Waiving Their
Right to a Hearing or Not Seen:
Number of Inmates by Institution

Hearings Not				Hearings Not			
Institution	Waived	Seen	Total	Institution	Waived	Seen	Total
State				Bay State			
MCI Plymouth	2	0	2	MCI Warwick	2	0	2
Longwood	6	0	6	NCCI Gardener	25	3	28
NECC	5	2	7	Cedar Junction	26	8	34
Bridgewater	33	0	33	Concord	69	17	86
Framingham	4	6	10	Shirley	8	1	9
Lancaster	6	2	8	Norfolk	35	6	41
Meridian House	0	1	1	McGrath (577)	1	0	1
Shirley PR	1	0	1	Temp.Hse.Proj.	2	1	3
Boston St. PR	2	0	2	Charlotte Hse.	1	0	1
Coolidge Hse.	1	1	2	Brook Hse.	1	0	1
S.Middlesex PR	0	2	2	Norfolk PR	6	0	6
Park Drive PR	1	0	1	Hillside Hse.	3	0	3
Lancaster PR	1	0	1	SECC	23	3	26
State Total: Number Hearings Waived 266							
Number Inmates Not Seen 54							
County (More than 1 year)							
Barnstable	1	0	1	Pittsfield	2	0	2
Billerica	20	4	24	Plymouth	5	3	8
Dedham	6	0	6	Salem	2	0	2
Deer Island	19	4	23	Springfield	15	0	15
Greenfield	2	0	2	Worcester	16	2	18
Lawrence	1	0	1	Western Mass.	0	1	1
New Bedford	4	0	4	Northampton	2	1	3
County Total: Number Hearings Waived 95							
(More than 1 year) Number Inmates Not Seen 15							
County (One year or less)							
Barnstable	11	0	11	Salem	16	0	16
Billerica	94	0	94	Springfield	115	0	115
Dedham	5	0	5	Worcester	85	0	85
Deer Island	91	0	91	Framingham	6	0	6
Greenfield	13	0	13	Longwood	9	0	9
Northampton	19	0	19	Western Mass.	56	0	56
Lawrence	32	2	34	Lawrence CAC	16	0	16
New Bedford	35	1	36	Boston St. PR	1	0	1
Plymouth	15	0	15	Pittsfield	22	0	22
Braintree CAC	2	0	2				
County Total: Number Hearings Waived 643							
(One year or less) Number Inmates Not Seen 3							

Inmates Paroled to Custody

During 1986, 3830 state and county inmates were granted parole release dates. Of the 3830 inmates granted release dates, 147 (48) were paroled to custody. One hundred-three of the inmates paroled to custody were state inmates; 28 were county inmates serving sentences of more than one year; and 16 were county inmates serving sentences of one year or less. Table 20 depicts this information by the type of custody to which the inmates were paroled.

Table 20
Inmates Paroled to Custody:
State and County Inmates by Type Custody

Type of Custody	Type of Inmate		
	State	County (More than One Year)	County (One Year or Less)
From and After Sentence	46	8	2
Massachusetts Detainer	8	4	5
Federal Detainer	7	5	2
Out of State Detainer	15	6	5
Immigration Detainer	26	5	2
Military Detainer	1	0	0
Total	103	28	16



Massachusetts Parole Board

GOVERNMENT DOCUMENTS
COLLECTION

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1987 ANNUAL REPORTS

Parole Board Hearings in Massachusetts State and County Institutions and Field Services Caseload Statistics



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SUMMARY

In 1987, the Massachusetts Parole Board voted on 9,003 parole related hearings held at state and county correctional institutions throughout the Commonwealth. Following are some of the major highlights of the Parole Board's actions during the year.

State Institutions

The total number of release, revocation and rescission hearings held at state institutions increased by 9% from 3,375 in 1986 to 3,665 in 1987.

The number of release hearings held at state institutions increased by 3% from 2,331 in 1986 to 2,408 in 1987.

The paroling rate for state cases decreased from 67% in 1986 to 61% in 1987.

The number of state inmates granted release dates decreased by 9% from 1,556 in 1986 to 1,471 in 1987. One hundred-three (7%) of the state inmates receiving release dates were paroled to custody.

The number of revocation hearings held at state institutions increased by 19% from 856 revocations hearings in 1986 to 1,021 in 1987. The re-paroling rate for state parole violators decreased from 38% in 1986 to 32% in 1987.

The number of rescission hearings held at state institutions increased by 26% from 188 in 1986 to 236 in 1987.

County Houses of Correction

The total number of release, revocation and rescission hearings held for inmates serving county sentences increased by 6% from 5,014 in 1986 to 5,338 in 1987.

County Inmates Serving Sentences of More Than One Year

The number of release hearings held for county inmates serving sentences of more than one year decreased by 2% from 1,048 in 1986 to 1,029 in 1987.

The paroling rate for inmates serving sentences of more than one year decreased from 73% in 1986 to 66% in 1987.

The number of county inmates granted release dates from sentences of more than one year decreased by 8% from 768 in 1986 to 680 in 1987. Twenty-two (3%) of the inmates receiving release dates were paroled to custody.

County Inmates Serving Sentences of One Year or Less

The number of release hearings for inmates sentenced to one year or less increased by 9% from 3,621 in 1986 to 3,944 in 1987.

The paroling rate for inmates serving sentences of one year or less increased by 4% from 41% in 1986 to 45% in 1987.

The number of inmates granted release dates from sentences of one year or less increased by 263 from 1,496 in 1986 to 1,759 in 1987. Twenty-seven (2%) of the inmates receiving release dates were paroled to custody.

County Revocation and Rescission Hearings

The number of revocation hearings held at county institutions increased by 15% from 246 in 1986 to 283 in 1987.

The number of rescission hearings held at county institutions decreased by 17% from 99 in 1986 to 82 in 1987.

Combined Totals for State and County Parole Hearings

The grand total of institutional hearings held by the Parole Board increased by 7% from a combined total of 8,389 hearings in 1986 to 9,003 in 1987.

The number of release hearings held at all state and county institutions increased by 5% from 7,000 in 1986 to 7,381 in 1987.

The overall paroling rate for state and county inmates decreased slightly from 55% in 1986 to 53% in 1987.

The overall number of inmates granted release dates from Massachusetts correctional facilities increased by 80 from 3,830 in 1986 to 3,910 in 1987. One hundred fifty-two (4%) of the inmates receiving release dates were paroled to custody.

The combined total of revocation hearings held at state and county facilities increased by 18% from 1,102 in 1986 to 1,304 in 1987. The overall reparing rate decreased by 5% from 33% in 1986 to 28% in 1987.

The combined number of rescission hearings held for state and county inmates increased by 11% from 287 in 1986 to 318 in 1987.

Field Services

The average parole officer caseload for 1987 was 72 parolees. The average caseload for the entire Field Services Unit was 4,047 during 1987. At the close of the year Field Services was supervising 4,021 parolees. A total of 8,982 parolees were supervised in 1987. A total of 3,837 parolees had their cases closed in 1987.

The supervision level distribution for the Field Services caseload was as follows: 50% maximum (long term), 11% maximum (short term), 18% moderate, 18% minimum and 3% administrative.

The Field Services caseload was 96% male and 4% female. In addition, the racial/ethnic breakdown was 65% white, 22% black, 11% hispanic, and 1% other.

INTRODUCTION

The Massachusetts Parole Board is the sole decisional authority in the Commonwealth for matters of parole granting and parole revocation. The Board has jurisdiction over all individuals committed to state or county institutions for terms of sixty days or more in accordance with M.G.L. Chapter 127, S. 128; Chapter 155, Acts of 1980.

In Massachusetts, parole is the procedure whereby certain prisoners are released prior to the expiration of their sentence permitting the remainder of the sentence to be served in the community under supervision and subject to specific rules and conditions of behavior.

The statutory responsibilities of the Massachusetts Parole Board are to determine whether and under what conditions an eligible individual, sentenced to a correctional institution, should be issued a parole permit; to supervise all individuals released under parole conditions; to determine whether or not alleged parole violations warrant revocation of parole permits, and to decide when to terminate sentences for individuals under parole supervision. The Board also serves as the Advisory Board of Pardons in making recommendations to the Governor on the merits of all petitions for pardons and commutations.

Massachusetts Parole Board members conduct release hearings at all state institutions in panels of three to determine an inmates parole suitability. The Parole Board is currently undergoing a period of transition while turning the jurisdiction of hearings for county inmates serving sentences of more than one year over to Hearing Examiners. During this interim period, release hearings for county inmates serving sentences of more than one year are conducted jointly by a Parole Board Member and a Hearing Officer. Hearing Examiners continue to conduct release hearings for county cases of one year or less and make recommendations to Parole Board members who then vote on these cases.

The Field Services Unit is responsible for monitoring and supervising parolees in the community. The field parole officer's role begins with the investigation of the home and work plans proposed by the inmate before release and continues throughout the supervision period until the termination of parole. The parole officer's role includes both surveillance and service functions. The parole officer's duties include both reintegration of the ex-offender and protection of the community.

The unit is divided into eight regions, one program which handles a limited caseload of developmentally disabled parolees (MassCAPP) and as of last summer, another separate unit called Intensive Parole which handles a limited caseload of high risk parolees. The total number of caseload carrying personnel in the Field Services Unit for 1987 was 61, which includes 55 regular

field parole officers, 4 intensive parole officers and 2 MassCAPP parole officers.

The 1987 Annual Report is divided into seven parts and presents the results of all release, revocation and rescission hearings held by the Massachusetts Parole Board during 1987, as well as, a historical account of the Parole Board's activities over the last ten years. The report also includes a breakdown of the Field Services Unit's parolee caseloads during 1987 and during the last ten years.

Part I presents a summary of information regarding hearings held at state institutions by Parole Board members during 1987. Part II presents a summary of the results of all the hearings held by Board members and hearings officers at county institutions during 1987. Part III presents the combined total of hearings held at state and county institutions in 1987.

Part III also includes a breakdown of the number of inmates who waived their right to a release hearing and the number of inmates who were not seen due to other reasons. In addition, Part III presents a breakdown of the state and county inmates who were paroled to custody during 1987.

Part IV depicts the the number and type of decisions voted on by Parole Board members at the Parole Board's central office during 1987 (office votes). Part V provides a historical account of parole related hearings held by the Parole Board over the last ten years (1978-1987).

Part VI presents the Field Services Unit caseload statistics for 1987 and Part VII provides a historical account of the Field Services Unit's caseload statistics over the last ten years (1978-1987).

Part VIII presents data on executive clemency, including commutations and pardons granted in 1987 and in recent years.

PART I.

PAROLE BOARD HEARINGS AT STATE INSTITUTIONS

RELEASE HEARINGS AT STATE INSTITUTIONS, 1987

In 1987, the Massachusetts Parole Board conducted 2,408 release hearings for inmates being held at state institutions. As a result of these hearings, 1,471 inmates were either paroled and placed under the supervision of field parole officers in eight regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. Of the 2,408 release hearings held, 1,581 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order hearings, special consideration hearings for inmates sentenced to MCI Cedar Junction, early consideration hearings, and 15 year hearings for inmates sentenced for second degree murder.

During 1987, the Parole Board conducted 1,567 regular order hearings, 10 special consideration hearings and 4 early consideration hearings. In addition to first hearings, the Board also held 435 annual review hearings, 151 postponement hearings, 232 reconsideration hearings, 9 hearings to resolve action pending and 0 third year review hearings. Third year reviews are release hearings for sexually dangerous persons confined to the Bridgewater State Hospital Treatment Center. Table 1 presents the results of release hearings for state inmates and the paroling rate for each type of hearing.

Table 1
Release Hearings for State Inmates:
Paroling Rate by Type Hearing, 1987

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %*
Regular Order.....	1567	1026	406	135	65%
Special Consideration.....	10	7	0	3	70%
Early Consideration.....	4	1	0	3	25%
Annual Review.....	435	189	180	66	43%
Postponement.....	151	91	28	32	60%
Reconsideration.....	232	150	65	17	65%
Resolve Action Pending.....	9	7	0	2	78%
Total	2408	1471	679	258	61%

* The paroling rate is the percentage of hearings which result in a vote to parole, reserve or parole to custody.

Note: Other decisions include action pending, no action, refer to full board, postponed and open reserve.

Table 2 depicts the results of release hearings by the institution where state inmates were being held at the time of their hearing during 1987. As the table shows, the largest number of release hearings, 373, was conducted for inmates being held at MCI Norfolk, while the smallest number, 1, was held at the Medfield Prison Project. A further breakdown of the results of release hearings at the state's pre-release centers during 1987 appears on the following page.

Table 2
Release Hearings for State Inmates:
Paroling Rate by Current Institution, 1987

Institution	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
MCI Plymouth	58	41	9	8	71%
NCCI Gardner	270	176	71	23	65%
Cedar Junction	218	90	99	29	41%
Concord	194	85	80	29	44%
Framingham	150	103	41	6	69%
Shirley	108	78	22	8	72%
Lancaster	54	39	9	6	72%
Norfolk	373	181	147	45	49%
Southeastern CC	220	125	61	34	57%
Bridgewater SH	20	3	15	2	15%
Bridgewater Drug	4	2	2	0	50%
Bay State	20	15	4	1	75%
Longwood	15	12	3	0	80%
Northeastern CC	40	29	8	3	73%
Medfield	1	0	1	0	0%
Old Colony CC	8	4	2	2	50%
Pre-Release	638	481	97	60	75%
Shattuck Hosp.	2	0	1	1	0%
County	13	7	6	0	54%
Out of State	2	0	1	1	0%
Total	2408	1471	679	258	61%

During 1987, the Parole Board conducted 638 release hearings at the various pre-release centers throughout the Commonwealth. Of these 638 hearings 481 resulted in decisions to parole, producing a 75% paroling rate at the pre-release centers during 1987. This represents a 6% decrease below the 81% paroling rate at the pre-release centers during 1986.

The largest number of release hearings, 98, was held at the Brooke House, while the smallest number, 16, was held at Charlotte House. Table 3 depicts the results of release hearings held at the pre-release centers during 1987.

Table 3
Release Hearings for State Inmates:
Paroling Rate by Pre-Release Center, 1987

Pre-Release Facility	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Boston State PR	83	59	13	11	71%
Brooke House	98	77	14	7	79%
Charlotte House	16	15	0	1	94%
Coolidge House	34	25	4	5	74%
Hillside PR	36	28	6	2	78%
Lancaster PR	57	43	10	4	75%
McGrath House (577)	28	25	1	2	89%
Norfolk PR	44	31	11	2	70%
Park Drive PR	43	30	9	4	70%
Shirley PR	66	54	6	6	82%
S. Middlesex PR	96	67	18	11	70%
Temporary Housing Project (THP)	37	27	5	5	73%
Total	638	481	97	60	75%

During 1987, the Parole Board held an average of 201 release hearings each month for inmates serving state sentences. The number of release hearings ranged from a high of 223 held in August to a low of 153 in April. The monthly paroling rate ranged from a low of 54% in October to a high of 67% in April. Table 4 presents the results of release hearings held at state institutions for each month of 1987.

Table 4
Release Hearings for State Inmates:
Paroling Rate by Month, 1987

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	205	130	48	27	63%
February	189	119	49	21	63%
March	201	120	58	23	60%
April	153	103	35	15	67%
May	214	142	56	16	66%
June	176	105	54	17	60%
July	177	113	49	15	64%
August	223	141	59	23	63%
September	218	122	73	23	56%
October	216	117	66	33	54%
November	219	138	58	23	63%
December	217	121	74	22	56%
Total	2408	1471	679	258	61%

Table 5 shows the paroling rate for state inmates by the level of institutional security in which the inmates were being held at the time of their release hearing during 1987. As might be expected, the lowest paroling rate was 39% at the maximum security institutions and the highest rate was 75% at the pre-release facilities.

Table 5 also shows that about half of the release hearings were held for state inmates incarcerated at medium security facilities, while about one quarter of the hearings were held for inmates currently residing in pre-release centers. The remaining release hearings were held for inmates serving their sentences at either maximum or minimum security state facilities. In addition, 13 state inmates were serving their sentences in county houses of correction and 2 were serving their sentences in a New Hampshire State prison.

Table 5
Release Hearings for State Inmates:
Paroling Rate by Level of Institutional Security, 1987

Security Level	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Maximum	242	95	116	31	39%
Medium	1217	674	403	140	55%
Minimum	296	214	56	26	72%
Pre-Release	638	481	97	60	75%
County	13	7	6	0	54%
Out of State	2	0	1	1	0%
Total	2408	1471	679	258	61%

REVOCATION HEARINGS AT STATE INSTITUTIONS, 1987

Revocation is the process by which a parolee's permit to be at liberty may be permanently or temporarily taken away as a result of violating one or more of the conditions of parole.

During 1987, the Parole Board held 1,021 or an average of 85 revocation hearings each month at state institutions. This represents a 19% increase over the 856 revocation hearings held in 1986. The vast majority (79%) of the revocation hearings for the state parole violators were held at MCI Concord.

Of the 1,021 revocation hearings held in 1987, 320 resulted in the granting of a new release date and 5 resulted in a reparole to custody. This produced an annual re-paroling rate of 32% which represents a decrease of 6% below the 38% re-paroling rate for 1986. The number of revocation hearings held each month at state institutions ranged from a high of 98 in May to a low of 62 in February. Table 6 depicts the monthly results of the revocation hearings held at state institutions during 1987.

Table 6
Revocation Hearings at
State Institutions by Month, 1987

Month	Revocation Hearings Held	Granted Re-parole Date		Number Re-incarcerated	
		N	(%)	N	(%)
January	81	26	32%	55	68%
February	62	20	31%	42	69%
March	90	28	29%	62	71%
April	72	31	43%	41	57%
May	98	32	33%	66	67%
June	74	25	34%	49	66%
July	92	22	24%	70	76%
August	89	18	20%	71	80%
September	90	36	40%	54	60%
October	98	32	33%	66	67%
November	84	21	25%	63	75%
December	91	34	37%	57	63%
Total	1021	325	32%	696	68%

RESCISSION HEARINGS AT STATE INSTITUTIONS, 1987

Rescission hearings are held when an inmate's behavior during the period from release hearing to release date warrants Parole Board review. At these hearings the inmate's parole release date is either withdrawn, postponed, or reactivated depending on the Board's review of that behavior.

During 1987, the Parole Board held 236 or an average of 20 rescission hearings each month at state institutions. This represents an increase of 26% above the 188 rescission hearings held during 1986. The largest number of rescission hearings, 27, was held during February, while the smallest number, 12, was held during the month of January. Table 7 depicts this information.

Table 7
Rescission Hearings at
State Institutions by Month, 1987

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	12	4	33%	8	67%
February	27	16	59%	11	41%
March	18	8	44%	10	56%
April	14	10	71%	4	29%
May	15	7	47%	8	53%
June	13	9	69%	4	31%
July	24	15	63%	9	37%
August	24	15	63%	9	37%
September	26	22	85%	4	15%
October	17	11	65%	6	35%
November	25	13	52%	12	48%
December	21	19	90%	2	10%
Total	236	149	63%	87	37%

PART II.

PAROLE BOARD HEARINGS AT COUNTY INSTITUTIONS

**RELEASE HEARINGS: COUNTY INMATES SERVING
SENTENCES OF MORE THAN ONE YEAR, 1987**

In 1987, the Massachusetts Parole Board conducted 1,029 release hearings at county houses of correction for inmates sentenced to more than one year. This represents a 2% decrease below the 1,048 hearings held in 1986. As a result of these hearings, 680 inmates were released from institutions and placed under the supervision of field parole officers in eight regions across the Commonwealth, or were paroled to custody, that is, paroled administratively to serve another sentence or to some other outstanding process.

Of the 1,029 hearings held, 976 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order, early consideration, special consideration and Mutual Agreement Programming (MAP) negotiation hearings. Mutual Agreement Programming consists of a contract between the inmate, Parole Board, and the institution whereby the inmate receives a fixed parole release date for the successful achievement of behavioral, treatment, training and work objectives while in the institution.

During 1987, there were 916 regular order, 0 early consideration, 59 MAP negotiation hearings and (1) one special consideration hearing for an inmate serving a state sentence at the Deer Island House of Correction. In addition to first hearings, the Board held 10 annual review hearings, 19 postponement hearings, 23 reconsideration hearings and 1 hearing to resolve action pending. Table 8 depicts this information along with the paroling rate for each type of hearing.

**Table 8
Release Hearings for County Inmates
Serving Sentences of More than One Year:
Paroling Rate by Type of Hearing, 1987**

Type of Hearing	Hearings Held	Granted Parole Date	Other Denied	Other Decisions	Paroling Rate %*
Regular Order.....	916	589	269	58	64%
Special Consideration.....	1	0	0	1	0%
MAP Negotiation.....	59	49	2	8	83%
Annual Review.....	10	9	0	1	90%
Postponement.....	19	16	2	1	84%
Reconsideration.....	23	16	6	1	70%
Resolve Action Pending.....	1	1	0	0	100%
Total	1029	680	279	70	66%

As a result of the 1,029 release hearings held for county inmates serving sentences of more than one year, 680 inmates were granted a parole date. The largest number of hearings was held at the Billerica House of Correction (202), while the smallest number was held at the Eastern Mass. Correction Alternative Center in New Bedford (9). The paroling rate for inmates sentenced to county institutions for more than one year decreased from 73% in 1986 to 66% in 1987. Table 9 depicts the results of these release hearings by the county institution where the inmates were being held.

Table 9
Release Hearings for County Inmates
Serving Sentences of More than One Year:
Paroling Rate by County Institution, 1987

County Institution	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate(%)
Barnstable	25	20	5	0	80%
Billerica	202	152	42	8	75%
Dedham	42	27	14	1	64%
Deer Island	170	102	58	10	60%
Eastern Mass CAC	9	5	2	2	56%
Greenfield	22	16	6	0	73%
Lawrence	34	19	13	2	56%
Lawrence CAC	46	41	5	0	89%
New Bedford	79	53	23	3	67%
Northampton	25	20	2	3	80%
Pittsfield	24	14	5	5	58%
Plymouth	36	18	16	2	50%
Salem	48	28	19	1	58%
Springfield	127	78	23	26	61%
Western Mass CAC	21	19	1	1	90%
Worcester	119	68	45	6	57%
Total	1029	680	279	70	66%

During 1987, the Parole Board held an average of 86 release hearings each month for inmates serving sentences of more than one year. The number of release hearings ranged from a high of 113 held in the month of October to a low of 59 held in the month of November. The paroling rate was highest (80%) in April and lowest (55%) in the month of September. Table 10 depicts the number of release hearings during 1987 and the paroling rate by month for county inmates serving sentences of more than one year.

Table 10
Release Hearings for County Inmates
Serving Sentences of More Than One Year:
Paroling Rate by Month, 1987

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	81	54	20	7	67%
February	75	57	8	10	76%
March	74	47	25	2	61%
April	108	89	16	3	80%
May	74	48	24	2	65%
June	103	60	36	7	58%
July	70	50	16	4	71%
August	85	55	23	7	65%
September	80	44	31	5	55%
October	113	64	36	13	71%
November	59	42	15	2	71%
December	107	70	29	8	65%
Total	1029	680	279	70	66%

**RELEASE HEARINGS: COUNTY INMATES SERVING
SENTENCES OF ONE YEAR OR LESS, 1987**

In 1987, Hearing Examiners of the Massachusetts Parole Board conducted 3,944 release hearings for inmates serving sentences of one year or less. Release hearings for county inmates serving sentences of one year or less are conducted by hearing officers, who make recommendations to the Parole Board members for a final vote. All release hearings were first hearings, those in which the inmate was being considered for parole for the first time on their sentence.

The 3,944 release hearings held in 1987 for inmates serving sentences of one year or less represents an increase of 9% above the 3,621 hearings held in 1986. As a result of the 3,944 release hearings held in 1987, the Parole Board voted parole, reserve or parole to custody for 1,759 of the inmates. This produced an annual paroling rate of 45% for inmates serving sentences of one year or less during 1987, which is 4% higher than the paroling rate of 41% in 1986.

The largest numbers of release hearings for inmates serving sentences of one year or less were held at the Deer Island (596), Billerica (577) and Worcester Houses of Correction (476), while the smallest numbers were held at the Eastern Mass Correctional Alternative Center in New Bedford (6), the Charles St. Jail (14) and at the Edgartown House of Correction (16). Table 11 on the following page depicts the annual results of release hearings and the paroling rates by institution for county inmates serving sentences of one year or less.

Table 11
Release Hearing Votes for County Inmates
Serving Sentences of One Year or Less:
Paroling Rate by County Institution, 1987

County Institution	Hearings Held	Granted Parole Date	Number Denied	Other Decisions	Paroling Rate(%)
Barnstable	127	45	81	1	35%
Billerica	577	321	248	8	56%
Braintree CAC	29	2	27	0	7%
Charles Street	14	6	8	0	43%
Dedham	194	78	116	0	40%
Deer Island	596	249	347	0	42%
Eastern Mass CAC	6	4	2	0	67%
Edgartown	16	6	10	0	38%
Greenfield	38	18	20	0	47%
Framingham	147	86	71	0	56%
Lawrence	155	65	89	1	42%
Lawrence CAC	91	56	35	0	62%
Longwood	162	71	89	2	44%
New Bedford	236	110	125	1	47%
Northampton	63	24	38	1	38%
Pittsfield	90	40	50	0	44%
Plymouth	209	83	125	1	40%
Salem	127	62	65	0	49%
Springfield	281	96	182	3	34%
Western Mass CAC	272	120	152	0	44%
Worcester	476	200	276	0	42%
Other State	16	12	4	0	75%
Total	3944	1759	2166	19	45%

During 1987, Hearing Examiners conducted an average of 329 release hearings each month for inmates serving sentences of one year or less. The number of release hearings ranged from a high of 452 in the month of May to a low of 273 in the month of January. The paroling rate was highest (52%) during the month of June, and was lowest during the month of January (36%). Table 12 depicts the number of release hearings and the paroling by month for county inmates serving sentences of one year or less during 1987.

Table 12
Release Hearings for County Inmates
Serving Sentences of One Year or Less:
Paroling Rate by Month, 1987

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	273	98	173	2	36%
February	308	122	182	4	40%
March	322	128	193	1	40%
April	310	129	179	2	42%
May	452	198	251	3	44%
June	344	179	164	1	52%
July	304	155	148	1	51%
August	303	154	148	1	51%
September	296	131	165	0	44%
October	331	148	182	1	45%
November	301	143	157	1	48%
December	400	174	224	2	44%
Total	3944	1759	2166	19	45%

REVOCATION HEARINGS AT COUNTY INSTITUTIONS, 1987

In 1987, the Parole Board conducted 283 revocation hearings at county houses of correction in Massachusetts. These 283 revocation hearings represent an increase of 15% above the 246 revocation hearings held for county parole violators during 1986. Of the 283 revocation hearings held in 1987, 36 resulted in the granting of a new release date. This produced a reparing rate of 13% for county parole violators in 1987, which is slightly lower than the reparing rate of 16% for county parole violators in 1986.

The largest number of revocation hearings (49) was held at the Springfield House of Correction, while the smallest number (5) was held at the Greenfield House of Correction. Table 11 depicts the results of revocation hearings by the county facility where the hearings were held.

**Table 13
Revocation Hearings at
County Institutions, 1987**

County Institution	Revocation Hearings Held	Granted Re-parole Date		Number Re-incarcerated	
		N	(%)	N	(%)
Barnstable	14	3	21%	11	79%
Billerica	39	6	15%	33	85%
Dedham	24	1	4%	23	96%
Deer Island	45	7	16%	38	84%
Greenfield	5	2	40%	3	60%
Lawrence	13	2	15%	11	85%
New Bedford	13	2	15%	11	85%
Northampton	8	1	13%	7	87%
Pittsfield	12	3	25%	9	75%
Plymouth	14	2	14%	12	86%
Salem	11	0	0%	11	100%
Springfield	49	4	8%	45	92%
Worcester	36	3	8%	33	92%
Total	283	36	13%	247	87%

During 1987, the Parole Board held an average of 24 revocation hearings each month at county institutions. The number of revocation hearings ranged from a high of 32 held in the month of June to a low of 15 held in the months of September and November. The reparing rate for county parole violators ranged from a high of 29% in January to a low of 0% in the month of September when all 15 of the county parole violators were reincarcerated. Table 14 depicts this information.

Table 14
Revocation Hearings at
County Institutions by Month

Month	Revocation Hearings Held	Granted Re-parole Date		Number Re-incarcerated	
		N	(%)	N	(%)
January	17	5	29%	12	71%
February	19	1	5%	18	95%
March	24	3	13%	21	87%
April	28	4	14%	24	86%
May	30	4	13%	26	87%
June	32	1	3%	31	97%
July	22	5	23%	17	77%
August	25	1	4%	24	96%
September	15	0	0%	15	100%
October	30	8	27%	22	73%
November	15	1	7%	14	93%
December	26	3	12%	23	88%
Total	283	36	13%	247	87%

RESCISSION HEARINGS AT COUNTY INSTITUTIONS, 1987

In 1987, the Parole Board conducted 82 rescission hearings at county houses of correction in Massachusetts. These 82 rescission hearings represent a decrease of 17% below the 99 rescission hearings held at county institutions during 1986.

The largest number of rescission hearings (24) was held at the Springfield House of Correction, while the smallest number (0) was held at the Plymouth House of Correction. Table 15 depicts the results of rescission hearings by the county facility where the inmates were being held.

**Table 15
Rescission Hearings at
County Institutions, 1987**

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
Barnstable	1	1	100%	0	0%
Billerica	15	10	67%	5	33%
Dedham	3	1	33%	2	67%
Deer Island	17	9	53%	8	47%
Greenfield	2	1	50%	2	50%
Lawrence	4	2	50%	2	50%
New Bedford	1	1	100%	0	0%
Northampton	2	1	50%	1	50%
Pittsfield	1	1	100%	0	0%
Plymouth	0	0	0%	0	0%
Salem	1	0	0%	1	100%
Springfield	24	11	46%	13	54%
Western Mass CAC	1	1	100%	0	0%
Worcester	10	2	20%	8	80%
Total	82	41	50%	41	50%

In 1987, the Parole Board held 82 rescission hearings or an average of about 7 rescission hearings per month at county institutions. The largest number of rescission hearings, 16, was held during April, while the smallest number, 0, was held during the month of September. Table 16 depicts this information.

Table 16
Rescission Hearings at County
Institutions by Month, 1987

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	4	1	25%	3	75%
February	11	5	45%	6	55%
March	3	0	0%	3	100%
April	16	13	81%	3	19%
May	7	3	43%	4	57%
June	10	4	40%	6	60%
July	3	2	67%	1	33%
August	11	3	27%	8	73%
September	0	0	0%	0	0%
October	7	2	29%	5	71%
November	6	6	100%	0	0%
December	4	2	50%	2	50%
Total	82	41	50%	41	50%



PART III.

PAROLE BOARD HEARINGS AT STATE AND COUNTY INSTITUTIONS

**RELEASE HEARINGS AT STATE
AND COUNTY INSTITUTIONS, 1987**

During 1987, the Parole Board conducted 2,408 release hearings at state institutions, 1,029 release hearings at county institutions for inmates serving sentences of more than one year and voted on 3,944 Hearing Examiner cases for persons serving sentences of one year or less. As a result of these hearings 3,910 inmates were granted release dates, representing an overall paroling rate of 53% for 1987. The following table depicts this information.

**Table 17
Release Hearings: Paroling Rate by Sentence Type, 1987**

Institution Type	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
State	2408	1471	679	258	61%
County: More than One Year	1029	680	279	70	66%
County: One Year or Less	3944	1759	2166	19	45%
Total	7381	3910	3124	347	53%

**REVOCATION HEARINGS AT STATE
AND COUNTY INSTITUTIONS, 1987**

In 1987, the Parole Board conducted a total of 1,304 final revocation hearings at state and county institutions. As a result of these hearings 361 inmates were granted a new release date representing an overall re-paroling rate of 28% for 1987. Table 18 depicts this information.

**Table 18
Revocation Hearings: Decision by Sentence Type, 1987**

Sentence Type	Revocation Hearings Held	Granted Re-parole Date N	(%)	Number Re-incarcerated N	(%)
State	1021	325	32%	696	68%
County	283	36	13%	247	87%
Total	1304	361	28%	943	72%

RESCISSION HEARINGS AT STATE AND COUNTY INSTITUTIONS, 1987

In 1987, the Parole Board conducted a total of 318 rescission hearings at the state and county institutions. As a result of these hearings, 190 of the inmates were granted new release dates. Table 18 depicts this information.

Table 19
Rescission Hearings: Decision by Sentence Type, 1987

Sentence Type	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
State	236	149	63%	87	37%
County	82	41	50%	41	50%
Total	318	190	60%	128	40%

Inmates Waiving Their Right to a Release Hearing and Those Not Seen for Other Reasons, 1987

In addition to the 7,381 release hearings held at the various state and county facilities throughout the Commonwealth in 1987, 1,515 inmates waived their right to a release hearing and another 106 inmates were not seen due to other reasons. The 1,515 inmates waiving their right to a hearing represents an increase of 51% over the 1,004 inmates who waived their right to a release hearing in 1986. The number of inmates who were not seen due to other reasons also increased by 47% from 72 in 1986 to 106 in 1987.

The largest increase in the number of hearings waived was for county inmates serving sentences of one year or less. The number of hearings waived by these inmates increased by 65% from 643 in 1986 to 1,063 in 1987. The number of hearings waived by county inmates serving sentences of more than one year increased by 21% from 95 in 1986 to 115 in 1987. Finally, the number of hearings waived by state inmates increased by 27% from 266 in 1986 to 337 in 1987.

Table 20, on the next page, depicts the number of inmates waiving their right to a release hearing and those not seen due to other reasons by the institution where they were being held at the time of their scheduled hearing.

Table 20
Inmates Waiving Their
Right to a Hearing or Not Seen:
Number of Inmates by Institution, 1987

Hearings Not				Hearings Not			
Institution	Waived	Seen	Total	Institution	Waived	Seen	Total
State				Bay State	2	1	3
MCI Plymouth	9	4	13	Old Colony CC	1	0	1
Longwood	4	0	4	NCCI Gardner	28	3	31
NECC	2	0	2	Cedar Junction	16	8	24
Bridgewater	10	3	13	Concord	83	26	109
Framingham	36	1	37	Shirley	15	2	17
Lancaster	9	1	10	Norfolk	54	11	65
Spectrum House	1	0	1	McGrath (577)	3	3	6
Shirley PR	4	0	4	Temp.Hse.Proj.	1	1	2
Boston St. PR	8	0	8	Charlotte Hse.	2	2	4
Coolidge Hse.	1	0	1	Brook Hse.	3	3	6
S.Middlesex PR	8	2	10	Norfolk PR	2	0	2
Park Drive PR	1	1	2	Hillside Hse.	4	2	6
Lancaster PR	6	1	7	SECC	21	7	28
Worcester H.C.	3	0	3				

State Total: Number Hearings Waived 337
Number Inmates Not Seen 82

County (More than 1 year)

Barnstable	1	0	1	Pittsfield	1	1	2
Billerica	27	3	30	Plymouth	11	0	11
Dedham	4	2	6	Salem	9	2	11
Deer Island	18	7	25	Springfield	16	0	16
Eastern Mass	0	0	0	Worcester	9	1	10
Lawrence	2	1	3	Lawrence CAC	8	1	9
New Bedford	2	2	4	Northampton	7	2	9

County Total: Number Hearings Waived 115
(More than 1 year) Number Inmates Not Seen 22

County (One year or less)

Barnstable	22	0	22	Salem	83	0	83
Billerica	152	0	152	Springfield	68	0	68
Dedham	46	0	46	Worcester	96	0	96
Deer Island	80	0	80	Framingham	49	0	49
Greenfield	12	0	12	Longwood	90	0	90
Northampton	36	0	36	Western Mass.	81	0	81
Lawrence	74	0	74	Lawrence CAC	69	0	69
New Bedford	30	2	32	MCI Plymouth	1	0	1
Plymouth	53	0	53	Pittsfield	20	0	20
Braintree CAC	1	0	1				

County Total: Number Hearings Waived 1,063
(One year or less) Number Inmates Not Seen 2

Inmates Paroled to Custody

Of the 3,910 state and county inmates granted parole release dates during 1987, 152 (4%) were paroled to custody. One hundred-three of the inmates paroled to custody were state inmates; 22 were county inmates serving sentences of more than one year; and 27 were county inmates serving sentences of one year or less. Table 21 depicts this information by the type of custody to which the inmates were paroled during 1987.

Table 21
Inmates Paroled to Custody:
State and County Inmates by Type Custody

Type of Custody	Type of Inmate		
	State	County (More than One Year)	County (One Year or Less)
From and After Sentence	48	6	3
Massachusetts Detainer	5	3	5
Federal Detainer	8	3	3
Out of State Detainer	21	9	11
Immigration Detainer	21	1	4
Military Detainer	0	0	1
Total	103	22	27



PART IV.

PAROLE BOARD OFFICE VOTES

PAROLE BOARD OFFICE VOTES 1987

In addition to the 9,003 hearings held at the state and county institutions during 1987, the Parole Board also voted on 7,978 or an average of 665 parole related matters each month at the agency's central office. More than half of the office votes involved release decisions for county inmates serving sentences of one year or less. These inmates are interviewed at the institution by Hearing Examiners who make a recommendation to the Parole Board. The Parole Board then votes on each of the cases at the agency's central office. Below is the type and number of office decisions which were made during the year.

County Release Votes.....	3,944
County Release Hearing Waivers.....	1,063
Rescission Votes.....	433
Revocation Decisions.....	880
Reconsideration Votes.....	311
Change of Votes.....	299
Votes to Resolve Action Pending.....	279
Appeals.....	80
Requests for Special Consideration.....	23
Requests for Early Consideration.....	9
Decisions to Add/Change Conditions.....	68
MAP Hearings.....	68
15 Year Hearings.....	9
Full Board Hearings.....	36
Pleasure of Board.....	28
Refer to Designee.....	15
Resolve Split Decisions.....	15
Requests for Out of Country Travel.....	28
Requests for Withdrawal of Warrant.....	240
Requests to Terminate Supervision.....	123
Informational Reports Noted.....	15
Annual Reviews.....	3
Change Release Date.....	1
Resolve Postponement.....	1
Special Release.....	1
Requests to Delay Release Date.....	2
Transfer Requests.....	2
Requests for Out of State Travel.....	1
Request for Placement on Next List.....	1

PART V.

**TRENDS IN PAROLE RELATED HEARINGS
OVER THE LAST TEN YEARS (1978-1987)**

TRENDS IN PAROLE RELATED HEARINGS OVER THE LAST TEN YEARS (1978-1987)

Part V details the trends in parole related hearings held over the last decade (1978-1987). During this period there has been a constant increase in the amount of parole related hearings conducted. Two of the most significant changes affecting the increase in parole hearings during this time period were the Unification Bill which took effect in 1980 and meant that the Parole Board now had jurisdiction over all inmates serving county sentences of sixty days or more; and the substantial increase in the number commitments to state and county correctional facilities.

The number of commitments to state prisons increased by 195% from 999 in 1978 to 2,952 in 1987. The number of commitments to county houses of correction also increased by 152% from 4,235 in 1978 to an estimated 10,700 in 1987. Since more than 90% of state and county inmates are eligible for parole consideration, increased commitment rates have a direct effect on increases in parole related hearings.

Part V provides information on all release, revocation and rescission hearings held at state and county institutions during the last ten years.

Table 22 and Graph 1 depict the total number of parole related hearings from 1978 to 1987. Table 23 and Graph 2 depict the total number of release hearings and subsequent paroles granted during the last ten years. Table 24 and Graph 3 show the results of revocation hearings held over the last ten years. Table 25 and Graph 4 provide the total number of rescission hearings held from 1978 to 1987. This information begins on the following page.

TOTAL PAROLE HEARINGS, 1978-1987

In 1987, the Massachusetts Parole Board conducted 9,003 parole hearings at state and county correctional facilities around the Commonwealth. This represents a 7 percent increase above the total number of parole related hearings held in 1986 and a 155 percent increase above the 3,535 hearings held in 1978. This information is shown in Table 22 and Graph 1. Some of the other highlights of this ten year period include the following:

- o The greatest annual increase in the total number of hearings (38.10%) occurred between 1980 and 1981.
- o The average annual increase in total number of hearings from 1978 to 1987 was 11.5%.
- o State hearings increased 126% from 1,620 in 1978 to 3,665 in 1987. County hearings increased 179% from 1,915 in 1978 to 5,338 in 1987.

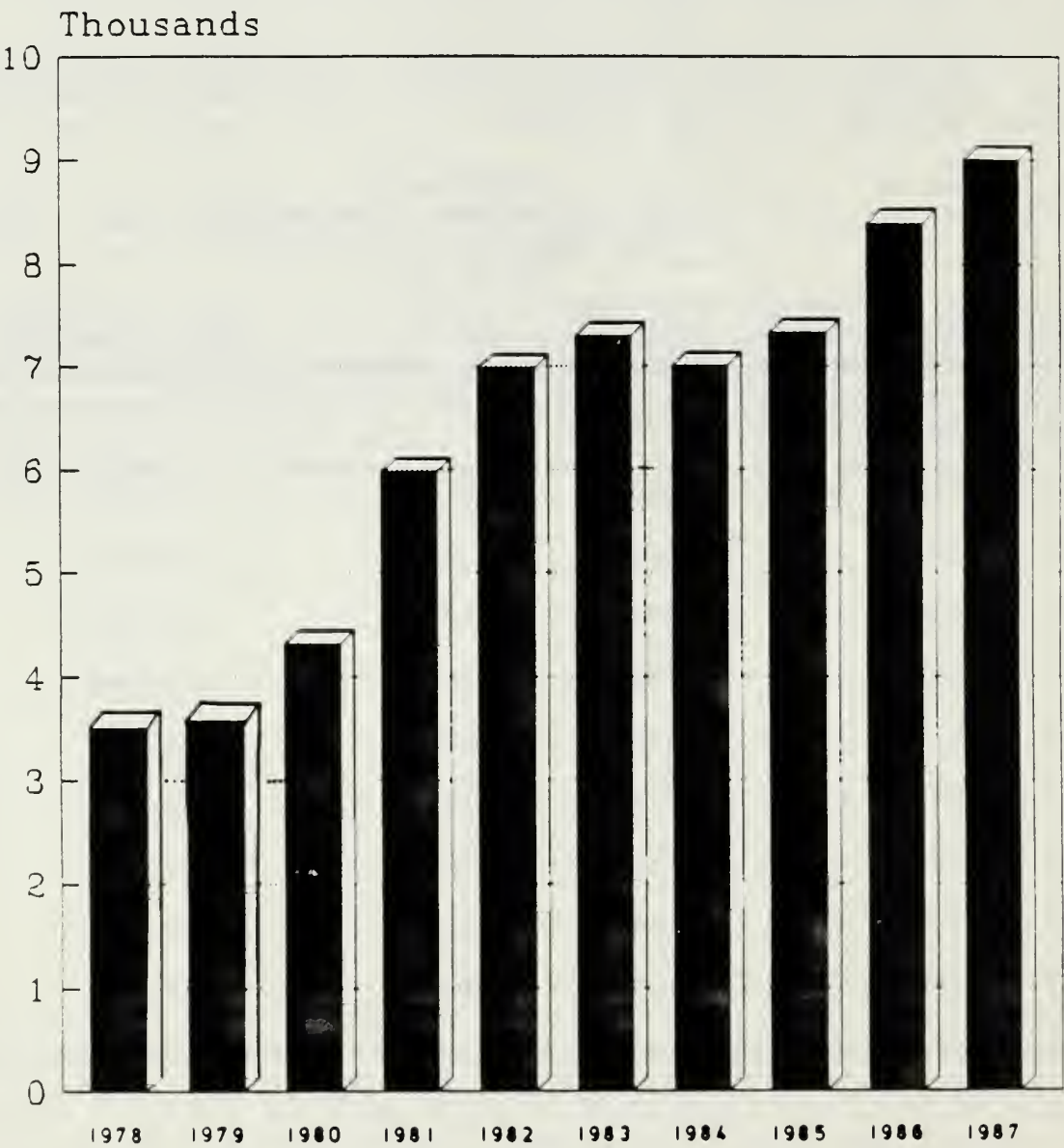
Table 22
Total of Release, Revocation
and Rescission Hearings
1978-1987

YEAR	STATE HRGS.	COUNTY HRGS.	TOTAL HRGS.	ANNUAL PERCENT CHANGE	TOTAL PERCENT CHANGE FROM 1978
1978	1,620	1,915	3,535		
1979	1,715	1,914	3,629	2.66%	2.66%
1980	1,822	2,400	4,222	16.34%	19.43%
1981	1,990	3,841	5,831	38.10%	64.95%
1982	2,460	4,523	6,983	19.76%	97.54%
1983	2,819	4,477	7,296	4.48%	106.39%
1984	2,770	4,234	7,004	-4.00%	98.13%
1985	2,968	4,357	7,325	4.58%	107.21%
1986	3,375	5,014	8,389	14.53%	137.31%
1987	3,665	5,338	9,003	7.32%	154.68%

Graph #1

Total Parole Hearings 1978 through 1987

■ Total Parole Hrgs.



RELEASE HEARINGS HELD AND PAROLES GRANTED 1978-1987

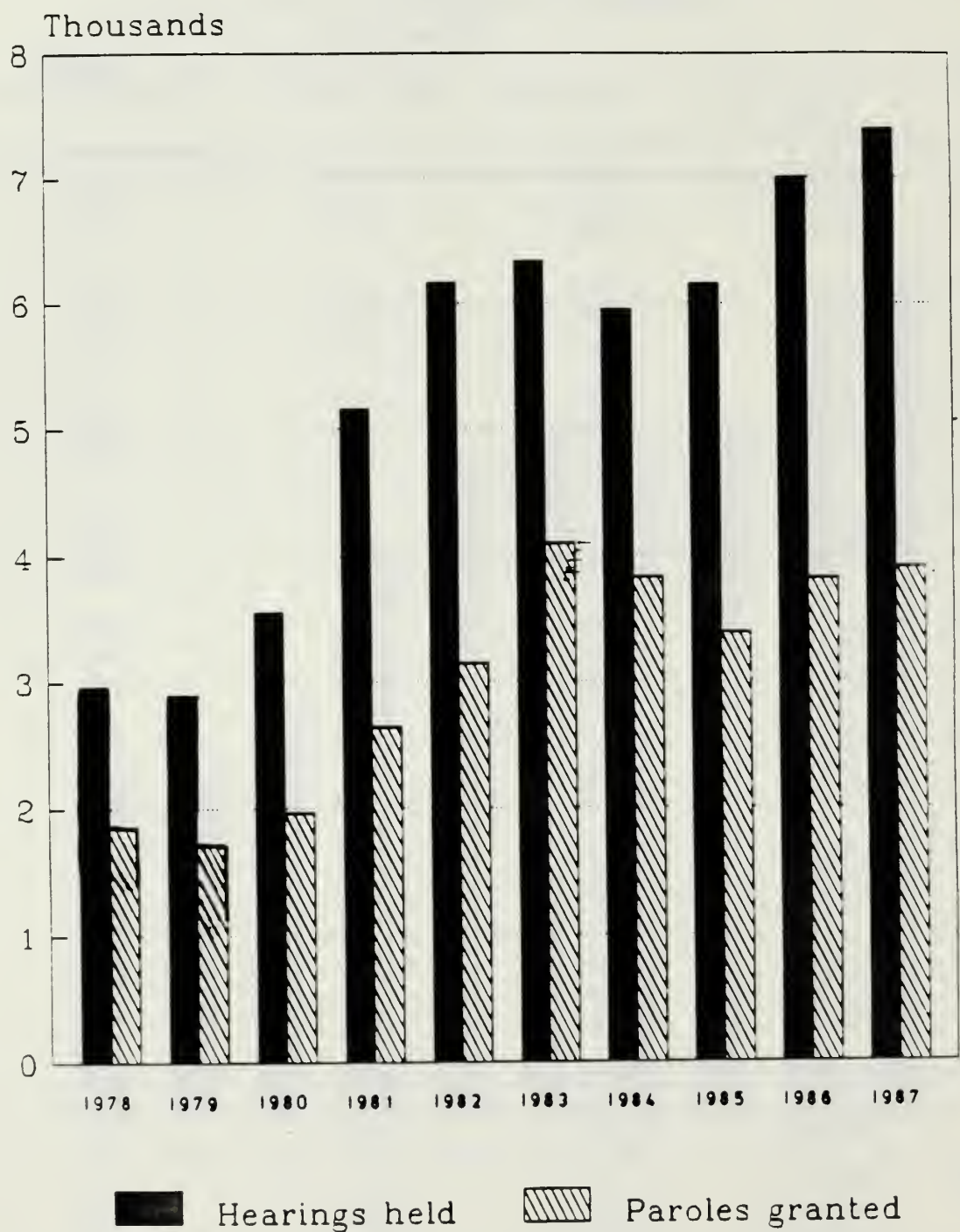
Table 23 and Graph 2 depict the number of release hearings held and the number of inmates paroled from state and county facilities during 1978 to 1987. Eighty-two percent (7,381) of all parole related hearings conducted in 1987 were release hearings. This represents an increase of 146 percent over the number of release hearings held in 1978.

Table 23
Release Hearings and Paroles Granted
1978-1987

YEAR	INSTITUTION TYPE	# HEARINGS	# PAROLED	PAROLING RATE%
1978	STATE	1,244	872	70%
	COUNTY +	726	538	74%
	COUNTY -	1,026	453	44%
1979	STATE	1,253	831	66%
	COUNTY +	685	497	73%
	COUNTY -	1,024	445	43%
1980	STATE	1,289	748	58%
	COUNTY +	699	468	67%
	COUNTY -	1,470	716	49%
1981	STATE	1,475	787	53%
	COUNTY +	1,017	653	64%
	COUNTY -	2,526	1,203	48%
1982	STATE	1,904	955	50%
	COUNTY +	1,074	824	77%
	COUNTY -	3,184	1,506	47%
1983	STATE	2,134	1,202	56%
	COUNTY +	971	730	75%
	COUNTY -	3,231	2,169	67%
1984	STATE	1,996	1,162	58%
	COUNTY +	966	716	74%
	COUNTY -	2,982	1,952	66%
1985	STATE	2,154	1,180	55%
	COUNTY +	1,030	733	71%
	COUNTY -	2,972	1,469	49%
1986	STATE	2,331	1,566	67%
	COUNTY +	1,048	768	73%
	COUNTY -	3,621	1,496	41%
1987	STATE	2,408	1,471	61%
	COUNTY +	1,029	680	66%
	COUNTY -	3,944	1,759	45%

Graph #2

Release Hearings Held/Paroles Granted
1978 through 1987



REVOCATION HEARINGS HELD/REVOCATIONS AFFIRMED

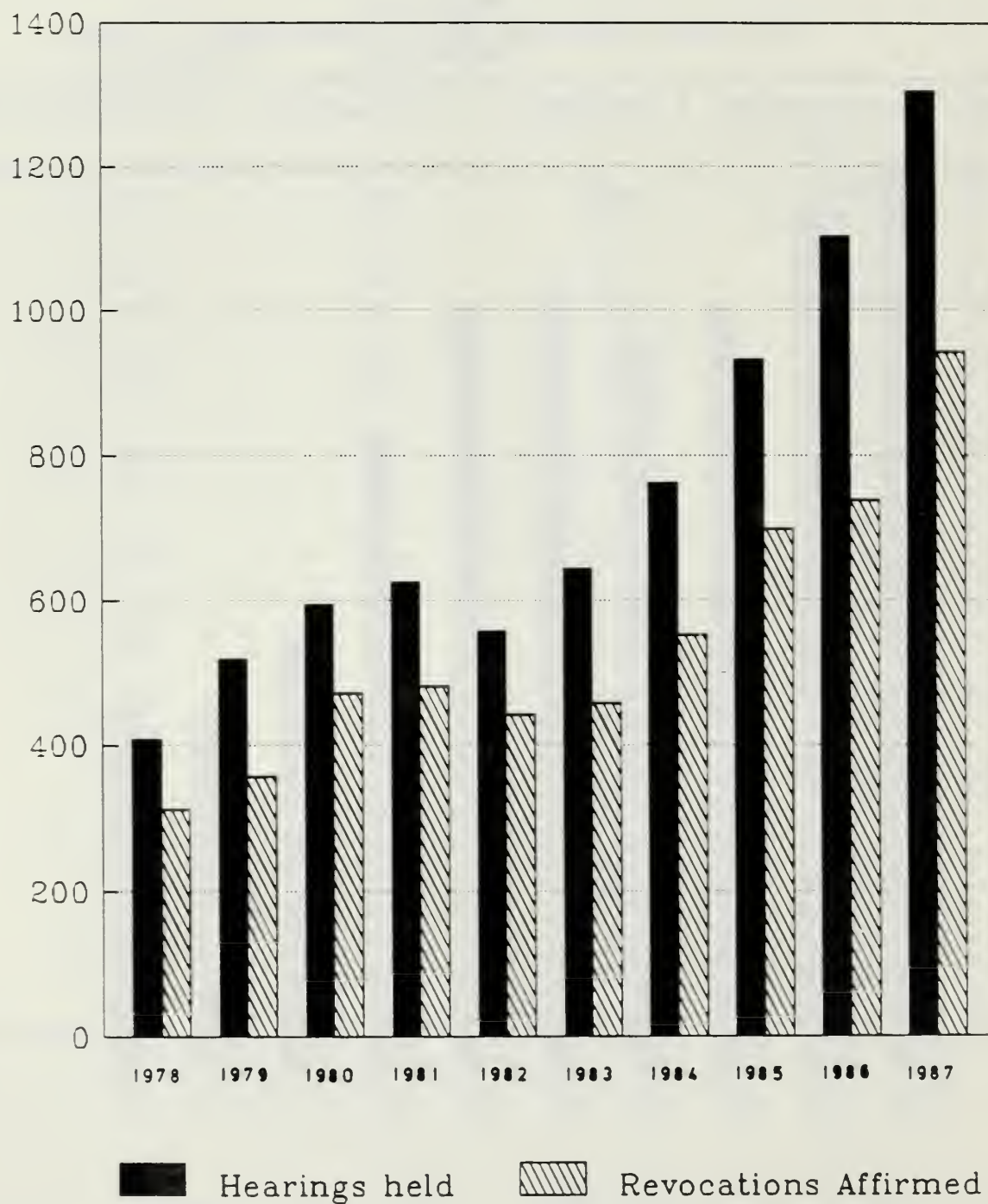
The 1,304 revocation hearings held in 1987 resulted in 943 parolees being reincarcerated and accounted for 14 percent of all hearings held in 1987. These 1,304 revocation hearings represent an increase of 220% over the 408 revocation hearings held in 1978. The number of inmates reincarcerated increased by 202% from 312 in 1978 to 943 in 1987. This information is depicted in Table 24 and Graph 3.

Table 24
Revocation Hearings Held/Revocations Affirmed
1978-1987

YEAR	INSTITUTION TYPE	# HEARINGS	# REPAOLED	REPAROLING RATE%
1978	STATE	282	81	29%
	COUNTY	127	16	13%
1979	STATE	372	135	36%
	COUNTY	146	26	18%
1980	STATE	414	100	24%
	COUNTY	179	28	16%
1981	STATE	387	86	23%
	COUNTY	237	38	16%
1982	STATE	383	96	25%
	COUNTY	174	19	11%
1983	STATE	450	142	32%
	COUNTY	193	44	23%
1984	STATE	563	161	29%
	COUNTY	199	50	25%
1985	STATE	655	188	29%
	COUNTY	278	46	17%
1986	STATE	856	327	38%
	COUNTY	246	40	16%
1987	STATE	1,021	325	32%
	COUNTY	283	36	13%

Graph #3

Revocation Hearings Held/
Revocations Affirmed, 1978-1987



RESCISSION HEARINGS HELD

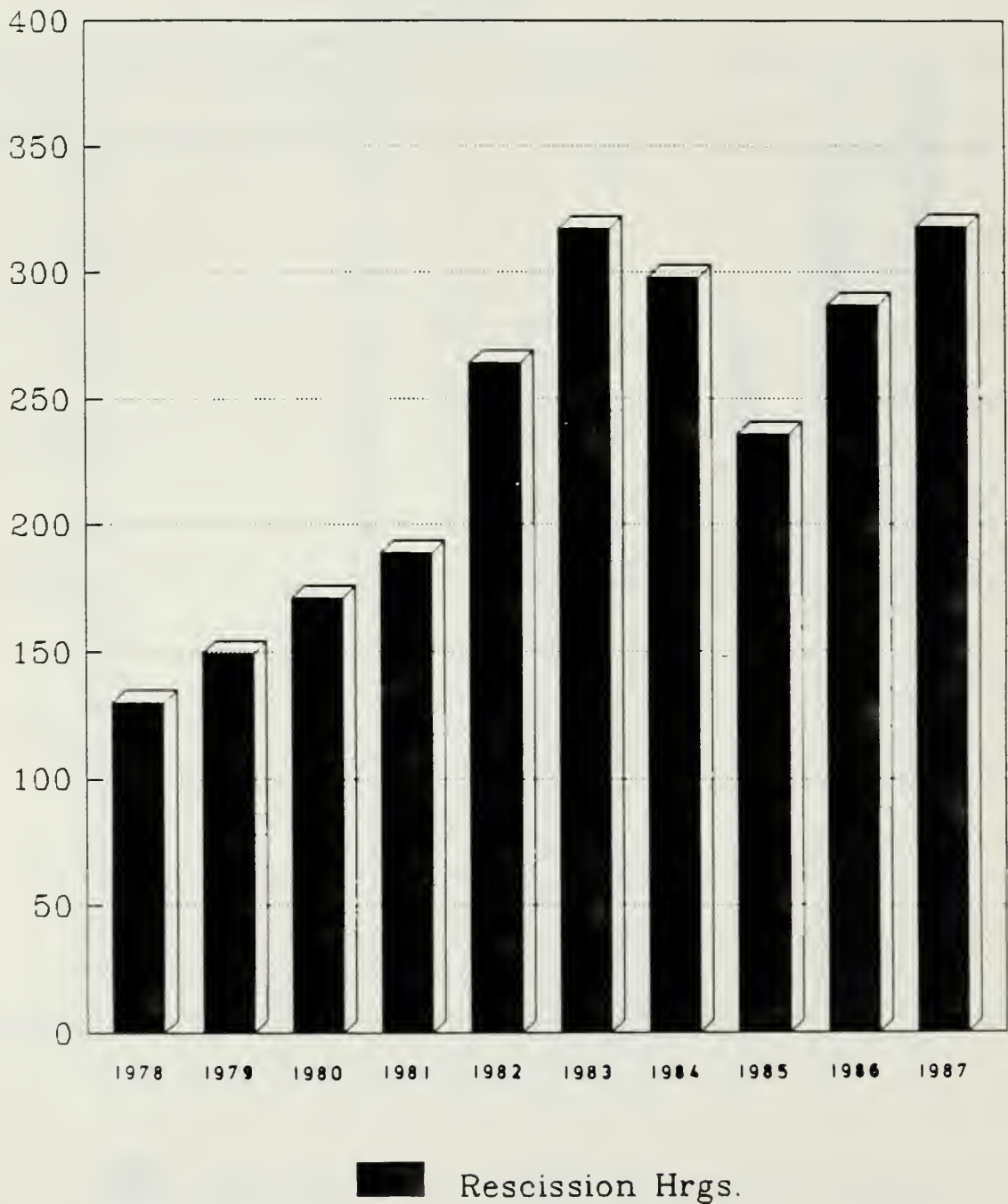
In 1987, 318 rescission hearings were held resulting in the denial of parole release to 128 inmates and the granting of adjusted release dates to 190 inmates. These rescission hearings represented 4% of all hearings held in 1987. These 318 rescission hearings represent 145% increase over the 130 such hearings held in 1978. This information is depicted in Table 25 and Graph 4.

Table 25
Rescission Hearings
1978-1987

YEAR	INSTITUTION TYPE	# HEARINGS	# NEW RELEASE DATES	% NEW RELEASE DATES
1978	STATE	94	55	59%
	COUNTY	36	21	58%
1979	STATE	90	46	51%
	COUNTY	59	22	37%
1980	STATE	119	63	53%
	COUNTY	52	22	42%
1981	STATE	128	52	68%
	COUNTY	61	26	43%
1982	STATE	173	90	51%
	COUNTY	91	39	43%
1983	STATE	235	121	51%
	COUNTY	82	44	54%
1984	STATE	211	106	50%
	COUNTY	87	53	61%
1985	STATE	159	80	50%
	COUNTY	77	42	55%
1986	STATE	188	107	56%
	COUNTY	99	50	51%
1987	STATE	236	149	63%
	COUNTY	82	41	50%

Graph #4

Rescission Hearings Held 1978 through 1987



PART VI.
FIELD SERVICES

FIELD SERVICES 1987 ANNUAL REPORT

The average parole officer caseload for 1987 ranged from 67 in Regions 5, 6 and 7 to 86 in Region 4. The average parole officer caseload for the agency was 72. The agency supervised a daily average of 4,047 parolees in 1987. At the close of 1987, the agency was supervising 4,021 parolees. A total of 8,982 parolees were supervised by Field Services in 1987. This information is depicted in Table 26. A total of 3,837 parolee cases were closed (discharge after completion of parole term, return to custody or death) in 1987.

Table 26
Average Caseload per Regional Office,
Average Parole Officer Caseload by Regional Office ¹

Region	Regional Office Location	Total Office Caseload	Number of P.O.'s per Office	Average P.O. Caseload
Region 1	(Dorchester)	553	(8)	69
Region 2	(Roxbury)	496	(7)	71
Region 3	(Somerville)	442	(6)	74
Region 4	(Worcester)	777	(9)	86
Region 5	(Springfield)	472	(7)	67
Region 6	(Lowell)	469	(7)	67
Region 7	(Brockton)	402	(6)	67
Region 8	(Fall River)	357	(5)	71
MassCAPP		50	(2)	25
Intensive ²		29	(4)	7
TOTAL		4,047	(61)	72 ³

Total Annual Caseload, 1987: 8,982
Cases closed in 1987: 3,837

¹ Cases counted here are active cases only except for Intensive Parole. (See note #2 below).

² Includes warrant cases as per procedures in the Intensive Parole Policies and Procedures Manual. Note: Intensive Parole Supervision statistics were gathered only from August until December, 1987.

³ Intensive Parole Supervision (IPS) and MassCAPP (MC) Units were not used for computing this average since these are special population programs designed to have lower caseloads.

The Field Services caseload was lowest in March (3,950) and highest in June (4,112), as seen in Table 27. At the close of 1987 4,021 parolees were being supervised.

Table 27
Total Caseloads by Region,
by Month, 1987

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
1	568	574	570	565	558	559	561	547	476	500	571	590
2	519	522	522	500	495	499	499	504	482	476	462	469
3	413	410	408	430	428	451	445	480	474	481	436	446
4	743	748	755	764	772	810	791	790	795	781	784	786
5	472	474	479	475	476	480	469	476	469	480	466	451
6	469	438	397	484	497	489	491	477	477	479	473	465
7	385	410	424	421	397	401	398	400	409	404	406	367
8	352	353	347	363	368	373	355	348	349	347	362	367
MC	54	50	48	47	50	50	51	56	48	51	45	46
IPS								16	25	33	37	31
<hr/>												
Total	3975	3979	3950	4049	4041	4112	4060	4094	4004	4032	4042	4021

⁴ IPS statistics were gathered from August until December, 1987. IPS statistics include warrant cases as per procedures in the Intensive Parole Policies and Procedures Manual.

As Table 28 shows, Regions 4 and 1 carried the highest proportion of cases in 1987.

Table 28
Regional Caseload as Percent
of Total Active Caseload

Region	Percent (%)
1	14
2	12
3	11
4	19
5	12
6	12
7	10
8	9
MassCAPP	1
IPS	.3
<hr/>	
	100.3% ⁵

⁵ Total exceeds 100% due to rounding.

Table 29 shows the proportional distribution of cases on different supervision levels. Supervision levels are determined by the agency's Risk/Need Assessment form.

Table 29
Supervision Analysis by Region
Average Percentages

	Maximum (Long term)	Maximum (Short term)	Moderate	Minimum	Administrative
Region 1	52%	7%	22%	18%	1%
Region 2	44%	10%	23%	23%	0%
Region 3	43%	10%	24%	16%	7%
Region 4	40%	8%	19%	25%	8%
Region 5	53%	9%	18%	17%	3%
Region 6	47%	16%	18%	17%	2%
Region 7	57%	10%	15%	15%	3%
Region 8	47%	12%	15%	20%	6%
MassCAPP	70%	18%	5%	7%	0%
TOTAL	50%	11%	18%	18%	3%

Intensive Parole: Phase I: 67% Phase II: 23% Phase III: 10%

In addition to the active caseload, the Field Services Unit also carries a warrant caseload. A parole warrant is an authorization to law enforcement officials to arrest and return a parolee to custody and is sufficient authority to a master or keeper of a correctional facility to maintain custody pending completion of revocation proceedings. As Table 30 shows, the warrant caseload averaged 1,211 for the agency at any one time in 1987 with Region 1 averaging the highest number of warrant cases. The warrant caseload in custody ranged from 50% to 75% of the total outstanding warrants in any given month.

Table 30
Warrant Caseload
1987 Monthly Averages

Region	Average Warrant Caseload
1	183
2	161
3	94
4	179
5	170
6	137
7	81
8	88
MC	10
IPS	<u>4</u>
Total	1,211

Note: IPS statistics were gathered from August until December, 1987.

As Table 31 shows, the vast majority of the active parolee caseload during 1987 was male (96%).

Table 31
Gender Breakdown
1987 Active Caseload

Percent (%)	
Male	96
Female	4
TOTAL	100

Table 32 shows that the majority of the active parolee caseload during 1987 was white (65%).

Table 32
Racial/Ethnic Breakdown
1987 Active Caseload

Percent (%)	
Race	
White	65
Black	22
Hispanic	11
Nat. Amer.	0
Asian	0
CV/Other	1
TOTAL	100

PART VII.
TRENDS IN FIELD SERVICES CASELOADS
OVER THE LAST TEN YEARS (1978-1987)

TRENDS IN FIELD SERVICES CASELOADS IN THE LAST TEN YEARS
(1978-1987)

Field Services caseloads have risen over the last ten years concurrently with the increase in parole related hearings as noted in previous sections of this report. This section includes the numbers of parolees under active supervision, total annual caseloads and average parole officer caseloads for the ten year period of 1978-1987.

Parolees under active supervision is a count of the number of offenders actively being supervised in the community on the last day of each year. At the close of 1987, the 4,021 parolees under active supervision in the Commonwealth represented an increase of 14% over the 3,998 parolees supervised in 1986, and a 38% increase over the 2,910 parolees supervised in 1978. This information is depicted in Graph 5.

The total annual parolee caseload is a count of the number of offenders actively supervised for all or some part of the year. In 1987 the total caseload was 8,982 parolees, up 82% from 1978 and 1% from 1986. This information is depicted in Graph 6.

For the past two years, the average number of actively supervised parolees per parole officer has remained largely unchanged at 72. While down from a ten year high of 81 in 1984, the 1987 average is 26 parolees above the average caseload of 46 in 1978. This information is depicted in Graph 7.

Detailed information on which the graphs are based appears in Table 33 on the following page.

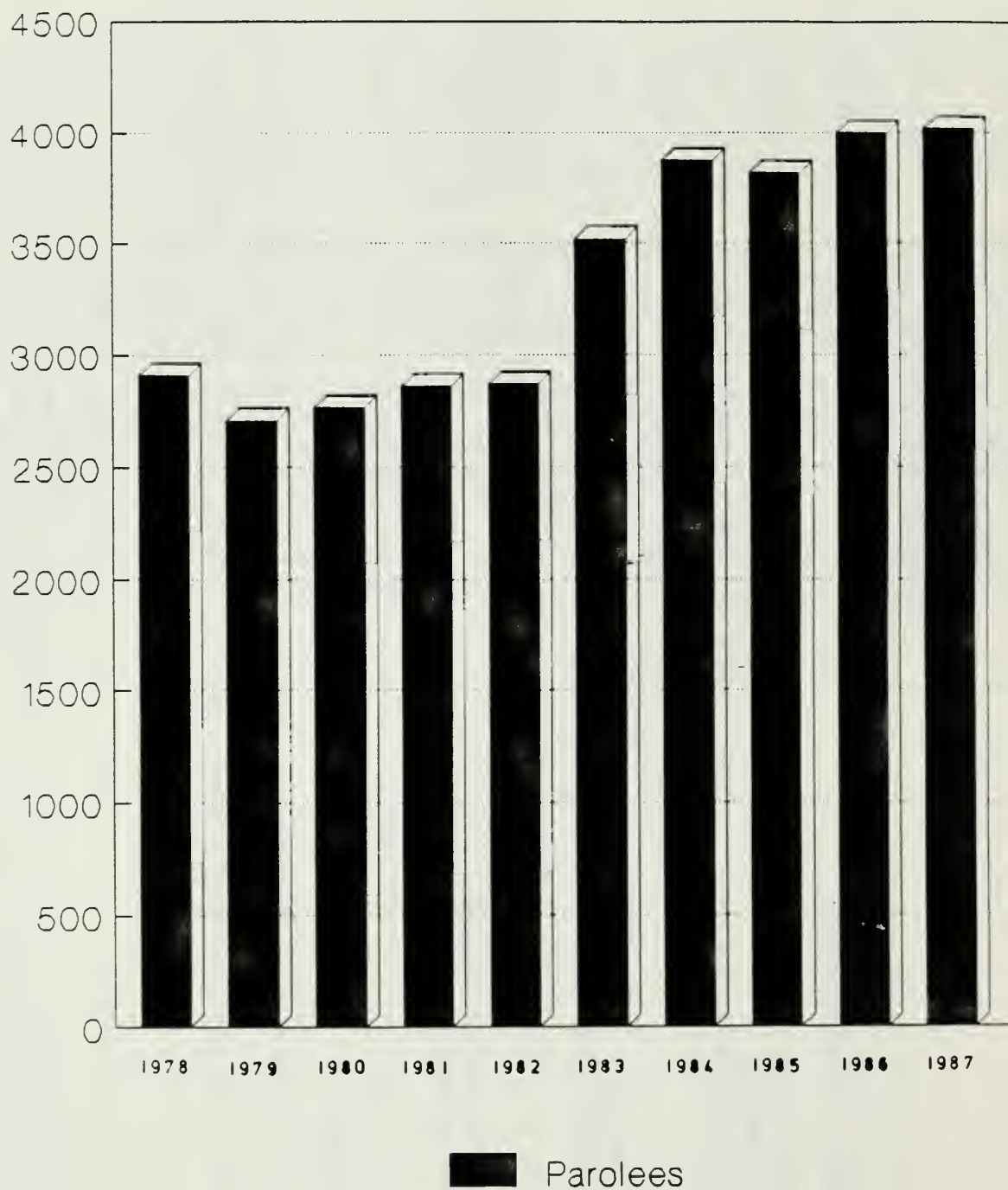
Table 33
Parole Field Services Caseload
1978 Through 1987

	1978	1979	1980	1981	1982	1983	1984	1985	1986	1987
ACTIVE MASS. PAROLE CASES										
Field Supervision	2715	2580	2688	2752	2791	3427	3807	3771	3948	3941
Intensive Parole										34
MASSCAPP/Pre-Release/Other	195	127	78	106	81	92	65	48	50	46
Total	2910	2707	2766	2858	2872	3519	3872	3819	3998	4021
Annual % change		-7%	2%	3%	0%	23%	10%	-1%	5%	1%
Total % change from 1978		-7%	-5%	2%	1%	21%	33%	31%	37%	38%
Parolees from other states supervised in Massachusetts:										
	NA	NA	NA	186	197	223	253	247	267	261
Warrant cases:										
	875	904	1095	1104	1117	1149	1175	1256	1080	1113
Total Annual Parole Caseload	4948	5247	5896	7383	7434	8608	9129	8966	8876	8982
Average P.O. Caseload	46	45	50	48	55	73	81	79	72	72

Note: Data for Table 33 are based on December figures, with the exception of the Total Annual Parole Caseload and the Average Parole Officer Caseload figures.

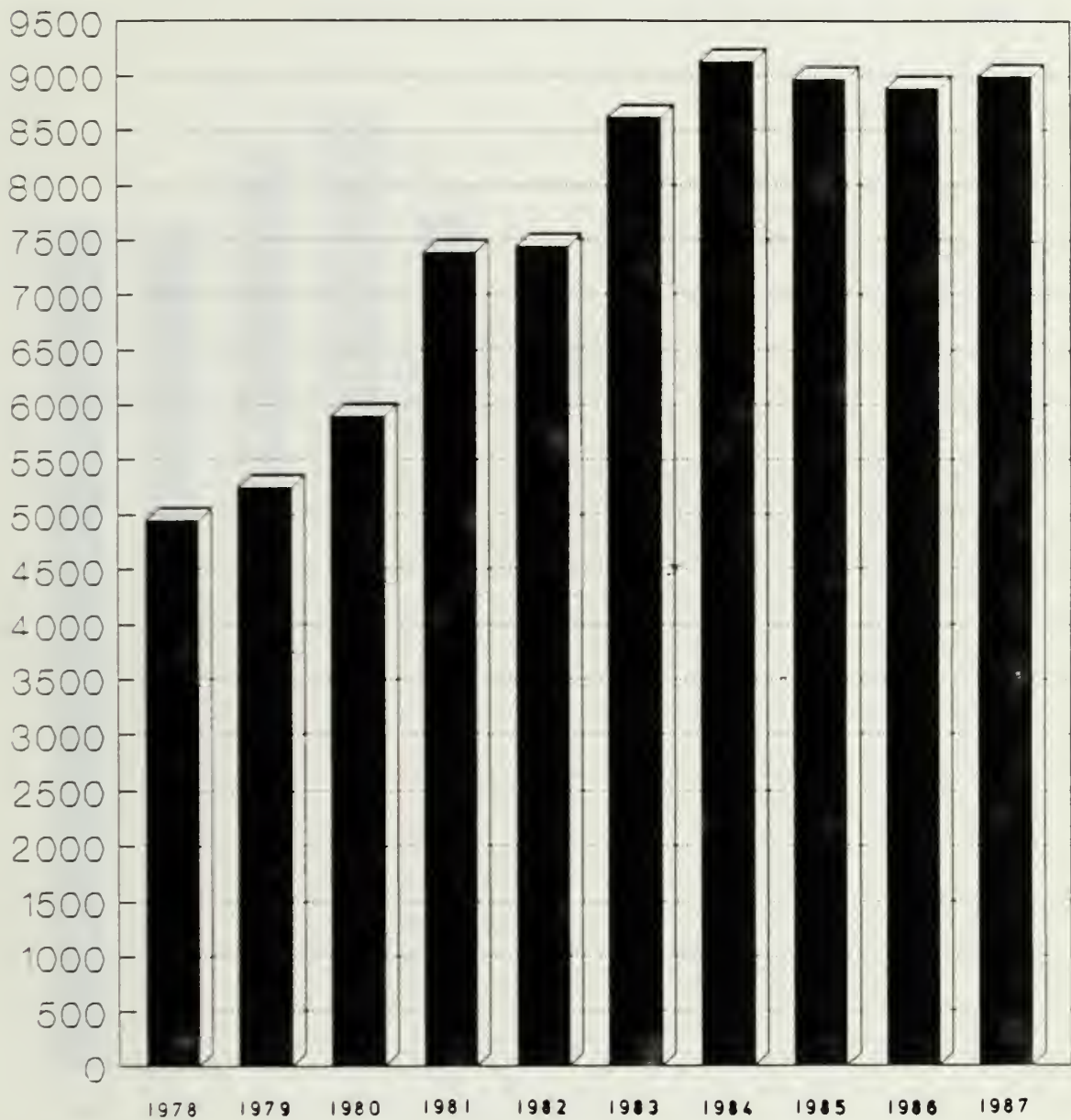
Graph #5

Parolees Under Active Supervision 1978 through 1987



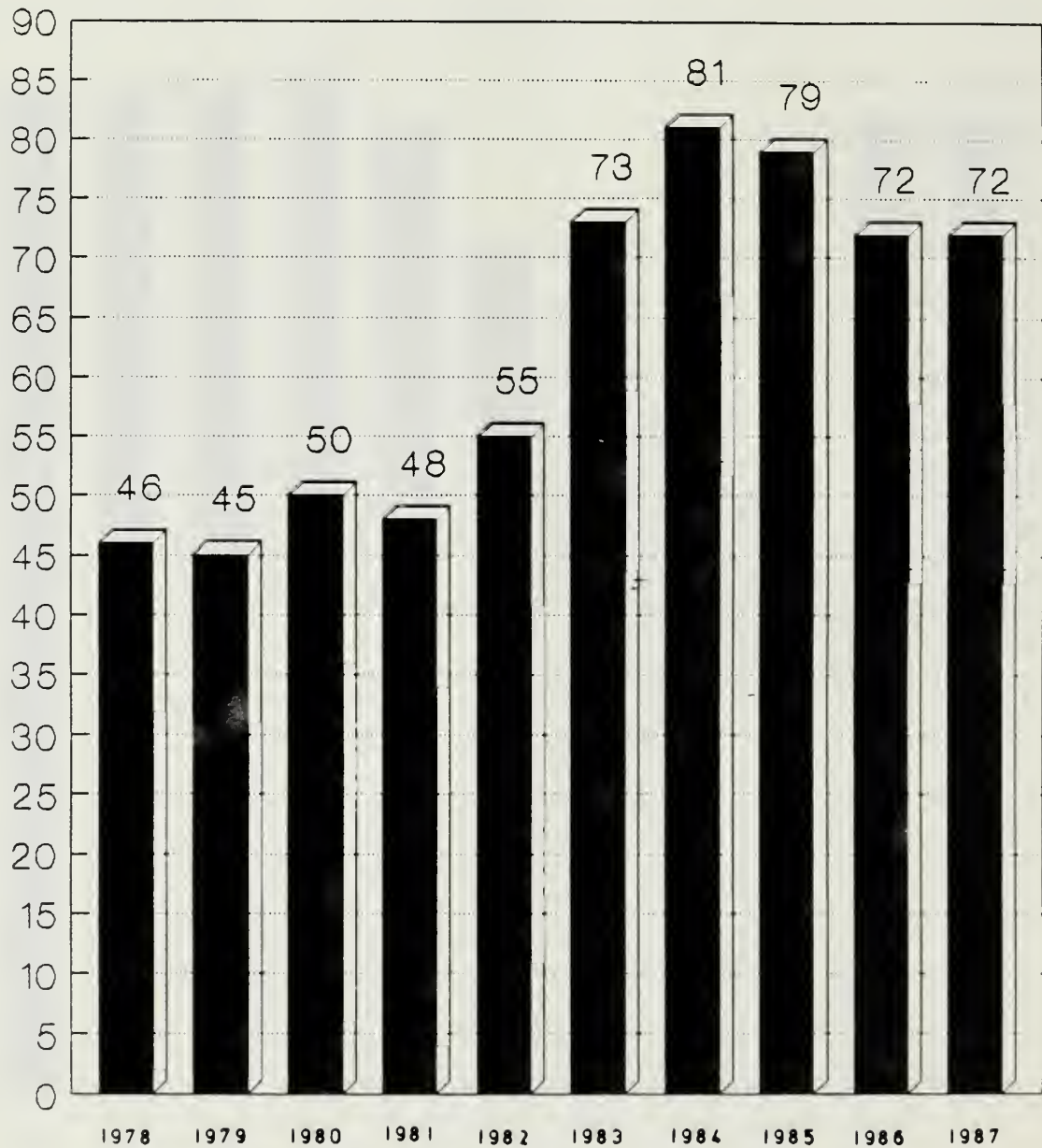
Graph #6

Total Annual Parole Caseload 1978 through 1987



■ Tot. Annual Caseload

Average Number of Active Cases Per Parole Officer, 1978-1987



■ Average Caseload

PART VIII.
EXECUTIVE CLEMENCY

EXECUTIVE CLEMENCY

The Parole Board also has the statutory capacity of serving as the Advisory Board of Pardons. In that role, the Board receives commutation and pardon petitions and makes non-binding recommendations to the Governor and Governor's Council regarding these petitions. The Governor holds the power to act on these two forms of executive clemency.

A shortening of the period of punishment, commutations are an integral part of the correctional process. Commutations are intended to serve as motivation for individuals to become law-abiding citizens. It is an extraordinary remedy reserved for special and rare circumstances as illustrated by the small number of cases commuted on a yearly basis. In 1987, only 3 commutations were granted. In the fifteen year period of 1972-1987, the Board of Pardons made favorable recommendations in 13% (96) of the 730 commutation petitions they received. Of the 96 individuals whose petitions received favorable recommendations, 92 (96%) were granted commutations by the Governor. Table 34 details this information.

Pardons are an act of executive clemency for persons who exhibit a substantial period of good citizenship subsequent to completion of a sentence and who have a specific compelling need to clear their records. In 1987, 125 hearings were granted and 40 pardons were granted. This information and data from 1981 to the present appear in Table 35.

Table 34
Commutations 1972-1987

	1972	73	74	75	76	77	78	79	80	81	82	83	84	85	86	87
Petitions received:	*	101	49	67	26	21	45	48	32	37	47	70	49	51	38	49
Petitions favorable:	*	20	14	11	5	16	7	8	2	2	1	4	3	2	0	1
Petitions granted:		2	11	10	16	6	10	16	1	6	2	3	3	0	2	1

* = no records available

Note: The reason that there may be more commutations granted by a governor than are given a favorable recommendation by the Advisory Board of Pardons in a given year is because of carryovers from a previous year. The governor does reserve the right to grant a petition for commutation even if it receives an unfavorable recommendation from the Board. This has happened once in 1982.

Table 35
Pardons 1981-1987

	1981	1982	1983	1984	1985	1986	1987
Hearings granted:	110	134	121	101	109	100	125
Pardons granted:	98	54	02	34	5	65	49







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